AGENDA FOR

PLANNING CONTROL COMMITTEE

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To: All Members of Planning Control Committee

Councillors : J Black, S Briggs, D Jones, A Matthews, A Quinn, S Southworth (Chair), Y Wright, Skillen, Preston, O'Brien, Harris, R Hodkinson and D'Albert

Dear Member/Colleague

Planning Control Committee

You are invited to attend a meeting of the Planning Control Committee which will be held as follows:-

Date:	Tuesday, 2 June 2015
Place:	Peel Room, Bury Town Hall
Time:	7.00 pm
Briefing Facilities:	If Opposition Members and Co-opted Members require briefing on any particular item on the Agenda, the appropriate Director/Senior Officer originating the related report should be contacted.
Notes:	

AGENDA

1 APOLOGIES FOR ABSENCE

2 DECLARATIONS OF INTEREST

Members of the Planning Control Committee are asked to consider whether they have an interest in any of the matters on the Agenda and, if so, to formally declare that interest.

3 MINUTES OF THE MEETING HELD ON 21 APRIL 2015 (Pages 1 - 4)

To approve as a correct record the minutes of the meeting held on 21 April 2015.

4 **PLANNING APPLICATIONS** (Pages 5 - 90)

- **5 DELEGATED DECISIONS** (*Pages* 91 104)
- 6 PLANNING APPEALS (Pages 105 112)

7 URGENT BUSINESS

Any other business which by reason of special circumstances the Chair agrees may be considered as a matter of urgency.

Minutes of:	Agenda Item 3 PLANNING CONTROL COMMITTEE
Date of Meeting:	21 April, 2015
Present:	
Councillors:	Councillor A Cummings (In the Chair) Councillors J Black, R Caserta, D Gunther, P Heneghan, D Jones, S Southworth and Y Wright
Public attendance:	40 members of the public were in attendance
Apologies for absence:	Councillors S Briggs (cl), S Carter, A Matthews and A Quinn. David Fowler – Assistant Director (Localities)

PCC.894 DECLARATIONS OF INTEREST

There were no declarations of interest made at the meeting.

PCC.895 MINUTES

Delegated decision:

That the Minutes of the meeting held on 17 March, 2015 be approved as a correct record and signed by the Chair.

PCC.896 PLANNING APPLICATIONS

A report from the Development Manager was submitted in relation to the applications for planning permission. Supplementary information was also submitted in respect of application numbers: 58233, 58261, 58411, 58412, 58427, 58489 and 58532.

The Committee heard representations from applicants and/or objectors in respect of the applications submitted. This was limited to three minutes for each speaker.

Site visits took place prior to the Committee meeting in relation to Planning Applications 58233 and 58363.

Councillor Bury spoke as a Ward Representative in respect of Planning Application 58233.

Delegated decisions:

1. That **Approval** be given to the following applications in accordance with the reasons put forward by the Head of Development Management in the report and supplementary information submitted and subject to the conditions included:

58261 Land off Plumpton Drive, Bury – Bury East – Moorside Ward Reinstatement of garage colony with 35 no. single garages; Erection of 2.4 metre high mesh fence and gate; Extended garden to 26 Plumpton

Drive

58363 Taskers, 45 – 47 Church Street West, Radcliffe, Manchester – Radcliffe East Ward

Change of use of first floor and second floor to form eight flats, external alterations and extension of internal staircase at rear

The Head of Development Management informed the meeting of email correspondence received from Mr Igbal who had formally objected to the planning application. The email contained a summary of Mr Iqbal's objections; gueried why a new application was being considered by the Planning Committee at this meeting; enquired about enforcement action on the applicant for works already carried out in relation to the property; raised concerns that these issues were beyond a private legal matter and requested that the Planning Committee take due consideration of these concerns and issues when making their decision on this planning application. The Head of Development Management reported that as a new application had been received from the applicant in relation to this property, the Council and the Committee were obliged to consider and determine this fresh application. No enforcement action would be expedient until a formal decision in relation to this application had been made by the Planning Committee. The issue of encroachment had been raised by the Planning Inspectorate in a report detailed on page 143 of the Planning Application report. This report and all related documents in respect of the Planning Application were in the public domain.

58411 1 Outwood Road, Radcliffe, Manchester – Radcliffe West Ward

Change of use from A1 (retail) to restaurant and take away (A3/A5) with external flue and two new windows to side elevation

58412 401 Bury New Road, Prestwich, M25 1AJ and 2 Church Lane, Prestwich, M25 1AA – Prestwich – St Mary's Ward

External alterations to 401 Bury New Road, Prestwich and 2 Church Lane, Prestwich

58427 Land adjacent to 411 Manchester Road, Bury, BL9 9RY and **10 Fletcher Fold Road, Bury, BL9 9RX – Bury East – Redvales Ward** Change of use of land (Goshen Lane) adjacent 411 Manchester Road and 10 Fletcher Fold Road; New boundary fences, walls and railings

The decision to Approve with Conditions is subject to the amendment of Condition 4, to read as follows:

Condition 4: Before enclosing that part of the site indicated as garden ground in the approved plans, the proposed footway between Manchester Road and Fletcher Fold Road, indicated in the approved plans, shall be implemented and made available for public use thereafter. Reason. In order to ensure that the proposed footway is completed and pursuant to UDP Policy HT6/1 Pedestrian and Cyclist Movement.

58489 11 St Johns Gardens, (Units B17/B16, The Rock Shopping Centre), Bury – Bury East Ward

Change of use from retail (Class A1) to public toilets

58532 59 Greenbank Road, Radcliffe, Manchester – Radcliffe East Ward

Change of use of conservatory to part time dog groomers

2. That the Committee be **Minded to Approve** the following application in accordance with the reasons put forward by the Head of Development Management in the report and supplementary information submitted and subject to the conditions included:

58233 Land off Salisbury Road, Radcliffe, Manchester – Radcliffe North Ward

Residential development for 86 dwellings and associated infrastructure

3. That the following application be deferred until the next meeting :-

58431 398 Brandlesholme Road, Bury – Bury West – Elton Ward Erection of detached dormer bungalow (revised house type)

(Note: The Head of Development Management requested that the Committee defer consideration of this application in order that the necessary consultations are undertaken of the revised plans submitted by the applicant in relation to this application. The Committee voted in favour of the request for the application to be deferred for the reason stated.)

PCC.897 DELEGATED DECISIONS

A report from the Development Manager was submitted listing all recent Planning application decisions made by Officers using delegated powers.

Delegated decision:

To note the report.

PCC.898 PLANNING APPEALS

A report from the Development Manager was submitted which presented a list of recent planning appeals lodged against the decisions of the authority and of recent Planning Appeal decisions. The report also provided copies of the Planning Inspectorate's decisions in respect of Planning Applications 56560, 57261, 57263, 57456 and 57721. Councillor Caserta enquired about enforcement action in relation to 5 Bury New Road.

Delegated decision:

To note the report.

PCC.899 PLANNING COMMITTEE TRAINING PROGRAMME

The Head of Development Management submitted a report detailing the proposed training programme for the Planning Control Committee Members during the 2015/2016 Municipal Year, for information.

Delegated decision:

That the report be noted.

PCC.900 PLANNING ENFORCEMENT

The Assistant Director of Resources and Regulation submitted a report providing the annual statistical information on Enforcement Activity for the year between 1st April, 2014 and 31st March, 2015.

Delegated decision:

To note the report.

PCC.901 CHAIR, COUNCILLOR CUMMINGS RETIREMENT

The Chair of the Committee, Councillor Cummings informed the meeting that as he would be retiring from his duties as a Ward Councillor at the end of this Municipal Year, this meeting would be his last meeting. As Chair of the Planning Control Committee for many years, he wished to express his delight and privilege of having been able to Chair the Committee, to have worked with a fantastic team of Officers and have worked with his fellow Councillors on the Committee. Councillor Cummings thanked all of those involved in the work of the Committee for their support over the years.

Councillor Wright, on behalf of all Members of the Committee, thanked Councillor Cummings in his role as Chair of the Committee and wished him a long and happy retirement.

Chair COUNCILLOR A CUMMINGS (Note: The meeting started at 7.05 pm and ended at 8.47 pm)

Title	Planning Applications
То:	Planning Control Committee
On:	02 June 2015
By:	Development Manager
Status:	For Publication

Executive Summary

The attached reports present members with a description of various planning applications, the results of consultations, relevant policies, site history and issues involved.

My recommendations in each case are given in the attached reports.

This report has the following implications

Township Forum/ Ward: Identified in each case.

Policy: Identified in each case.

Resources: Not generally applicable.

Equality Act 2010: All planning applications are considered in light of the Equality Act 2010 and associated Public Sector Equality Duty, where the Council is required to have due regard for: The elimination of discrimination, harassment and victimisation;

The advancement of equality of opportunity between persons who share a relevant protected characteristic and person who do not share it;

The fostering of good relations between persons who share a relevant protected characteristic and person who do not share it; which applies to people from the protected equality groups.

Human Rights: All planning applications are considered against the provisions of the Human Rights Act 1998.

Under Article 6 the applicants (and those third parties who have made representations) have the right to a fair hearing and to this end full consideration will be given to their comments.

Article 8 and Protocol 1 of the First Article confer a right to respect private and family life and a right to the protection of property, ie peaceful enjoyment of one's possessions which could include a person's home, and other land and business assets.

In taking account of the Council policy as set out in the Bury Unitary Development Plan 1997 and all material planning considerations, I have concluded on balance that the rights conferred upon the applicant/ objectors/ residents/ other interested party by Article 8 and Article 1 of the First Protocol may be interfered with, since such interference is in accordance with the law and is justified in the public interest. Any restriction of these rights posed by refusal/ approval of the application is legitimate since it is proportionate to the wider benefits of such a decision, is based upon the merits of the proposal, and falls within the margin of discretion afforded to the Council under the Town & Country Planning Acts.

Development Manager

Background Documents

- 1. The planning application forms and plans submitted therewith.
- 2. Certificates relating to the ownership.
- 3. Letters and Documents from objectors or other interested parties.
- 4. Responses from Consultees.

FOR FURTHER INFORMATION ON THE CONTENTS OF EACH REPORT PLEASE CONTACT INDIVIDUAL CASE OFFICERS IDENTIFIED IN EACH CASE.

01	Township Forum -	Ward: Bury West - Elton	App No.	58431
	Location: Proposal:	398 Brandlesholme Road, Bury, BL8 1HJ Erection of detached dormer bungalow (revise (Retrospective)	ed house typ	e)
	Recommendation:	Approve with Conditions	Site Visit:	Ν
02	Township Forum -	Ward: Prestwich - Holyrood	App No.	58484
	Location: Proposal:	Brookvale Home, Simister Lane, Prestwich, N Installation of a ground mounted solar farm sy modules and associated works		
		Approve with Conditions	Site Visit:	Y
03		Ward: Prestwich - St Mary's	App No.	58503
	Location:	Land to the rear of 60 Sandy Lane, The Down M25 9NB	s, Prestwich	, Manchester,
	Proposal:	Erection of 1 no. dwelling with integral garage	(revised laye	out)
	Recommendation:	Approve with Conditions	Site Visit:	Ν
04	Township Forum -	Ward: Radcliffe - North	App No.	 58535
	Lecetien	Maargata Cattaga / Dadaliffa Maar Daad Da		bootor MOG
	Location:	Moorgate Cottage, 4 Radcliffe Moor Road, Ra 3WL	dcliffe, Mano	chester, wizo
	Proposal:	3WL Retrospective application for change of use of	ground floor	
	Proposal:	3WL	ground floor	
	Proposal: Recommendation:	3WL Retrospective application for change of use of residential dwelling (Class C3) to hairdressers	ground floor (Class A1) Site	r room in
	Proposal: Recommendation: Township Forum - Location: Proposal:	3WL Retrospective application for change of use of residential dwelling (Class C3) to hairdressers Approve with Conditions Ward: Whitefield + Unsworth - Unsworth Ripon Avenue School, Ripon Avenue, Whitefield Creation of new vehicular and pedestrian accor Extension to existing car park; Replacement of school entrance; Erection of a 3M high fence of 2.4M high boundary fence	ground floor (Class A1) Site Visit: App No. eld, Manches ess from Rip of existing ca to football pit	r room in N 58564 ster, M45 8PJ on Avenue; nopy to main ch; Erection of a
05	Proposal: Recommendation: Township Forum - Location: Proposal:	3WL Retrospective application for change of use of residential dwelling (Class C3) to hairdressers Approve with Conditions Ward: Whitefield + Unsworth - Unsworth Ripon Avenue School, Ripon Avenue, Whitefie Creation of new vehicular and pedestrian acco Extension to existing car park; Replacement of school entrance; Erection of a 3M high fence	ground floor (Class A1) Site Visit: App No. eld, Manches ess from Rip f existing ca	r room in N 58564 ster, M45 8PJ on Avenue; nopy to main
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	Recommendation	: Approve with Conditions	Site Visit:	Y
07	Township Forum -	• Ward: Radcliffe - North	App No.	58590
	Location: Proposal:	22 Cockey Moor Road, Bury, BL8 2HB Demolition of existing bungalow and erection dwelling (resubmission)	n of 2 storey i	replacement
	Recommendation	Approve with Conditions	Site Visit:	Υ

Ward: Bury West - Elton

Applicant: Mr Anthony Corris

Location: 398 Brandlesholme Road, Bury, BL8 1HJ

Proposal: Erection of detached dormer bungalow (revised house type) (Retrospective)

Application Ref: 58431/Full

Target Date: 08/04/2015

Recommendation: Approve with Conditions

This application was deferred at the previous Planing Control Committee in April pending a further period of neighbour consultation following amendments to the dormer window at the rear.

Description

The application relates to part of the rear garden of 398 Brandlesholme Road which is on the corner of Brandlesholme Road and Burrs Close. It is a predominantly residential area with two storey semi-detached house along Brandlesholme Road and more recent two storey detached houses fronting Burrs Close. The rectangular site measures approximately 190sqm.

It is proposed to amend the two bed dormer bungalow that is currently being built. The originally approved dwelling measure 10.5m by 5.5m and have a pitched roof to 5.5m with two small dormers on the front and a central dormer on the rear. It would be finished in red brick and tiles to match other properties on the Burrs Close.

The amended bungalow would include a car port/ open fronted garage with accommodation in the roofspace above, extending the width of the building by 3m to 13.2m. Revised plans also indicate a larger Bathroom window on the rear dormer.

The existing timber boundary treatment would not differ from that approved.

Relevant Planning History

55478 - Demolish existing rear conservatory and erect new single storey extension. (Retrospective) - Approved 24/09/2012

56884 - Erection of detached bungalow - Approved with conditions 13/02/2014 14/0493 - Enforcement - Not built in accordance with the approved plans - Application received.

Publicity

The following neighbours notified by letter dated 16/02/2015 and 24/04/15 (revised plan). 1-4 Burrs Close, 1, 2 The Poplars, 394, 396 and 400 Brandlesholme Road.

Objection from the occupiers of 392 and 394 Brandlesholme Road. Concerns are summarised:

- Overlooking and loss of privacy from window in rear dormer.
- The house is overly long and has an adverse impact on the outlook from gardens at the rear.

The objectors have been notified of the Planning Control Committee.

Consultations Traffic Section - No objection. Drainage Section - No comment

Unitary Development Plan and Policies

H2/1	The Form of New Residential Development
H2/2	The Layout of New Residential Development
EN1/2	Townscape and Built Design
EN7/5	Waste Water Management
H1/2	Further Housing Development
H2/6	Garden and Backland Development
SPD16	Design and Layout of New Development in Bury
SPD1	Open Space, Sport and Recreation Provision
RT1	Existing Provision for Recreation in the Urban Area
EN1/11	Public Utility Infrastructure
NPPF	National Planning Policy Framework
H2/3	Extensions and Alterations
SPD6	Supplementary Planning Document 6: Alterations & Extensions

Issues and Analysis

The following report includes analysis of the merits of the application against the relevant polices of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are considered to be in accordance with the NPPF and as such are material planning considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

Policy - The policy issues for this amended house type are the same as with the previously approved plan.

UDP Policy H1/2 - Further Housing Development relates to sites not identified specifically within the UDP. It states that sites should be within an urban area with available infrastructure and be suitable in terms of amenity and surrounding residential land uses. Given the site is within the urban area with available infrastructure, it is considered that the principle of residential development on the site is acceptable subject to other development plan policies.

UDP Policy H2/1 - The Form of New Residential Development and H2/2 - The Layout of New Residential Development takes into account the impact of developments on residential amenity, the density and character of the surrounding area, the position and proximity of neighbouring properties and car parking provision.

Policy H2/6 - Garden and Backland Development indicates that proposals which result in the loss of private garden space will need to demonstrate that there would not be a seriously adverse impact on both the character and amenity of the locality and the residential amenity of the neighbours.

Visual amenity and streetscape - The revised dwelling would have a larger footprint than previously approved, resulting in the building being closer to the neighbour at 2 Burrs Close. However, the revised proposal would not appear so incongruous as to warrant refusing the application. It would be set back 2.8m from the footway along Burrs Close and would still have adequate garden space around it. The size and position of the new dwelling would not have a seriously adverse impact on the character of visual amenity of the surrounding area and would not be unduly prominent in the streetscape. It would comply with UDP Policy EN1/2 - Townscape and Built Design.

Residential amenity - The habitable room windows face towards Burrs Close and the private garden area to the side. The window on the rear, facing the boundary/garden with No.396 Brandlesholme Road, would be obscure glazed bathroom/WC windows with restricted opening to ensure no overlooking. These windows are larger than previously approved but the impact on neighbour amenity would not be significantly greater given the

controls imposed by conditions.

There would be a separation distance of approximately 15m the rear of the new gable and the rear of the applicant's house at 398 Brandlesholme Road and this would comply with the Council's aspect standards.

The proposal would result in the reduction of garden area to 398 Brandlesholme Road, however, the remaining private garden area, which also runs around the side of the house, is considered to be sufficient.

In assessing the scheme against the above policies, it is considered that the proposed dwelling would be acceptable and complies with UDP Policies EN1/2, H2/1, H2/2, H2/6 and other policy and guidance listed.

Access and Traffic - Subject to the car port entrance remaining open and the parking space being available for use, it is considered that the proposal would be acceptable in terms of parking and access and would comply with UDP Policy H2/2 The Layout of New Residential Development and guidance within SPD 11 Parking Standards in Bury.

Servicing - Refuse bins would be stored on site and collected from Burrs Close. No objection from waste management.

Objection - The concerns of the objectors at 392 and 394 Brandlesholme Road have been addressed in the above report.

Statement in accordance with Article 31 Town and Country Planning (Development Management Procedure) (England) (Amendment) Order 2012

The Local Planning Authority worked positively and proactively with the applicant to identify various solutions during the application process to ensure that the proposal comprised sustainable development and would improve the economic, social and environmental conditions of the area and would accord with the development plan. These were incorporated into the scheme and/or have been secured by planning condition. The Local Planning Authority has therefore implemented the requirement in Paragraphs 186-187 of the National Planning Policy Framework.

Recommendation: Approve with Conditions

Conditions/ Reasons

- This decision relates to revised drawings received 12/05/2015 and the development shall not be carried out except in accordance with the drawings hereby approved.
 <u>Reason.</u> For the avoidance of doubt and to ensure a satisfactory standard of design pursuant to the policies of the Bury Unitary Development Plan listed.
- Notwithstanding the terms of the Town and Country Planning (General Permitted Development) Order 1995, as subsequently amended, no development shall be carried out within the terms of Classes A to G of Part 1 of Schedule 2 of the Order, without the prior written consent of the Local Planning Authority. <u>Reason</u>. To ensure that future inappropriate alterations or extensions do not occur pursuant to policies of the Unitary Development Plan H2/3Extensions and Alterations and SPD6 - Alterations and Extensions.
- 3. Within one month the following information shall be submitted to the Local Planning Authority for approval.
 - A contaminated land Preliminary Risk Assessment report to assess the actual/potential contamination and/or ground gas/landfill gas risks at the site shall be submitted to, and approved in writing by, the Local Planning Authority;
 - Where actual/potential contamination and/or ground gas/landfill gas risks have

been identified, detailed site investigation and suitable risk assessment shall be submitted to, and approved in writing by the Local Planning Authority;

• Where remediation/protection measures is/are required, a detailed Remediation Strategy shall be submitted to, and approved in writing by, the Local Planning Authority.

<u>Reason</u>. To secure the satisfactory development of the site in terms of human health, controlled waters, ground gas and the wider environment and pursuant to National Planning Policy Framework Section 11 - Conserving and enhancing the natural environment.

4. Following the provisions of Condition 3 of this planning permission, where remediation is required, the approved Remediation Strategy must be carried out to the satisfaction of the Local Planning Authority within agreed timescales; and A Site Verification Report detailing the actions taken and conclusions at each stage of the remediation works, including substantiating evidence, shall be submitted to and approved in writing by the Local Planning Authority prior to the development being brought into use.
<u>Reason</u>. To secure the satisfactory development of the site in terms of human health, controlled waters and the wider environment and pursuant to National

health, controlled waters and the wider environment and pursuant to National Planning Policy Framework Section 11 - Conserving and enhancing the natural environment.

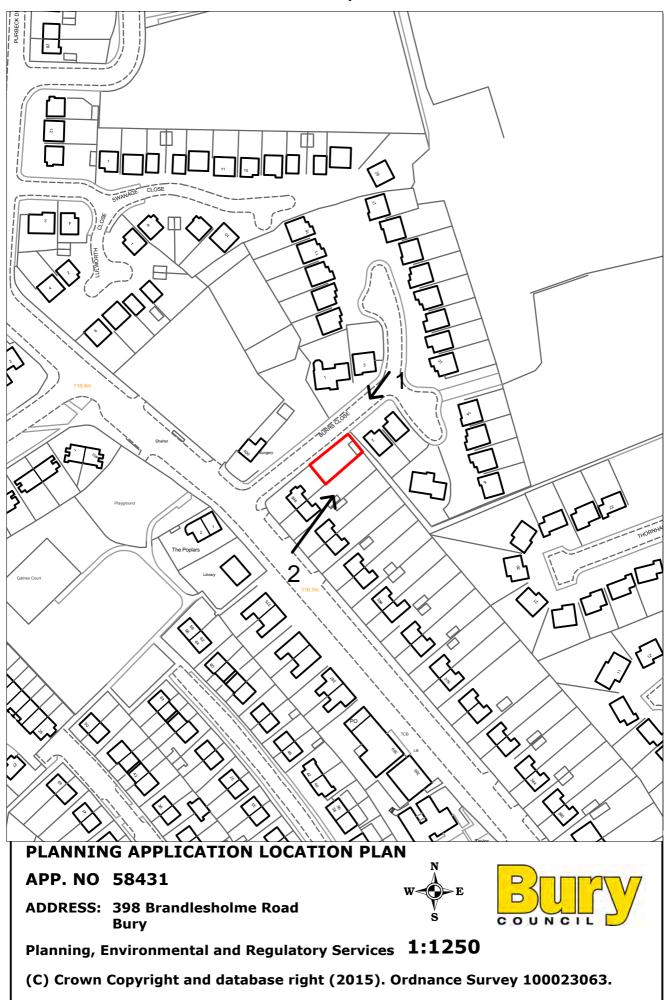
- 5. The car port indicated on the approved plans shall be made available for use prior to the dwellinghouse hereby approved being first occupied. It shall be maintained for the purpose of parking thereafter. <u>Reason</u>. To ensure adequate off street car parking provision in the interests of road safety pursuant to policy HT2/4 - Car Parking and New Development of the Bury Unitary Development Plan.
- The vehicular access into the car port shall remain unobstructed and there shall be no gates, doors or other means of enclosure fitted to the front elevation of the car port.
 <u>Reason</u>. To prevent obstruction to the highway in the interests of highway safety pursuant to UDP Policy H2/2 The Layout of New Residential Development and HT2/4 - Car Parking and New Development of the Bury Unitary Development Plan.
- 7. Details of foul and surface water drainage aspects shall be submitted to the Local Planning Authority for approval within one month of this decision notice. The scheme must include potential SuDS options for a surface water drainage scheme. The approved drainage scheme shall be implemented and thereafter maintained to the satisfaction of the Local Planning Authority. <u>Reason</u>: To reduce the risk of local flooding and water pollution by ensuring the provision of a satisfactory means of surface water disposal pursuant to UDP Policy EN5/1 New Development and Flood Risk and EN7/5 Waste Water Management.
- 8. The front garden boundary with Burrs Close shall remain 'open plan' except for the wall/fence along section A to A, indicated on the revised plan received 12/05/15. <u>Reason</u> To secure the satisfactory development of the site and in the interests of the visual amenities of the area pursuant to Policy EN1/2 Townscape and Built Design of Bury Unitary Development Plan.
- 9. Before the first occupation of the dwellinghouse hereby permitted, the window on the rear/south east elevation shall be fitted with obscured glazing (min obscurity level 3) which shall be 'restricted opening' at the lower level and shall be permanently retained in that condition thereafter to the satisfaction of the Local Planing Authority.

<u>Reason</u>. To protect the privacy of adjoining occupiers and to accord with Policy H2/3 - Extensions and Alterations of the Bury Unitary Development Plan and Supplementary Planning Document 6 - Alterations and Extensions to Residential Properties.

 No windows, habitable or otherwise, other than those approved, shall be formed on the rear South-east elevation. <u>Reason</u>: To protect the residential amenities of the occupants of the adjoining properties pursuant to Bury UDP Policy No H2/3-Extensions and Alterations and SPD6-DC Policy Guidance Note 6: Alterations & Extensions

For further information on the application please contact **Tom Beirne** on **0161 253 5361**

Viewpoints



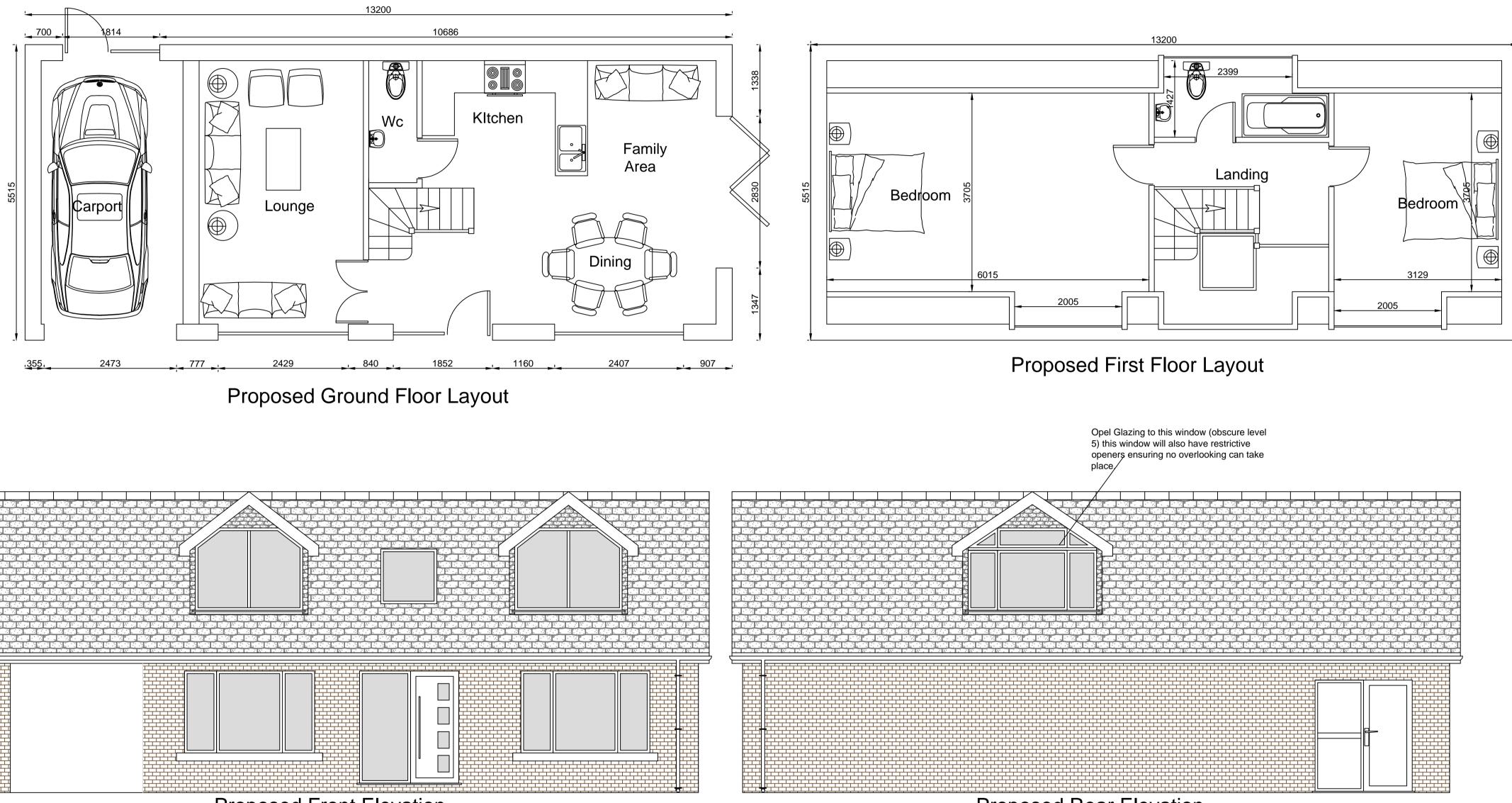
58431

Photo 1



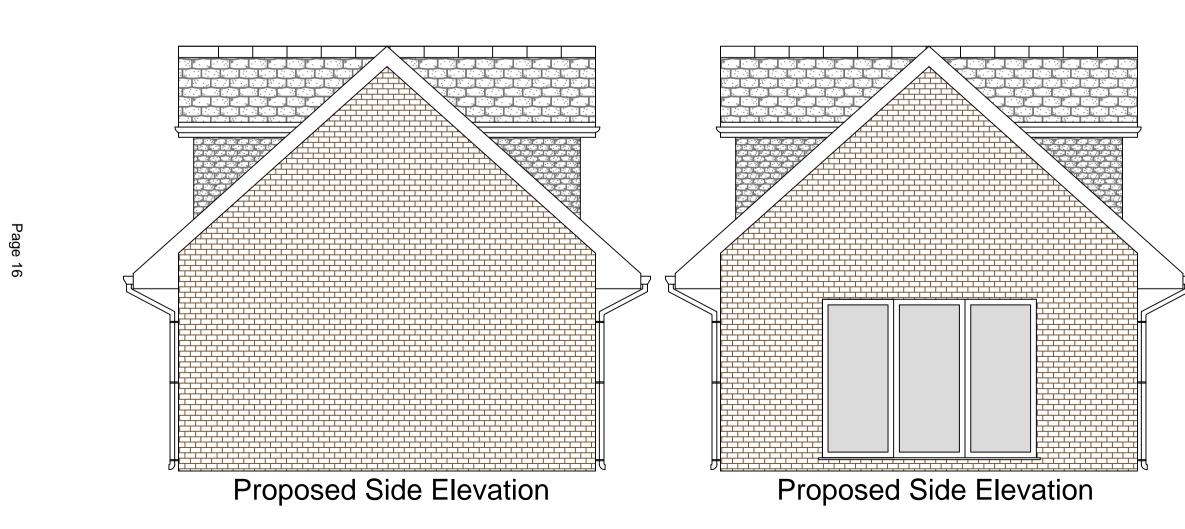
Photo 2



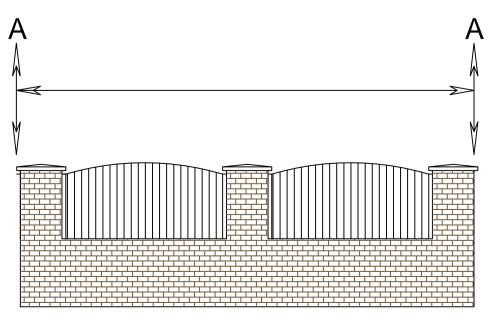




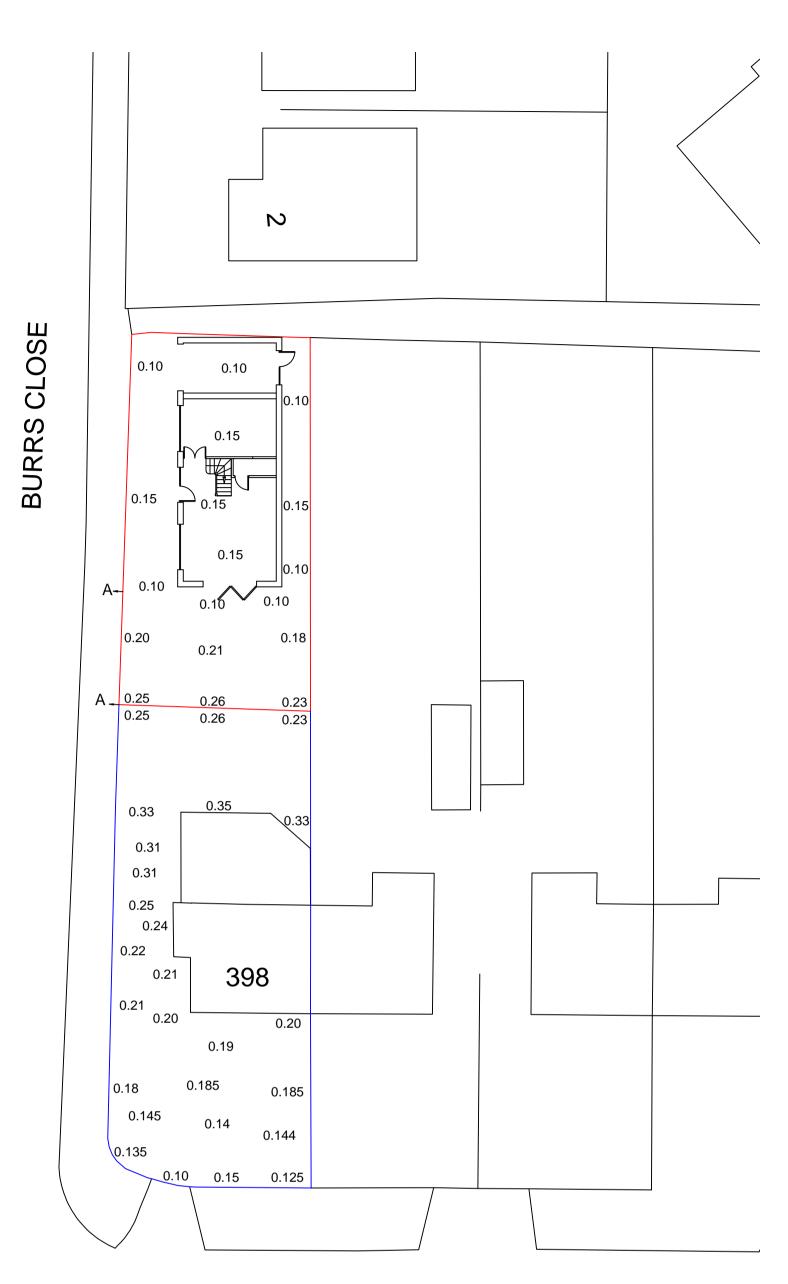
Proposed Front Elevation

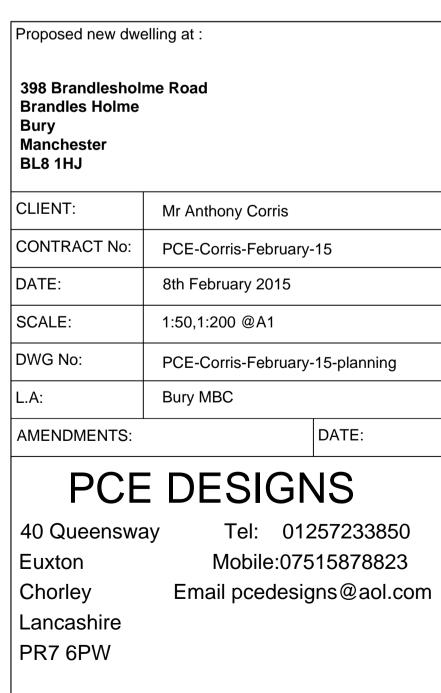


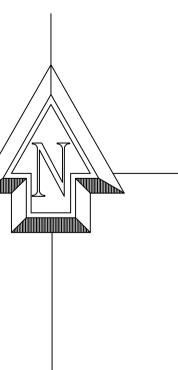
Proposed Rear Elevation



Proposed Garden Wall and fence Detail







Ward: Prestwich - Holyrood

Applicant: Brookvale Care Home

Location: Brookvale Home, Simister Lane, Prestwich, Manchester, M25 2SF

Proposal: Installation of a ground mounted solar farm system comprising of 1920 PV modules and associated works

Application Ref: 58484/Full Target Date: 27/05/2015

Recommendation: Approve with Conditions

A site visit has been recommended to take place before the Planning Control Committee meeting.

Description

The application site relates to a field to the north of Brookvale Home, a residential and day care facility which is located on the fringe of Simister Village and within designated Green Belt land. The area to the south and east is characterised by residential dwellings and open land to the west and north, beyond which is the M62 motorway approximately 200m away.

The application seeks the installation of a ground mounted solar farm system comprising of 80 photovoltaic (PV) frames, together with associated works. The frames would sit in rows and each frame would comprise of 24 panels (totalling 1,920 panels) The panels would be located facing south east at an inclination of 25 degrees. The dimensions of each frame would be:

Width - 12.12m Height from top of the frame to ground - 1.6m Height from front frame edge to ground - 800mm.

There would be 16 invertors which would be fixed behind the frames and dispersed around the site. Invertors convert the power generated from the panels to be used by the business.

The development would cover an area of land approximately 0.75 hectares.

The speculative annual yield would be approximately 770 kWh which equate to around 4,743 tonnes of carbon dioxide being saved over the term of the tariff. Brookvale would consume between 80-100% of the power generated by the system.

The Design and Access statement states that the proposal would continue Brookvale's commitment to self sufficiency in terms of energy production and use, having previously applied for and been granted permission for 2 wind turbines in 2009 and the installation of solar panels on 2 buildings. The investment in such energy efficient improvements would provide substantial benefits to the care home in terms of self sufficiency.

Relevant Planning History

54418 - Installation of PV solar panels on two buildings within the existing care home facility - Approved 26/10/2011.

51872 - Installation of two wind turbines - Approved 19/11/2009

Publicity

18 letters sent on 27/2/2015 to properties at Nos 145-167 (odds) Simister Lane and 1-4 South View Terrace.

Site notice posted 17/4/2015.

Press advert on 23/4/2015

One letter of objection received from No167A Simister Lane which raises the following issues:

- 80 solar panels represents a significant impact on residential amenity;
- The land is Green Belt and should be protected. Very Special Circumstances must exist and harm clearly outweighed by benefits which has not been met here. Other possibilities (e.g. underground heating) would not impact on visual amenity;
- Not objected to the previous green energy plans for the care home but this large scale proposal will affect the outlook from our property;
- Visible to neighbouring properties, walkers and road users;
- If approved, stringent conditions should be placed on landscaping, with mature established hedgerows such as hawthorn to minimize impact on neighbours.

The objector has been informed of the Planning Control Committee meeting.

Consultations

Drainage Section - No objection. Greater Manchester Ecology Unit - No objection subject to conditions.

Unitary Development Plan and Policies

- OL1 Green Belt
- EN4/1 Renewable Energy
- EN1/2 Townscape and Built Design
- EN1/1 Visual Amenity
- EN6 Conservation of the Natural Environment
- CF3/1 Residential Care Homes and Nursing Homes
- NPPF National Planning Policy Framework
- NPPG National Planning Policy Guide
- OL1/5 Mineral Extraction and Other Development in the Green Belt

Issues and Analysis

The following report includes analysis of the merits of the application against the relevant polices of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are considered to be in accordance with the NPPF and as such are material planning considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

Policies - The proposed development would represent inappropriate development in the Green Belt as it does not fall within the exceptions listed within Paragraphs 89 and 90 of the NPPF. Where a proposal is inappropriate development, the applicant would be required to demonstrate Very Special Circumstances (VSC). Paragraph 88 states that these would not exist unless the potential harm to the Green Belt by reason of inappropriateness any other harm is clearly outweighed by any other considerations.

Paragraph 91 notes that when located in the Green Belt, elements of many renewable energy projects will comprise inappropriate development, and that in such cases VSC would need to be demonstrated, which may include the wider benefits associated with the increased production of energy from renewable sources.

The 'Renewable and Low Carbon Energy' section of the National Planning Practice Guidance provides more details of how to assess renewable energy schemes:

• Paragraph 001 outlines the importance of planning for renewable and low carbon energy particularly in reducing greenhouse gas emissions, although Paragraph 003 makes clear that the responsibility to increase the use and supply of green energy does not mean that the need for renewable energy automatically overrides environmental

protections.

- Paragraph 007 lists factors to be aware of when deciding planning applications for renewable energy including cumulative impacts, local topography and protection of local amenity.
- For 'large scale' solar farms, local planning authorities are required under Paragraph 013 to give favourable consideration to proposals that encourage the effective use of land by using previously developed and non-agricultural land, provided it is not of high environmental value.

In respect of visual impact, Paragraph 013 of the section also states that 'The approach to assessing cumulative landscape and visual impact of large scale solar farms is likely to be the same as assessing the impact of wind turbines' Therefore, despite being prepared in connection with wind energy schemes, the 'Landscape Capacity Study for Wind Energy Developments in the South Pennines' by Julie Martin Associates (January 2010) is relevant to this application as it records sensitivity analysis for landscape character in respect of renewable energy. The study records the landscape type to be Lowland Farmland which has an overall sensitivity of Moderate-Low due to the presence of major infrastructure corridors and other human influences, stating that the area of lowest sensitivity overall is the 'M62/M60 motorway junction'.

UDP Policy OL1/2 - Advises that new development in the Green Belt is inappropriate unless it is for a number of purposes including agriculture, forestry, outdoor recreation and limited extension/alteration of dwellings.

UDP Policy OL1/5 - Mineral Extraction and Other Development in the Green Belt development is inappropriate unless it maintains the openness and does not conflict with the purposes of including land in the Green Belt. Proposals for other development is inappropriate and by definition harmful to the Green Belt and would only be permitted if it can be demonstrated that there are very special circumstances.

UDP Policy EN4/1 - Renewable Energy will encourage proposals for the provision of renewable energy sources subject to compliance with other policies and proposals of the Plan. In particular, the policy seeks to ensure that proposals:

- Do not involve an unacceptable loss of amenity;
- Would not have an adverse impact on the setting of ancient monuments, Conservation areas, Listed Buildings;
- Would not have an unacceptable adverse impact on areas of Green Belt, Special Landscape Areas and areas of ecological importance;
- Would not result in a health and safety risk or nuisance to the public;
- Where necessary include an environmental assessment;
- Would not have an unacceptable adverse impact on the natural environment.

Green Belt principle and impact assessment - The site is in non-agricultural use, is in a low-lying flat location and is not widely visible even from the busy M62 corridor. The large number of panels is concerning when situated in the Green Belt and collectively with the approved wind turbines would cause a degree of harm to the openness of the Green Belt. However, in such a sheltered location it is judged that the visual impact would be minimal from all key viewpoints. The solar panels would stand at a height of less than 2 metres from the ground and whilst the panels could be viewed from the motorway, it is considered that this would be obscured by the proposed hedgerow screening. Additionally, the Highways Agency are currently erecting an acoustic fence adjacent to the motorway which would further screen the site.

GMEU have confirmed that the site is of low ecological value.

The applicant has stated that their case for VSC is as follows:

- Will have multiple benefits for the care home, LPA and surrounding area
- Electricity requirement for care home at substantial levels, track record of investing Page 19

in energy saving / renewable technologies

- Contribution towards a sustainable business (objective of NPPF)
- Save over 4,743 tonnes of CO2
- Reduction in bills by 50%
- 80-100% of power to be used by care home for 40 years, remainder used for hot water
- Care home can run at full capacity to benefit of wider community.

The list above does not appear to be 'very special' when taken individually. However in view of the low level of impact on openness and the proposed screening it is considered cumulatively, that they clearly outweigh the in-principle harm and any other harm caused to the Green Belt and therefore VSC exist. As there is some uncertainty about the longevity of such systems, it is considered that a temporary consent would be appropriate and this would be conditioned accordingly. This approach is supported by the NPPG at Paragraph 013 of 'Renewable and Low Carbon Energy' which states that 'solar farms are normally temporary structures and planning conditions can be used to ensure the installations are removed when no longer in use and the land is restored to its previous use'.

As such, the proposed development is considered to be acceptable and would be in compliance with the principles of the NPPF, NPPG and EN4/1.

Residential amenity -

<u>Visual Impact</u> - The development would cover an area of land 0.75 hectares in size, and as a consequence would result in noticeable changes to the landscape of the area. The applicant has submitted a Landscape Appraisal which evaluates the potential visual impacts on residential amenity of the installation of the receptors.

The nearest dwellings would be located to the south of the site along Simister Lane, the closest being approximately 185m away. The development would be situated on a flat area of land with the intervening area of land between the site and the houses relatively flat also. The height of the proposed receptors would not exceed 2m and the site area would be afforded some screening from views from the south by parts of the Brookvale buildings, existing trees and hedgerows. As such, it is considered that the proposed development would not be significantly intrusive to the outlook from the houses on Simister Lane and impact considered to be moderate.

The other residential property which would have long range views of the site would be Lower Douglas Farm, which is located to the west. This would be more than 300m from the development and again, given the low level nature of the scheme and the intervening vegetation and hedgerows, it is considered that there would not be a significant impact on views from this direction.

In terms of views from the motorway to the north, motorists travelling south west would be travelling at some speed and it is likely that views of the site would be fleeting, as well as being screened by the acoustic fence and proposed planting. Beyond the motorway, residential properties are sparsely scattered, with views of the site more likely from the public footpaths which run to the west and north, and where the route rises to cross the M62 via a bridge. These paths would be more than 250m away at the closest point (to the east) and over 500m away to the north. Although the land is undulating in the surrounding area, parts of the site would be screened by the existing natural vegetation and the hedgerows which are proposed around the periphery of the site area. Views would be long range and as the receptors would no more than 2m in height, it is considered that impact on outlook and amenity of local residents, walkers and motorists would not be significant.

In terms of assessing the impact on the amenity of the occupiers of Brookvale, the site would be directly to the north of the Atrium building and gardens approximately 70m away and the solar panels would be visible from these areas. However, at ground floor level, the development would be partly screened by the proposed hedgerow and outlook considered not to be unduly affected. From the first floor of the building the site would be clearly

apparent. This part of the site already accommodates two wind turbines which are visible from Brookvale and whilst the solar panels would significantly change the landscape of this area for a temporary period, being at a low level and contained within a specific boundary area, together with the energy and cost savings to the care home, on balance it is considered that the benefits would outweigh any harm to the outlook of residents.

In light of the proposed landscaping treatments and the distance away of the development site in relation to the surrounding residential properties, it is considered that the proposal would be acceptable and comply with the NPPF, NPPG and UDP Policies OL1/5 and EN1/4.

<u>Light reflecting glare</u> - The Landscape Appraisal states that in terms of glare, this would only be for short periods of time as the sun's position moves during the day, and as such potential effects would not be significant. The applicant has been asked to expand on this and provided the following additional information to support this statement.

In effect, solar panels are built to absorb 98% of sunlight and reflecting light is contrary to their purpose. The panels are built to minimise the amount of light which is not absorbed and therefore only rarely would a small amount of light be reflected off the modules. The extent of any glare which would be reflected would be low in any case, as it would be dependent on the sun reflecting at specific angles. As the intensity and exact angle of the sun changes daily, evidence from other solar panel farm systems suggests that there would not be a material impact upon residential amenity.

Given the positioning of the solar panels, the only property which may receive occasional glare would be to the care home itself. As this would be sporadic, and only for short periods of time during a day and at certain times of the year, the benefits of the proposed development are considered to outweigh the relatively insignificant impact which would be created from glare.

As such, it is considered that the proposal would not be severely detrimental to occupiers of the care home or other residential properties in the vicinity and as such would comply with the NPPF and UDP Policy 4/1.

Wildlife - An Ecological Appraisal has been submitted in support of the application which concludes that the site is of low ecological value and there would be a negligible risk to any protected species being impacted upon by the developer. GMEU is satisfied with the report and require no further information.

The only likely ecological constraint would be nesting birds and this would be low due to the lack of trees and shrubs on site. However, it is noted that although the applicant intends to plant hedgerows to replace some of the boundary fencing, which would result in an ecological net gain, there are no details of this within the application. A condition has therefore been recommended that such details are provided prior to development.

As such, it can be concluded that there would not be any negative ecological implications as a result of the development and the proposal would comply with UDP Policies EN1/1 - Visual Amenity and EN6/3 - Features of Ecological Value.

Response to objectors - The objections raised have been covered in the above report.

Statement in accordance with Article 31 Town and Country Planning (Development Management Procedure) (England) (Amendment) Order 2012

The Local Planning Authority worked positively and proactively with the applicant to identify various solutions during the application process to ensure that the proposal comprised sustainable development and would improve the economic, social and environmental conditions of the area and would accord with the development plan. These were incorporated into the scheme and/or have been secured by planning condition. The Local Planning Authority has therefore implemented the requirement in Paragraphs 186-187 of

the National Planning Policy Framework.

Recommendation: Approve with Conditions

Conditions/ Reasons

1. The permission hereby granted is for a limited period only, namely for a period of 25 years from the date of this decision, and the structures, solar panels, associated equipment and use comprising the development for which permission is hereby granted is required to be respectively removed and discontinued at the end of the said period and the land reinstated to its former condition within 3 months.

<u>Reason</u>. The development is of a temporary nature only, pursuant to the NPPF, NPPG and Bury Unitary Development Plan Policy EN4/1 - Renewable Energy.

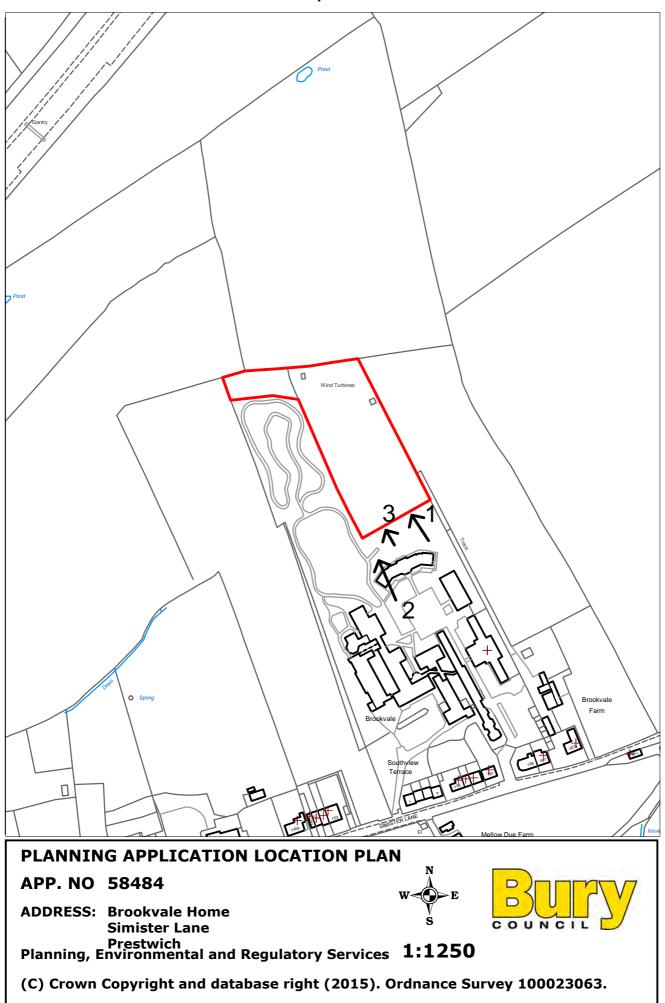
2. This decision relates to drawings numbered Site location plan 16830002/1; Proposed PV Array WEL833 Revision B; Photograph montage numbered -523A:-01-02-03-04-05-06-07-08-09-10-11-12 dated 15/12/14; Planning Statement February 2014; Landscape Appraisal by Randall Thorp February 2015; Ecological Appraisal Ref 2512 report version 1; Waxman Energy specification; SolarMax HT series specification ;Schletter Ground Mounted Systems specification and the development shall not be carried out except in accordance with the drawings hereby approved.

<u>Reason.</u> For the avoidance of doubt and to ensure a satisfactory standard of design pursuant to the policies of the Bury Unitary Development Plan listed.

3. No development shall commence unless and until a landscape and ecological enhancement plan has been submitted to and approved by the Local Planning Authority. The plan will include details of new hedgerow planting and grassland re seeding and a timetable for implementation. The approved plan only shall be implemented in accordance with the approved details. <u>Reason</u>. To ensure appropriate and acceptable leves of landscaping of the site is carried out in the interests of visual amenity and ecological enhancement in accordance with the NPPF and Unitary Development Plan Policies EN1/1 - Visual Amenity and EN6/3 - Features of Ecological Value.

For further information on the application please contact **Jennie Townsend** on **0161 253-5320**

Viewpoints





ADDRESS: **Brookvale Home** Simister Lane, Prestwich

Environmental and Development Services

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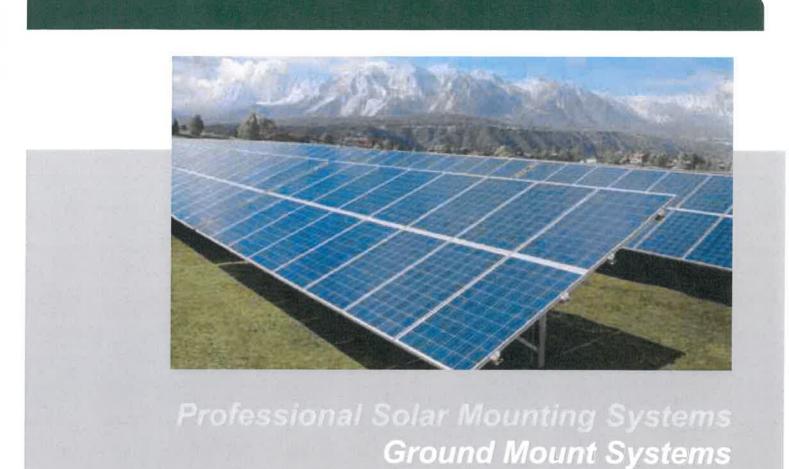
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Photo 1



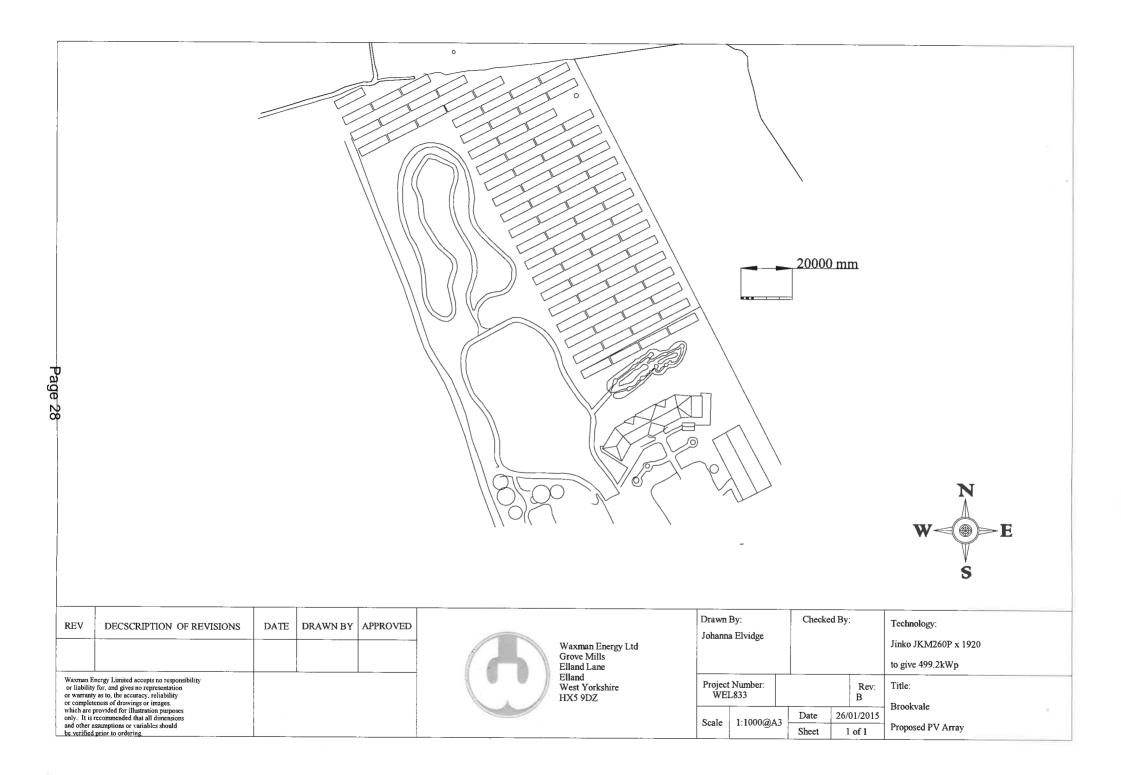
Photo 3











Ward: Prestwich - St Mary's

Applicant: Mr K Gardner

Location: Land to the rear of 60 Sandy Lane, The Downs, Prestwich, Manchester, M25 9NB

Proposal: Erection of 1 no. dwelling with integral garage (revised layout)

Application Ref: 58503/Full

Target Date: 28/04/2015

Recommendation: Approve with Conditions

Description

The site originally formed part of the garden to No. 60 Sandy Lane. Since planning permission was obtained in December 2012 for a dwelling, the site has been sold as a separate plot. The site is located on a steep slope and there are a series of stepped levels with flagged access steps linking them.

A brick wall and hedge marks the boundary to The Downs and there are two parking spaces provided at the front of the dwelling (The Downs).

There are residential properties to all boundaries. No. 1 The Downs is located to the north east of the site and is 2.3 metres higher than the application site. The properties fronting onto Sandy Lane are located to the south and are 2.5 metres lower than the application site.

The proposed development involves the erection of a 4 bedroom dwelling, including an integral garage. The proposed dwelling would be two storeys in height with a pitched roof and would be constructed from red brick with a tile roof. The proposed dwelling would measure 8.2 metres by 6.2 metres and would be 4.15 metres to the eaves and 7.35 metres to the ridge. Retaining walls would be constructed along the northern and southern boundaries. Vehicular access would be taken from The Downs and 2 parking spaces would be provided.

Relevant Planning History

40616 - Single storey extension at rear and two storey extension at side at 60 Sandy Lane, Prestwich. Approved with conditions - 29 May 2003.

54804 - Erection of 1 no. dwelling with detached garage at land to rear of 60 Sandy Lane, The Downs, Prestwich. Approved with conditions - 21 December 2012

Publicity

16 neighbouring properties (1, 2, 16, 52, Sandy Lane, 1 The Downs) were notified by means of a letter on 6 March 2015.

Two letters have been received from the occupiers of 60 and 62 Sandy Lane, which have raised the following issues:

- The change of house type, house size & its location within the plot is a major change from the original outline planning permission & the effect upon our dwelling is a substantial change
- How will the waste water be got to the public sewage system, given the site levels & the fact that the dwelling cannot be raised above the existing levels.
- How will the vehicle access be achieved at such an obtuse angle to the road?
- How will the residents transport their 4 number refuse bins up a steep incline?
- With the retention of the line of trees associated with No 60 Sandy Lane the rear rooms will not receive any daylight .
- The approved permission allowed the building of a bungalow, which is in keeping with the properties on The Downs.

- Object to the plan for a two storey dwelling. Nos 60 & 62 Sandy Lane would be overshadowed by a 40 ft high brick wall.
- The plans are a new house, which is of a size and style that would not be in keeping with the existing properties on The Downs, which are all bungalows.
- The proposed dwelling would dominate the neighbourhood and would look out of place.

Revised plans were received on 29 April 2015 and the neighbouring properties were notified by means of a letter on 5 May 2015.

Two letters have been received from the occupiers of 60 Sandy Lane, which have raised the following issues:

- Object to the height of the proposed dwelling. It would be the equivalent of a four storey building and would dominate the skyline and overshadow the neighbouring properties.
- Every property on The Downs is a bungalow and surprised by the lack of objections from the residents of The Downs.
- The description of the proposal should have been more appropriate.
- The proposed development would have a more substantial impact than the original plans.
- Please take all previous comments into consideration when making the decision.

The objectors have been notified of the Planning Control Committee meeting.

Consultations

Traffic Section - No objections, subject to the inclusion of conditions relating to driveway length and visibility splays.

Drainage Section - Comments awaited.

Environmental Health - Contaminated Land - No objections, subject to the inclusion of conditions relating to contaminated land.

United Utilities - Comments awaited.

Unitary Development Plan and Policies

- H1/2 Further Housing Development
- H2/1 The Form of New Residential Development
- H2/2 The Layout of New Residential Development
- EN1/2 Townscape and Built Design
- EN1/3 Landscaping Provision
- EN6/3 Features of Ecological Value
- EN7 Pollution Control
- EN7/5 Waste Water Management
- HT2/4 Car Parking and New Development
- HT5/1 Access For Those with Special Needs
- SPD6 Supplementary Planning Document 6: Alterations & Extensions
- SPD11 Parking Standards in Bury
- NPPF National Planning Policy Framework

Issues and Analysis

The following report includes analysis of the merits of the application against the relevant polices of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are considered to be in accordance with the NPPF and as such are material planning considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

Principle - Following revocation of the North West Regional Strategy on 20 May 2013, there is no statutory housing target for Bury. Work has commenced on the Greater

Manchester Spatial Framework and this will bring forward a new statutory housing target for the Borough. This will subsequently be incorporated into Bury's future Local Plan.

In the meantime, the National Planning Policy Framework should be treated as a material planning consideration and it emphasises the need for local planning authorities to boost the supply of housing to meet local housing targets in both the short and long term. There is a particular emphasis, as in previous national planning guidance, to identify a rolling five year supply of deliverable housing land.

Policy H1/2 states that the Council will have regard to various factors when assessing a proposal for residential development, including whether the proposal is within the urban area, the availability of infrastructure and the suitability of the site, with regard to amenity, the nature of the local environment and the surrounding land uses.

Policy H2/6 states that the Council will not permit the loss of private gardens for infill development unless such proposals can be shown not to adversely affect the character and amenity of the area.

The site benefits from an extant planning permission for the erection of 1 dwelling. As such, the principle of residential development is established. Therefore, the proposed development would be in accordance with Policies H1/2 and H2/6 of the Bury Unitary Development Plan.

Design and layout - The proposed development would involve the erection of a two storey dwelling and the first floor would be located within the roof space. The proposed dwelling would be located between two storey properties with a pitched roof on Sandy Lane and the bungalows (some with dormer extensions) on The Downs. As such, the proposed dwelling would be two storeys with the first floor located within the roofspace and therefore, it is considered it would be appropriate in terms of height, scale and massing. The proposed dwelling would be constructed from red brick with a tile roof, which would match the surrounding dwellings. Therefore, the proposed development would not be a prominent feature within the streetscene and would be in accordance with Policies EN1/2, H2/6 and H2/1 and H2/2 of the Bury Unitary Development Plan.

The proposed dwelling would have a side and rear garden and would have an acceptable level of amenity space. There would be space within the rear or side garden for bin storage. The proposed boundary treatment would be retaining walls with timber fencing and a hedge, which would be appropriate within and match the residential area. Therefore, the proposed development would be in accordance with Policies EN1/2, H2/1 and H2/2 of the Bury Unitary Development Plan.

Impact upon residential amenity - SPD6 provides guidance on aspect standards between residential properties and would be relevant in this case.

The proposed dwelling would be at a higher level than the dwellings on Sandy Lane. The finished floor level of the proposed dwelling would be one storey above the finished floor level for No. 60 Sandy Lane. As such, the aspect standard between the rear of No. 60 Sandy Lane and the blank gable wall of the proposed dwelling should be at least 16 metres.

There would be 17.8 metres between the blank gable of the proposed dwelling and the rear elevation of No. 60 Sandy Lane, which would be 1.8 metres in excess of the aspect standard.

There would be 20.1 metres between the front elevation of the proposed dwelling and the gable of No. 16 The Downs, which would be in excess of the aspect standard.

No. 1 The Downs is 3.6 metres higher than the site and the only opening in the north eastern elevation would be a rooflight over an en-suite, which would be obscure glazed. As such, the proposed development would not have an adverse impact upon the amenity of the occupiers of No.1 The Downs.

Therefore, the proposed development would comply with the aspect standards set out in SPD6 and would not have an adverse impact upon the amenity of the neighbouring properties.

Highway issues - The proposed development would be accessed from The Downs and the revised plan has included details of visibility splays, which would be acceptable. The Traffic Section has no objections, subject to the inclusion of conditions relating to the length of the driveway and visibility splays. Therefore, the proposed development would not be detrimental to road safety and would be in accordance with Policy H2/1 and H2/2 of the Bury Unitary Development Plan.

Parking

SPD11 states that the maximum parking standards should be 3 spaces for a 4 bed dwelling.

The proposed development would provide a garage and 2 parking spaces. The proposed development would have good access to public transport and there would be space on The Downs for on-street parking if required. As such, the level of car parking would be acceptable in this case. Therefore, the proposed development would be in accordance with Policy HT2/4 of the Bury Unitary Development Plan and SPD11.

Response to objectors - The issues relating to vehicle access, the design, including the height, of the proposed dwelling, the impact of the proposed development upon the neighbouring properties, including the difference in levels, have been assessed in the report above.

The description of the proposal is accurate and reflects the development proposed.

The proposed dwelling may be larger than the one previously approved. However, the proposed development can be accommodated within the site, while satisfying the relevant aspect standards and parking standards.

Statement in accordance with Article 31 Town and Country Planning (Development Management Procedure) (England) (Amendment) Order 2012

The Local Planning Authority worked positively and proactively with the applicant to identify various solutions during the application process to ensure that the proposal comprised sustainable development and would improve the economic, social and environmental conditions of the area and would accord with the development plan. These were incorporated into the scheme and/or have been secured by planning condition. The Local Planning Authority has therefore implemented the requirement in Paragraphs 186-187 of the National Planning Policy Framework.

Recommendation: Approve with Conditions

Conditions/ Reasons

- The development must be begun not later than three years beginning with the date of this permission.
 <u>Reason</u>. Required to be imposed by Section 91 Town & Country Planning Act 1990.
- This decision relates to drawings numbered Location plan, 2278/01 Rev A, 2278/02 Rev B, 2278/03 and the development shall not be carried out except in accordance with the drawings hereby approved.
 <u>Reason.</u> For the avoidance of doubt and to ensure a satisfactory standard of design pursuant to the policies of the Bury Unitary Development Plan listed.
- 3. Details/Samples of the (materials/bricks) to be used in the external elevations, together with details of their manufacturer, type/colour and size, shall be submitted to and approved in writing by the Local Planning Authority before the development

is commenced. Only the approved materials/bricks shall be used for the construction of the development.

<u>Reason</u>. In the interests of visual amenity and to ensure a satisfactory development pursuant to Policy EN1/2 - Townscape and Built Design of Bury Unitary Development Plan.

- 4. No development shall commence unless and until:-
 - A contaminated land Preliminary Risk Assessment report to assess the actual/potential contamination and/or ground gas/landfill gas risks at the site shall be submitted to, and approved in writing by, the Local Planning Authority;
 - Where actual/potential contamination and/or ground gas/landfill gas risks have been identified, detailed site investigation and suitable risk assessment shall be submitted to, and approved in writing by the Local Planning Authority;
 - Where remediation/protection measures is/are required, a detailed Remediation Strategy shall be submitted to, and approved in writing by, the Local Planning Authority.

<u>Reason</u>. To secure the satisfactory development of the site in terms of human health, controlled waters, ground gas and the wider environment and pursuant to National Planning Policy Framework Section 11 - Conserving and enhancing the natural environment.

5. Following the provisions of Condition 3 of this planning permission, where remediation is required, the approved Remediation Strategy must be carried out to the satisfaction of the Local Planning Authority within agreed timescales; and A Site Verification Report detailing the actions taken and conclusions at each stage of the remediation works, including substantiating evidence, shall be submitted to and approved in writing by the Local Planning Authority prior to the development being brought into use.

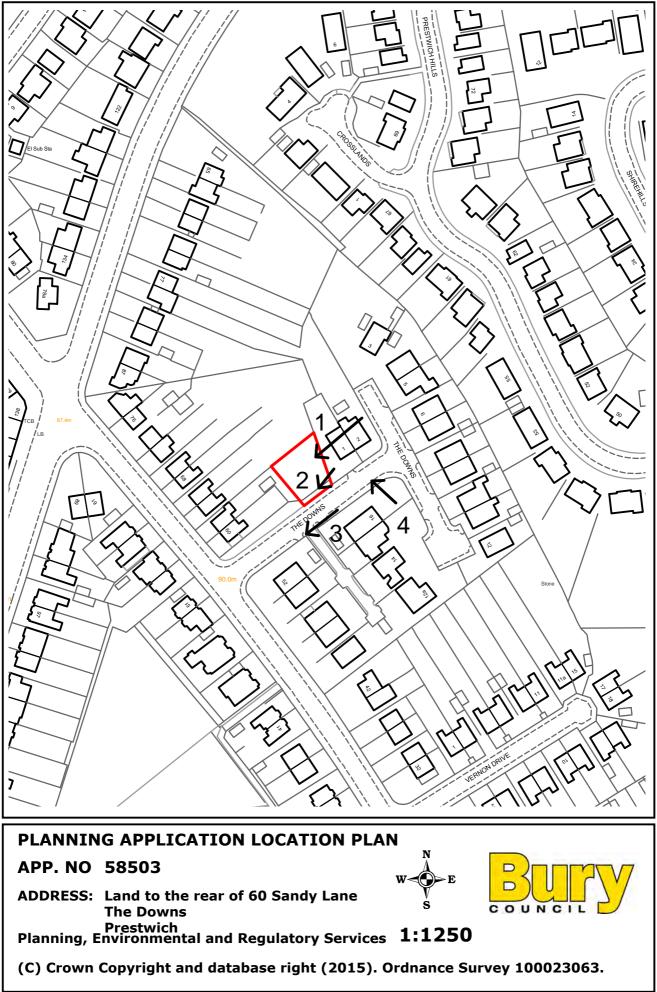
<u>Reason</u>. To secure the satisfactory development of the site in terms of human health, controlled waters and the wider environment and pursuant to National Planning Policy Framework Section 11 - Conserving and enhancing the natural environment.

- The finished floor levels for the dwelling hereby approved shall be 99.50.
 <u>Reason.</u> To protect the privacy of the adjoining occupiers pursuant to Policy EN1/2
 Townscape and Built Design of the Bury Unitary Development Plan.
- 7. Notwithstanding the terms of the Town and Country Planning (General Permitted Development) (England) Order 2015, as subsequently amended, no development shall be carried out within the terms of Classes A to E of Part 1 of Schedule 2 of the Order, without the prior written consent of the Local Planning Authority. <u>Reason</u>. To ensure that future inappropriate alterations or extensions do not occur pursuant to policies of the Unitary Development Plan listed.
- No development shall commence unless or until full details of all the retaining structures on site have been submitted to and approved in writing by the Local Planning Authority. The approved details shall be implemented prior to first occupation of the dwelling hereby approved. <u>Reason.</u> In teh intersts of visual amenity and to ensure the development is structurally sound pursuant to Policy EN1/2 - Townscape and Built Design of the Bury Unitary Development Plan.
- 11. A minimum hardstanding of 5.5m measured between the highway boundary and any proposed garage doors shall be provided prior to occupation of the dwelling hereby approved and thereafter maintained.

<u>Reason</u>. To enable a vehicle to stand clear of the highway whilst the garage doors are opened and to allow adequate space to maintain a vehicle clear of the highway in the interests of road safety pursuant to Policy H2/2 - The Layout of New Residential Development of the Bury Unitary Development Plan. Page 33 12. The visibility splays indicated on approved plan reference 2278/02 Rev B shall be implemented before the dwelling is first occupied and subsequently maintained free of obstruction above the height of 0.6m. <u>Reason</u>. To ensure the intervisibility of the users of the site and the adjacent highways in the interests of road safety pursuant to Policy H2/2 - The Layout of New Residential Development of the Bury Unitary Development Plan.

For further information on the application please contact **Helen Longworth** on **0161 253 5322**

Viewpoints

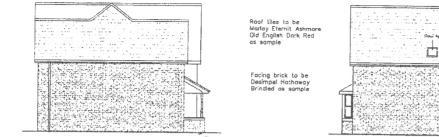








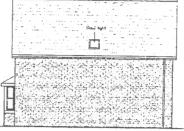




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Side

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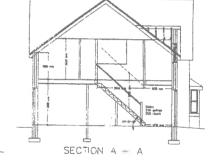
Side

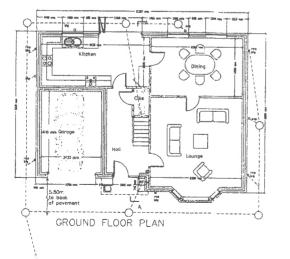


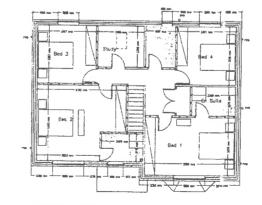
Front



Rear







FIRST FLOOR PLAN



REVISED HOUSE TYPE LAND AT THE DOWNS PRESTINCH PLANS PLUS ELEVATIONS

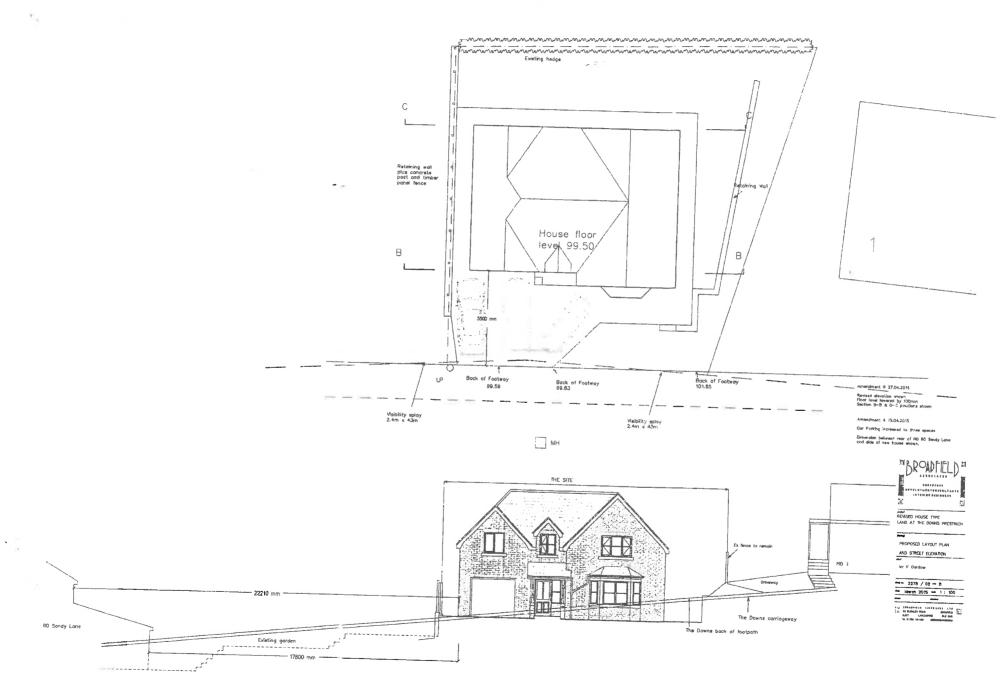
MR K GARDNER

BRADFIELD

VCL NPHENTONI INTERIOR OFFICIENTS

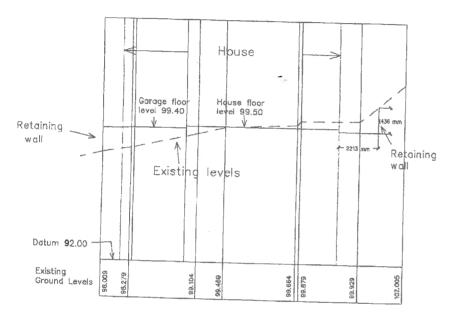






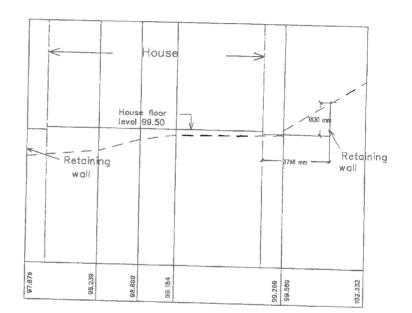
Page 39

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Section B - B at front of garage



Section C - C In line with back wall of house

- 5 -



SECTIONS B - B & O - C

MR K GARDNUR

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April 2015 - 1 : 200
 April 2015 - 1 : 200
 April 2016 - 1 : 200
 April 2016 - 1 : 200
 April 2016 Alexandre
 April 2016 Alexandre
 April 2016 Alexandre
 April 2016 Alexandre
 April 2016 Alexandre

Ward: Radcliffe - North

Applicant: Mr Darren Jones

Location: Moorgate Cottage, 4 Radcliffe Moor Road, Radcliffe, Manchester, M26 3WL

Proposal: Retrospective application for change of use of ground floor room in residential dwelling (Class C3) to hairdressers (Class A1)

Application Ref: 58535/Full

Recommendation: Approve with Conditions

Description

The site is a ground floor room within a detached house which fronts Radcliffe Moor Road. The property has been extended single storey at the front, which forms a garage and a room that is currently being used as a hair salon. To the front is a paved area and parking for 4 cars.

There is open land to the west side and a restaurant to the east. Opposite across the road is a public house and further along to the west a residential estate.

The application is retrospective for a change of use of the ground floor room (which forms part of the garage extension) to a hair dressing salon (Use Class A1).

The application states the hours of operation are not set but the salon is opened in accordance with staff availability and customer demand. This is usually Thursday, Friday and Saturday. The applicant has provided an estimate of proposed hours which range between 09.30 - 20.00hrs.

The business is operated by the wife of the applicant and there are two self employed part time staff who each work 10 to 16 hours per week. One is an additional hairdresser the other a nail/beauty technician.

A supporting statement by the applicant confirms the two staff live within walking distance and do not drive to the property. Parking to the front of the property by clients is discouraged as there is a 40mph speed limit and the applicant has agreed with the landlady of the public house opposite that clients may use the car park.

Relevant Planning History

46961 - Two storey extension at side; garage extension at side and conservatory at rear; 1st floor balcony at rear - AC 07/11/2006

48455 - Double garage extension at side (revised scheme) - AC 29/08/2007

50753 - Boundary wall with gates at front - AC 31/12/2008

58543 - Retention of 3 no. non-illuminated fascia signs and 1 no. non-illuminated entrance sign - Pending.

Publicity

Notification letters were sent to The Curry Cottage and The Sparking Clog, Radcliffe Moor Road on 21/04/15.

A site notice was posted on 27/04/15.

One response has been received by email from a resident but who does not give an address. Their concerns in summary are:-

- Adjacent the property is a hatched area that leads to a right turn only into Montgomery Way. Vehicles therefore parked on the roadway outside the property will necessitate passing vehicles to enter the hatched area when overtaking.
- Vehicles overtaking parked cars may not see the slow sign.

Target Date: 16/06/2015

- The roadway is 40mph which requires vehicles to parked during hours of darkness to have parking lights on, this has not always been adhered to.
- The property is opposite a bus stop which may mean passing traffic further having to negotiate parked vehicles and stationary buses and vehicles entering Montgomery Way.
- Vehicles have been observed parked on the pavement outside the property which may be a hindrance or hazard to pedestrians.
- Many vehicles exceed the 40mph speed limit and use this section of the roadway as a drag strip.
- This particular section of roadway is a hazardous area and safety will further be exacerbated by vehicles parked outside the property.
- Suggest the maximum road speed be reduced to 30mph.
- Attach photos of taken at lunchtime which demonstrates the hazard created by parking outside the property.

The objector has been notified of the Planning Control Committee meeting.

Consultations

Traffic Section - Request clarification of the on site parking arrangements.

Unitary Development Plan and Policies

- EC4/1 Small Businesses
- EN7/2 Noise Pollution
- S1/5 Neighbourhood Centres and Local Shops
- H3/1 Assessing Non-Conforming Uses
- HT2/4 Car Parking and New Development
- SPD11 Parking Standards in Bury
- NPPF National Planning Policy Framework

Issues and Analysis

The following report includes analysis of the merits of the application against the relevant polices of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are considered to be in accordance with the NPPF and as such are material planning considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

Principle - UDP Policy EC4/1 - Small Businesses states that proposals for small businesses will be acceptable when the scale of the development is appropriate to, and the use is environmentally compatible with, the surrounding area in which it is to be located, and where they do not conflict with other policies and proposals of the plan.

The site is immediately adjacent to an identified neighbourhood shopping centre with the commercial premises directly adjacent to the north and east included. These sites are subject to UDP Policy S1/5 which seek to retain retailing (Class A1) as the predominant use in small neighbourhood centres, to primarily cater for the day to day needs of residents and businesses.

The property is only just located outside the neighbourhood shopping centre and would cater for the needs of the local residents and the centre, being easily accessible and conveniently located. The scale and the location of the business is such that it would not conflict with the surrounding area, and as such considered to be acceptable in principle and comply with UDP Policies EC4/1 and S1/5.

Residential amenity - The business is operated by the wife of the applicant and there are up to two self employed members of staff. The nature of the business is not a noisy concern. Given the proximity to the existing commercial premises to the east and north, the scale of the business and the distance to the nearest residential property of over 50 metres, Page 42 it is considered that there would not be a significant adverse impact upon the amenity of the adjacent properties. In this instance, it is considered appropriate to attached a 'personal use' condition to the applicant, Elizabeth Jones and for up to two staff members at any one time.

Given the location of the property with surrounding commercial premises, the personal use condition and the scale of the business, the proposed opening hours of 8am to 10pm would be acceptable and controlled by a condition. Therefore, the development would comply with Policies EN7/2 and EC4/1 of the Bury Unitary Development Plan.

Visual amenity - There are no external alterations proposed. However signage placed on the building is subject to a separate application 58543.

Car parking and traffic generation - SPD11 - Parking Standards requires a maximum of 1 space per 30 sqm for an A1 non food retail use and a maximum 3 spaces for 4 bedroom properties and above. This equates to 4 spaces.

With the resident owner and up to two staff there would be the potential of up to 3 clients at the premises at anyone time.

The use of the car park of the public house opposite is of benefit. However as it is not in the ownership of the applicant this cannot be relied on.

The proposed development would provide 4 spaces and it is also within a high access area for public transport. With the parking spaces provided, public transport immediately outside and the possible use of the salon by close residents in walking distance, it is considered that the level of parking would be acceptable in this case and would not generate a significant increase in traffic.

As such, it would comply with UDP Policy HT2/4 - Car parking and New Development and SPD11.

Response to resident comments - The parking arrangements for the proposal are addressed in the above report and comply with SPD11. The on street parking available and road speed are not matters under planning control.

Statement in accordance with Article 31 Town and Country Planning (Development Management Procedure) (England) (Amendment) Order 2012

The proposal complies with the development plan and would improve the economic, social and environmental conditions of the area. It therefore comprises sustainable development and the Local Planning Authority worked proactively and positively to issue the decision without delay. The Local Planning Authority has therefore implemented the requirement in Paragraphs 186-187 of the National Planning Policy Framework.

Recommendation: Approve with Conditions

Conditions/ Reasons

- This decision relates to the drawings received on 21/04/15 and the development shall not be carried out except in accordance with the drawings hereby approved. <u>Reason.</u> For the avoidance of doubt and to ensure a satisfactory standard of design pursuant to the policies of the Bury Unitary Development Plan listed.
- 2. The use hereby permitted by this consent as a hairdressers (Use Class A1) shall be carried on only by the named person in the application, Elizabeth Jones, and only whilst a resident at Moorgate Cottage, 4 Radcliffe Moor Road and with no more than two members of staff on the premises at any one time. <u>Reason</u>. The proposed use is not in accord with the character of the area and permission has only been granted given the particular circumstances of the applicant and to conform with Unitary Development Plan Policy EC4/1 - Small

Businesses.

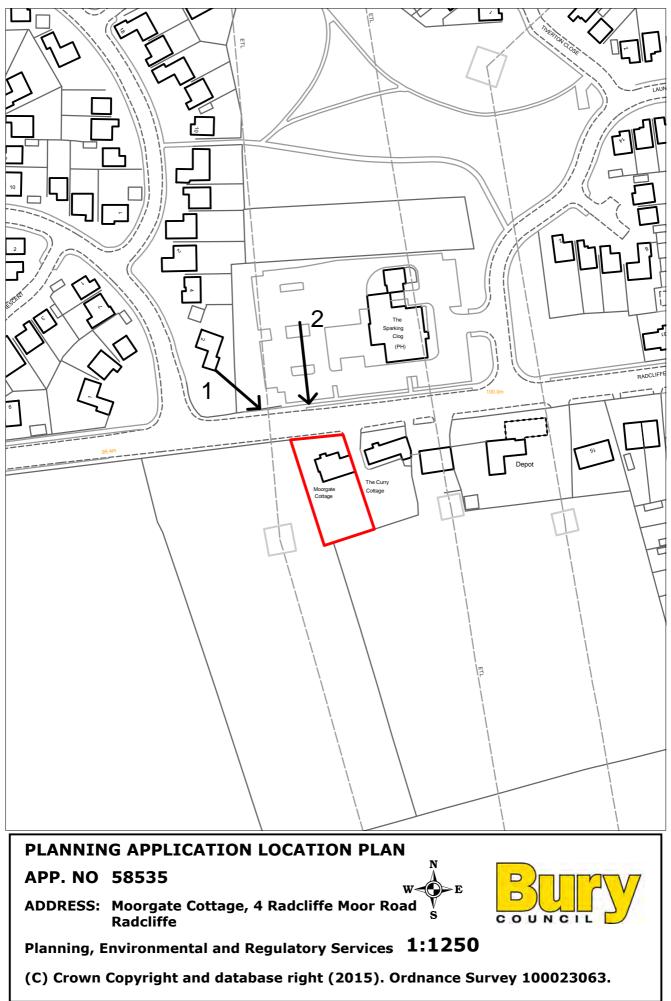
3. The hours of operation of the business hereby approved shall be confined to the following hours:-

08:00hrs - 22:00hrs

<u>Reason</u>. To safeguard the amenities of the occupiers of nearby premises and to conform with Unitary Development Plan Policy H3/1 - Assessing Non-conforming Uses.

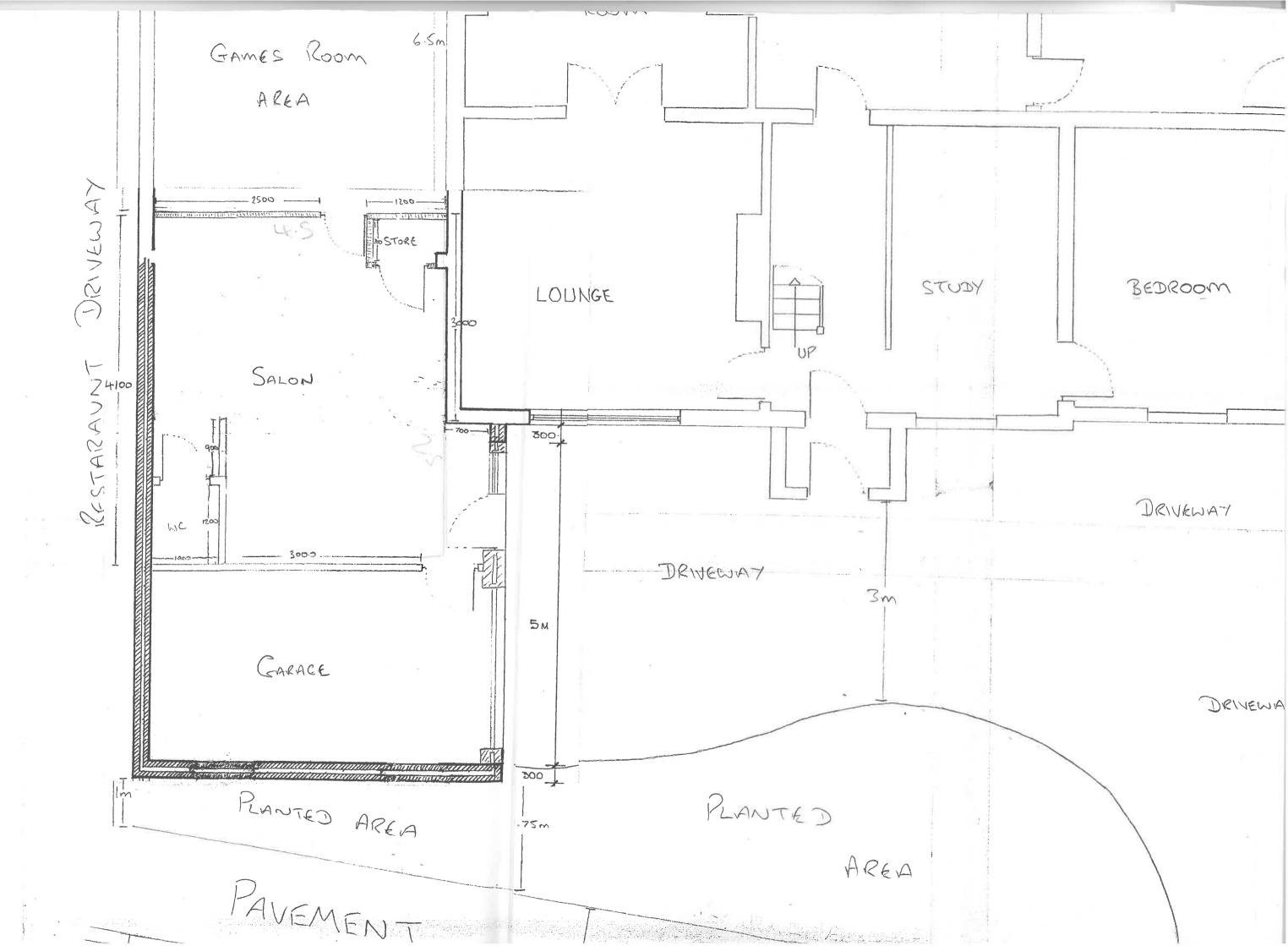
For further information on the application please contact Jane Langan on 0161 253 5316

Viewpoints









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Ward: Whitefield + Unsworth - Unsworth

Applicant: Bury Council

Location: Ripon Avenue School, Ripon Avenue, Whitefield, Manchester, M45 8PJ

Proposal: Creation of new vehicular and pedestrian access from Ripon Avenue; Extension to existing car park; Replacement of existing canopy to main school entrance; Erection of a 3M high fence to football pitch; Erection of a 2.4M high boundary fence

 Application Ref:
 58564/Full
 Target Date:
 13/05/2015

Recommendation: Approve with Conditions

Description

The application relates to a specialist secondary school which primarily caters for the needs of children with mental and physical health disabilities. The school is located within a predominantly residential area, flanked on all boundaries by houses on Apollo Avenue, Sandown Road, Heathfield Road and Ripon Avenue, off which is the main vehicular and pedestrian access into the site and the school building. The car park is located to the front of the school where there is parking for staff, visitors and school minibuses.

The school buildings are located in the eastern part of the site and comprise a mix of single and 2 storey elements, with the playing fields to the west at a lower level.

Planning permission was granted in December 2013 for the development of the site comprising a 2 storey classroom block linked by a corridor to the main school building, construction of a paved patio area, installation of a multi use games area, land drainage system, sports playing pitch provision and 9 additional parking spaces. A temporary access off Ripon Road was also to be provided for the construction period.

The permission is currently being implemented and works are well underway.

The approved application was envisaged as part of a 2 Phase development programme. This application comprises Phase B, to incorporate improvements to vehicular access and address the parking provision at the school.

In essence, it is proposed to -

- create a new vehicular and pedestrian access from Ripon Avenue;
- extend the existing car park to create 59 spaces in total;
- replace the existing canopy to the main school entrance;
- erect a 3m high ball stop fence to the football pitch;
- erect a 2.4m high boundary fence along part of the southern boundary.

Relevant Planning History

56791 - New two storey classroom block with single storey link corridor to main school building; Construction of paved patio area with retaining walls and installation of multi use games area with path access from adjacent new building; Installation of land drainage system in the remaining area of the playing field and marking out of grass football pitch on existing playing field; 9 additional parking spaces; a temporary access off Ripon Avenue for the construction period. - Approve with Conditions 18/12/2013

Publicity

Letters sent to properties on Heathfield Road, Sandown Road, Apollo Avenue and Ripon Avenue 1/4/2015.

Letter sent on 24/4/2015 to Nos 44-64 (evens) Apollo Avenue and 49-63 (odds) Heathfield Road notifying of amendments to the height, length and colour of the ball stop fence.

Following the notification of the amendments, one letter of objection received from No 62 Apollo Avenue which raises the following issues:

- Disturbance to the structure of the house whilst works are being carried out;
- Destabilising their garden and house foundations;
- Insertion of the drainage manholes and pumping station further effect stability of the banking behind the garden;
- What reinstating ground cover treatment is proposed once the football pitch is complete?;
- Request the reinstatement of the part existing fence at the back of my property (which is not in my ownership), preferably with a full larch lap;
- Area behind my property will not be easily accessible;
- The ball stop fence should be green as at other schools in the area and 3.5m high as originally specified.

The objector has been informed of the Planning Control Committee meeting.

Consultations

Traffic Section - No objection subject to conditions. Drainage Section - No objection. Environmental Health Contaminated Land - No objection subject to conditions. Greater Manchester Police - designforsecurity - No comments

Unitary Development Plan and Policies

- NPPF National Planning Policy Framework
- CF1/1 Location of New Community Facilities
- CF2 Education Land and Buildings
- EN1/2 Townscape and Built Design
- RT2/3 Education Recreation Facilities
- HT2/4 Car Parking and New Development
- HT5/1 Access For Those with Special Needs
- HT6/2 Pedestrian/Vehicular Conflict
- SPD11 Parking Standards in Bury
- RT2/4 Dual-Use of Education Facilities
- HT4 New Development

Issues and Analysis

The following report includes analysis of the merits of the application against the relevant polices of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are considered to be in accordance with the NPPF and as such are material planning considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

Principle - UDP Policies CF1/1 - location of New Community Facilities and CF2 - Education Land and Buildings generally favours proposals for additional or improved community facilities, and has regard to impact on residential amenity and the local environment, traffic generation and car parking provision, the scale and size of the development, access to other services where applicable, accessibility by public and private transport, and the needs and requirements of the disabled.

The proposed access works and the reconfiguration and expansion of the existing car park would improve vehicular circulation into and out of the school and provide a segregated and safe pedestrian route to and from the school buildings.

As a consequence of the new boundary and ball stop fence, the security and safety of the site would be improved.

Subject to details of the new access works which would be required from Ripon Avenue, and which could be conditioned, and assessment of impact from the proposed fencing, the proposals would be acceptable in principle and comply with UDP Policies CF1/1 and CF2.

Design, appearance and siting -

<u>Entrance</u> - A new canopy would be provided to the main entrance. It would have a glazed curved panel projecting from the front elevation of the school supported by a steel frame. It would be a more notable and prominent feature than the existing entrance and more easily identifiable as the main entrance to the school building.

<u>Proposed fencing</u> - The ball stop mesh fence would be positioned approximately 4.5m from the rear gardens of houses on Apollo Avenue and 2.5m from Heathfield Road. From this point, a new 2.4m high security mesh fence would continue along the garden boundaries of houses on Heathfield Road. Although some parts of the ball stop and security fencing would be directly adjacent to or close to the boundaries with these properties, the rear elevation of the houses themselves would be more than 10m away at the shortest point and generally more than 20m away. Being mesh see through types, it is considered that outlook from these properties would not be significantly affected by the positioning of the fences. In addition, the ball stop fence would also serve the purpose protecting these properties from any wayward balls from the pitch.

For information, the application was originally submitted proposing a 3.5m high green ball stop fence. This has been subsequently revised to reduce it to 3m, due to the level difference between the site and to some of the properties on Heathfield Road. A black fence has been proposed as it would match the fencing previously approved around the MUGA pitch, which is directly south of the football pitch.

Ball stop and security mesh fences of this type are prevalent to schools in the Borough and are accepted as being the most effective in terms of security and visual appearance. As such, the design, appearance and siting of the proposed fences are considered to be acceptable and would comply with EN1/2 - Townscape and Built Design , EN1/5 - Crime Prevention and CF1 - Education Land and Buildings.

Parking and access - SPD 11 - Parking Standards in Bury states the maximum standards for parking provision for schools is 1.5 spaces per classroom. There are currently 45 marked out spaces to serve a total of 30 classrooms (which include the additional classrooms being completed as part of the Phase A Scheme), which already complied with Policy Guidance. The approved scheme also proposed an extra 9 parking spaces. This application allows for a further 5 parking spaces be provided following the reconfiguration and extension to the car park, which would equate to 59 on site parking spaces.

The application also allows for drop off spaces for 16 minibuses and waiting bays for 2 minibuses with disabled parking located at the front of the building which would further improve vehicular movement, circulation and parking for the school.

As such, the proposed parking and car park layout is considered to be acceptable and would more than satisfy policy requirements and be in compliance with SPD11 and HT2/4.

To improve vehicular movement and access to and from the school, it is proposed to create a one-way system. The new 'in' route to the site from Ripon Avenue would be directly adjacent to No 27, in the same position as the temporary access which is currently being used by construction traffic. The existing access/egress to the school would become the 'exit only' road. Appropriate signage would be provided to both the entrance and exit, the detail of which would be conditioned by the highways's officer.

The new access would not impact on any residents needing to gain access to their driveways or their properties and would improve on the highway safety of vehicle movement in this immediate area. No objections have been received from any of the nearby residents in this respect.

Two pedestrian paths are proposed from Ripon Avenue which would be segregated from the vehicles route and car park by a 1.2m high fence. Both paths would lead to an extended pedestrian area in front of the main entrance which would be resurfaced and made level with the threshold to the main building.

As such, it is considered that the proposals for the car park extension, together with the new vehicular and pedestrian access would improve the current arrangements on site. The Traffic Section have raised no objection to the proposals, subject to conditions, and as such the proposal would comply with HT2/4, HT6/2 and SPD11.

Response to objections - The objection raised by the local resident in terms of the proposed fencing has been covered in the above report.

The other issues raised relate to the construction works which are currently being carried out under the planning consent reference 56791 and are not material planing considerations under this application.

Statement in accordance with Article 31 Town and Country Planning (Development Management Procedure) (England) (Amendment) Order 2012

The proposal complies with the development plan and would improve the economic, social and environmental conditions of the area. It therefore comprises sustainable development and the Local Planning Authority worked proactively and positively to issue the decision without delay. The Local Planning Authority has therefore implemented the requirement in Paragraphs 186-187 of the National Planning Policy Framework.

Recommendation: Approve with Conditions

Conditions/ Reasons

- The development must be begun not later than three years beginning with the date of this permission.
 <u>Reason</u>. Required to be imposed by Section 91 Town & Country Planning Act 1990.
- 2. This decision relates to drawings numbered Location plan E 13323 A 01; Existing site plan E 13323 A 02 A; Proposed site plan car park and general access arrangements E 13323 A 03 B; Main entrance canopy as existing E 13323 A 04; Main entrance canopy as proposed E 13323 A 05; Proposed fencing plan football pitch and site boundary E 13323 A 06 A; Proposed fence details of security fence E 13323 A 07; Proposed drainage plan E 13323 A 08; Design and Access Statement Rev A and the development shall not be carried out except in accordance with the drawings hereby approved. Reason. For the avoidance of doubt and to ensure a satisfactory standard of design pursuant to the policies of the Bury Unitary Development Plan listed.
- 3. Any soil or soil forming materials brought to site for use in garden areas, soft landscaping, filling and level raising shall be tested for contamination and suitability for use on site. Proposals for contamination testing including testing schedules, sampling frequencies and allowable contaminant concentrations (as determined by appropriate risk assessment) and source material information shall be submitted to and approved in writing by the Local Planning Authority prior to any soil or soil forming materials being brought onto site, and;

The approved contamination testing shall then be carried out and validatory evidence (soil descriptions, laboratory certificates, photographs etc) submitted to and approved in writing by the Local Planning Authority prior to the development being brought into use.

<u>Reason</u>. To secure the satisfactory development of the site in terms of human health, controlled waters and the wider environment and pursuant to National

Planning Policy Framework Section 11 - Conserving and enhancing the natural environment.

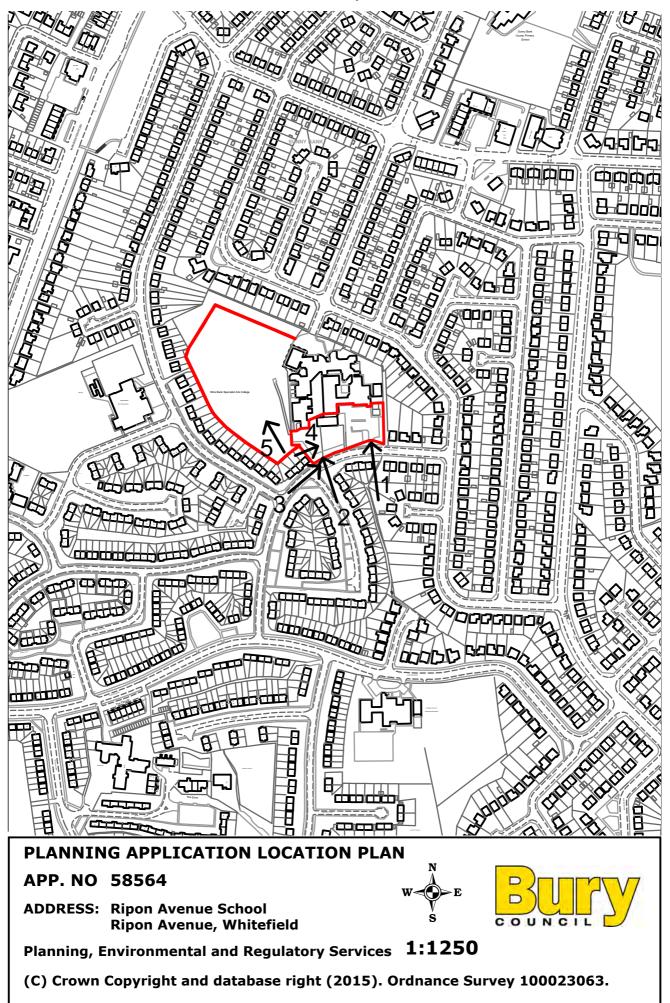
4. Where during any works on site, unforeseen contamination is suspected or found, or contamination is caused, works on the site shall cease and the Local Planning Authority shall be notified immediately. The developer shall then produce a risk assessment and submit remediation proposals, if required, for approval to the Local Planning Authority. On approval of the remediation strategy, the development shall then be carried out in accordance with the approved details and process including any required timescales. <u>Reason</u>. To secure the satisfactory development of the site in terms of human

health and the wider environment and pursuant to National Planning Policy Framework Section 11 - Conserving and enhancing the natural environment.

- 5. The access alterations/car park signage shown indicatively on approved plan reference E 13323 A 03 Revision B, including all associated highway remedial works, shall be implemented to an agreed specification/Diag. 833 836 of the Traffic Signs Regulations and General Directions 2002 prior to the new accesses hereby approved being first brought into use. <u>Reason</u>. To ensure good highway design and maintain the integrity of the adopted highway in the interests of highway safety pursuant to Bury Unitary Development Plan Policies HT2/4 - Car parking and New Development, and HT6/2 - Pedestrian/Vehicular Conflict.
- The turning facilities indicated on the approved plans ref E13323A 03 Revision B shall be provided before the extended car park hereby approved is brought into use and subsequently be maintained. <u>Reason</u>. To minimise the standing and turning movements of vehicles on the highway in the interests of road safety pursuant to Bury Unitary Development Plan Policy HT2/4 - Car Parking and New Development.
- The car parking indicated on the approved plans reference E 13323 A 03 Revision B shall be surfaced, demarcated and made available for use and thereafter maintained available for use at all times. <u>Reason</u>. To ensure adequate off street car parking provision in the interests of road safety pursuant to policy HT2/4 - Car Parking and New Development of the Bury Unitary Development Plan.

For further information on the application please contact **Jennie Townsend** on **0161 253-5320**

Viewpoints



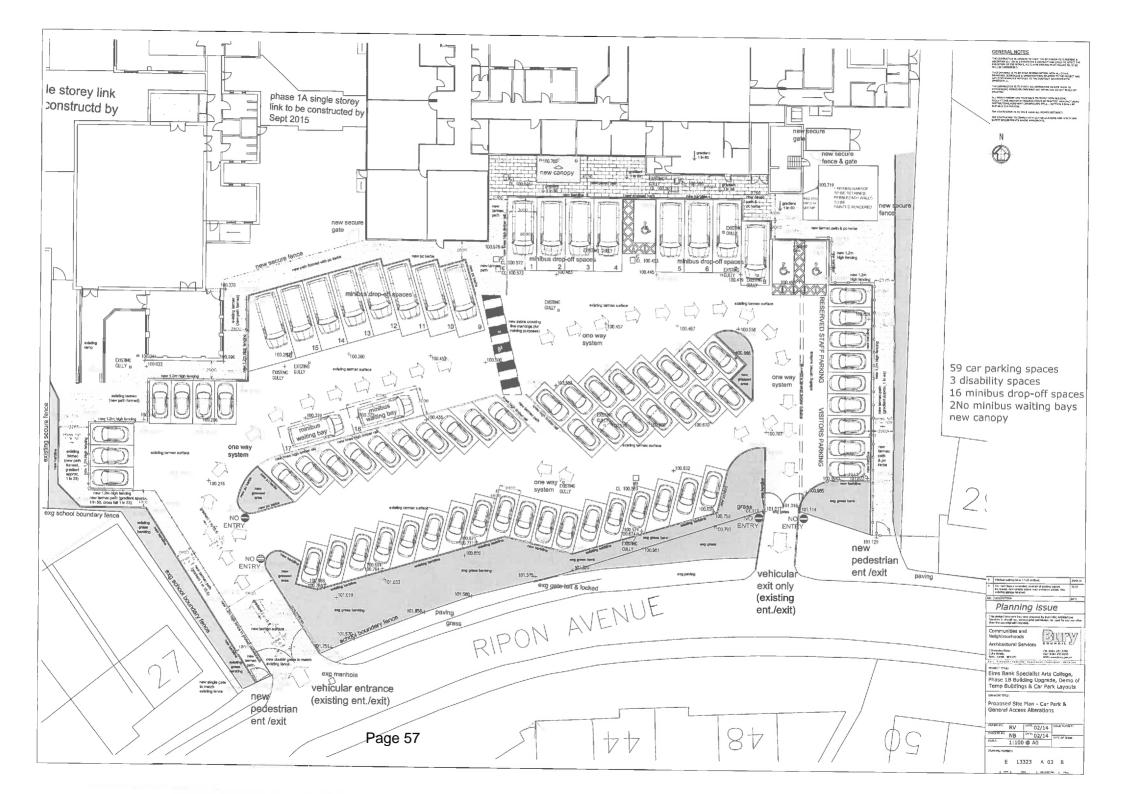


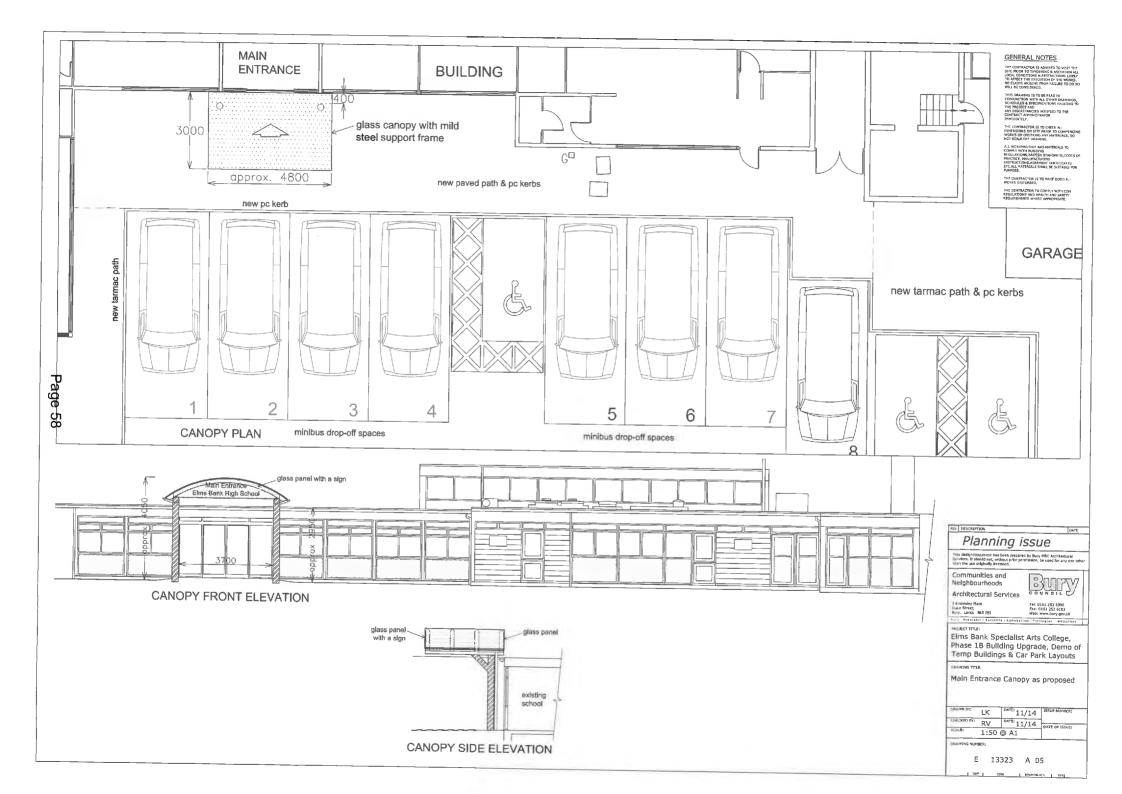


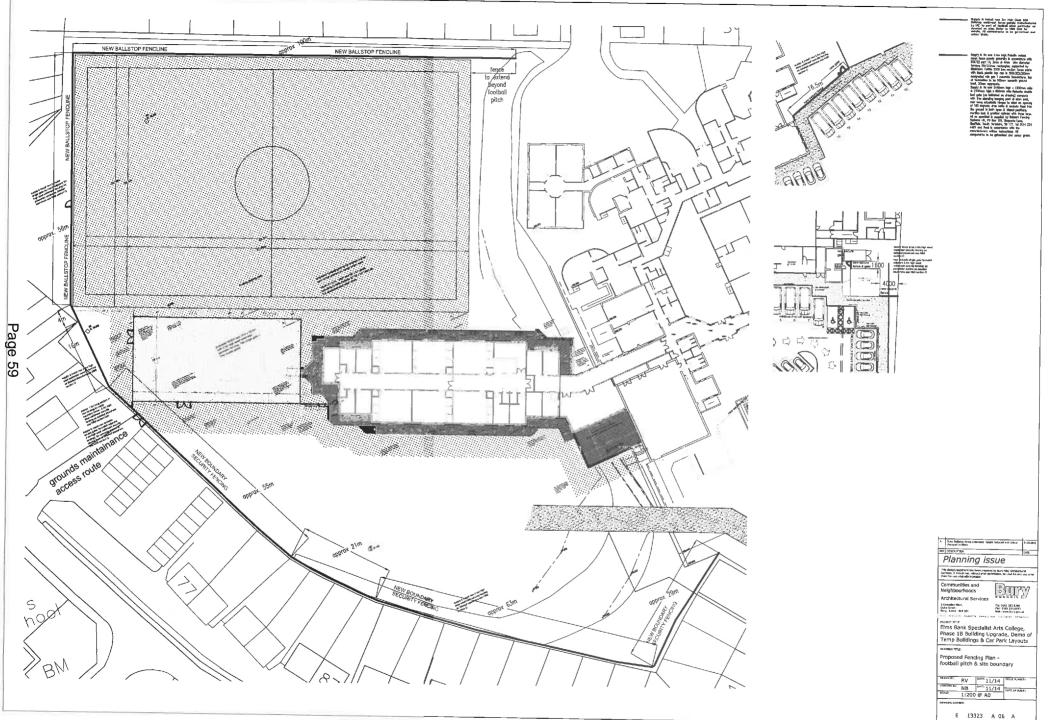












Ward: Bury East - Redvales

Applicant: Mr & Mrs A Odling

Location: Land Between 12 & 14 Enfield Close, Bury, BL9 9TU

Proposal: Erection of 1 no. dwelling with garage

Application Ref: 58589/Full

Target Date: 20/05/2015

Recommendation: Approve with Conditions

A site visit has been recommended to take place before the Planning Control Committee meeting.

Description

The site relates to the garden of No 14 Enfield Close, which is located at the end of a cul de sac within a residential estate, and which comprises of a mix of detached bungalows and 2 storey dwellings. No 14 is at the head of the cul de sac in an elevated position, with Nos 1-9 (odds) in a similarly elevated position and Nos 2-12 (evens) sited at street level.

There are 3 single garages with a hardstanding area located at the head of Enfield Close, the 2 directly adjacent to the application site being in the ownership of Nos 9 and 14 Enfield Close.

There is a public footpath which runs along the south eastern boundary of the site which leads to houses at the rear on Lakeside.

The application seeks the erection of a 2 storey detached dwelling which would be located in the lower garden area of No 14. The dwelling would be sited adjacent to No 12 Enfield Close, separated by the public footpath and set back into the site by approximately 5m. The front elevation would face the cul de sac. The external footprint of the dwelling would be approximately 88 sq m, within a site area of 366 sq m.

The dwelling would comprise living accommodation and integral garage at ground floor and 3 bedrooms at 1st floor. There would be a patio and garden amenity space at the rear, and driveway to the front of the property.

The design of the dwelling would be relatively modest, with the eaves following that of the adjacent house, No 12. The front elevation would incorporate bay windows and a pitched roof canopy over the front door. Materials would comprise red/brown brick elevations and grey concrete roof tiles and white upvc windows and doors.

Vehicular access to the new dwelling would require crossing a small piece of land outside the applicant's ownership, which forms part of the hardstanding infront of the garage of No 9. The correct certificate has been signed and notice served on the owners.

The garden area to the north west of the site would remain as part of the curtilage to No 14.

Relevant Planning History

01430/E - Erection of 1 no. dwelling - Enquiry completed 17/12/2013

Publicity

42 letters sent on 31/3/2015 to properties at Nos 485-519 Manchester Road, 2-12 (evens) and 1-9 (odds) Enfield Close, 3-25 (odds) Lakeside, 25 Hendon Drive,

Site notice posted 17/4/2015.

6 letters of objection received from Nos 11, 15 Lakeside, 3,7, 9,12 Enfield Close which raises the following issues:

- Vigorously object to the dwelling being built;
- Overlooking and loss of privacy;
- Bedrooms will only be 20m from my rooms (No 11 Lakeside);
- The houses would be set further back than No 12 Enfield Close and therefore closer to our property (No 15 Lakeside) and more intrusive than any other properties on the estate;
- Overshadowing;
- Overbearing and out of scale to the existing buildings;
- Would lead to further 'garden grabbing' with an adverse effect on roads and services;
- Loss and impediment of views;
- Decrease in property prices;
- Negative impact on character and open aspect of the neighbourhood with many having large spacious gardens (as No 14 Enfield); loss of garden land and overdevelopment;
- No 9 Enfield is concerned about the workability of the scheme which affect the shared access (with neighbour at No 14) from the street onto the double garage forecourt, for which they are both responsible. This extends from the garage frontage to where it joins the existing footpath. It already has restricted access which would be exacerbated by another property. The plans show that any cars exiting/entering the new property would have to drive along a section of the footpath to get to the road. There is also the question of boundaries, which are shared in the vicinity of the garage/forecourt. The occupants would have to cross their neighbours property on a daily basis;
- Conflict with users of the public footpath and vehicles accessing the drive (complaint also made specifically by No 12 Enfield photographs included to show footpath area and obstruction by a car);
- The applicant removed a tree to allow more light and now wants to build a 25 foot high house taking more light away;
- Being at the end of a cul de sac it will cause problems for neighbourhood welfare;
- No logistical planning has been made;
- It would not be in keeping with the current 2 storey detached houses on Enfield Close;
- It would necessitate many large heavy vehicles delivering large quantities of building
 materials etc along a small road which was never meant to take this kind of traffic,
 causing demonstrable harm to the road, amenities, in particular to safe on-road parking
 for family and friends, privacy and right to enjoy a safe and quiet residential
 environment;
- Article 8 of the Human Rights Act states that Private and family life encompasses not only the home and land but also the surroundings;
- Access to and from our house may become hazardous and severely compromised;
- If approved, the Council should enforce controlled hours of operation and other restrictions that might make the duration of the work more bearable and ensure hazard free and unrestricted access for residents;
- Worried about the lack of gates to the property and the side path which will be cluttered with cars. On the plans the area involved looks quite large but is in fact a small space, and a health and safety risk;
- The layout shows there would be no room for cars to enter the proposed property without encroaching on land not owned by the applicant. To enter the site would have to mount the public footpath and miss a street light. Drawing AL07 is deceiving showing an exaggerated entrance and parking area.

The objectors have been informed of the Planning Control Committee meeting.

Consultations

Traffic Section - No objection subject to conditions.

Drainage Section - No objections subject to condition.

Environmental Health Contaminated Land - No objection subject to conditions.

Waste Management - No comments.

Greater Manchester Ecology Unit - No objection. Recommend informative regarding nesting birds.

Unitary Development Plan and Policies

- NPPF National Planning Policy Framework
- H1/2 Further Housing Development
- H2/1 The Form of New Residential Development
- H2/2 The Layout of New Residential Development
- H2/6 Garden and Backland Development
- EN1/2 Townscape and Built Design
- HT2/4 Car Parking and New Development
- HT6/2 Pedestrian/Vehicular Conflict
- SPD6 Supplementary Planning Document 6: Alterations & Extensions

Issues and Analysis

The following report includes analysis of the merits of the application against the relevant polices of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are considered to be in accordance with the NPPF and as such are material planning considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

Principle - Following revocation of the North West Regional Strategy on 20th May 2013, there is no statutory housing target for Bury. Work has commenced on the Greater Manchester Spatial framework and this will bring forward a new statutory housing target for the Borough. This will subsequently be incorporated into Bury's future Local Plan.

In the meantime, the National Planning Policy Framework should be treated as a material consideration and it emphasises the need for local planning authorities to boost the supply of housing to meet local housing targets in both the short and long term. There is a particular emphasis, as in previous national planning guidance, to identify a rolling five year supply of deliverable housing land.

Policy H1/2 - Further Housing Development states that the Council will have regard to various factors when assessing a proposal for residential development, including whether the proposal is within the urban area, the availability of infrastructure and the suitability of the site, with regard to residential amenity, the nature of the local environment and the surrounding land uses.

UDP Policies H2/1 - The Form of New Residential Development and H2/2 - The Layout of New Residential Development takes into consideration factors relating to the height and roof type of adjacent buildings, the impact of developments on residential amenity, the density and character of the surrounding area and the position and proximity of neighbouring properties. Regard is also given to parking provision and access, landscaping and protection of trees/hedgerows and external areas.

UDP Policy H2/6 - Garden and Backland Development seeks to protect private and backland for infill development unless proposals show not to adversely affect the character and amenity of the area. Special regard will be given to the concentration and density of the development in relation to the surrounding area, impact on neighbouring properties and

the local environment and access arrangements.

Supplementary Planning Document 6 - Alterations and Extensions to Residential Properties provides useful guidance in terms of acceptable aspect standards between dwellings and design criteria.

The proposed development would be located within an established residential urban area and would therefore not conflict with the local environment, character and surrounding land uses. There is existing infrastructure in place to support the scale of the development, and the scale of the proposal would not result in over development of the site. As such the principle is considered to be acceptable and would be in compliance with the NPPF and UDP Policies H1/2, H2/1, H2/2 and H2/6.

Details of the layout, design, proximity to residential properties and access and parking are discussed below.

Siting and Layout - The dwelling would be sited on the lower garden area of No 14 Enfield which is located at the end of the cul de sac. It would continue the row of detached houses and be set back approximately 5m from the front elevation of the adjacent property, No 12. It would be separated from this property by the public footpath which connects Enfield Close to Lakeside at the rear.

The dwelling would provide modest family accommodation on a similar scale to the adjacent row of detached houses on Enfield. It would have a rear garden, minimum 6.9m in length and a driveway and vehicle turning area to the front. The boundary fence adjacent to the footpath and the rear of the site would be retained, with a fence proposed on top of the retaining wall to form a new boundary with No 14.

The layout and scale of the development would be such that the dwelling could be comfortably accommodated within the site area, and provide adequate external amenity space without compromise to either future occupiers or surrounding residential properties.

As such, the layout is considered to be acceptable and would comply with H2/1 - The Form of Residential Development, H2/2 - The layout of Residential Development and H2/6 - Garden and Backland Development.

Whilst No 14 Enfield would lose part of their garden area, this property has an extensive garden area, and the loss of this piece of land would still leave a significantly sizeable garden at both the front and rear.

As such, it is considered the amenity of the current and future occupiers would not be compromised and the proposal would comply with H2/1 - The Form of New Residential Development.

Scale, design and appearance - The dwelling would reflect the scale and massing of the 2 storey properties on Enfield Close and the roof design and eaves level in keeping with the adjacent row.

In terms of appearance, the dwelling would be relatively modest and not dissimilar to those in the area. The bay fronted windows and pitched roof canopy to the front entrance would add interest and detailing to the front elevation.

Proposed materials would comprise facing red/brown brickwork with cream render gable fascia boards and grey interlocking tiles. Windows would be white upvc with black rainwater goods, again similar to the surrounding area.

It is considered that the proposed dwelling would reflect the character of the area whilst offering some individuality in terms of elevational detailing and as such considered to be in compliance with UDP Policies H2/1 - The Form of New Residential Development and EN1/2

- Townscape and Built Design.

Impact on the surrounding properties - SPD 6 advises that a distance of 20m should be maintained between habitable room windows in 2 properties and 13m between ground floor habitable room windows and a 2 storey blank gable wall, with an extra 3m of separation for additional storeys or difference in levels. Whilst the guidance relates to extensions, it also states that to maintain adequate privacy standards, there should be a minimum distance of 7m between first floor habitable room windows and a directly facing boundary with a neighbouring property.

There would be a distance of more than 20m from the rear elevation of the proposed dwelling and No 11 Lakeside, the property directly to the rear. There would be a distance of 6.9m from the rear elevation of the new dwelling and the rear boundary. This only just falls short of the recommended standard and given that this would be the minimum garden length, the aspect standards are considered to be acceptable and in general conformity with policy guidance.

There would be a distance of 16.7m from the front elevation of No 14 and the blank gable of the new build and as such aspect standards would be fully satisfied.

Whilst separation distances would be acceptable and in compliance with policy guidance, it would be reasonable and prudent to remove permitted development rights to protect the amenity of the adjacent occupiers from potential future developments.

As such, the siting and position of the proposed dwelling is considered to be acceptable and would not have a detrimental impact on the privacy, outlook or light of adjacent properties and would therefore comply with H2/1 - The Form of Residential Development, H2/2 - The Layout of Residential Development and H2/6 - Garden and Backland Development.

Traffic, parking and access - SPD 11 - Parking Standards in Bury seeks a maximum provision of 2 spaces for 3 bed properties in high access areas. The development would provide for an integral garage and driveway parking, similar to the existing properties on Enfield Close. As such, it is considered sufficient parking would be provided for the development and be in compliance with SPD 11.

The objectors state that currently, the 2 garages and forecourt area at the head of the cul de sac which are used by Nos 9 and 14 for parking, is already restricted due to the tight manoeuvring area. The other issue raised by the objectors is that access to the site would require driving over part of the adjacent public footpath, which would cause potential danger and safety issues for pedestrians.

The applicant acknowledges and appreciates these concerns in a letter dated 14th April 2015. The existing access is already an odd arrangement in terms of the position of the garages and access to them. The current situation is such that both No 9 and No 14 already cross the shared access to the garages and use part of the footpath to manoeuvre on and off the forecourt parking area.

The site itself has an existing vehicular access which could be used today, and according to the applicant, has been used in the past, which necessitates a vehicle to drive over the shared access area to enter the site. Whilst this would still be the case in the proposed development, the plans demonstrate that a vehicle could access the new dwelling, manoeuvre and park on the new driveway, with the added benefit that a vehicle could exit the site in a forward gear, unlike the existing arrangement. Whilst there would be some encroachment onto the pedestrian footway, cars entering and leaving the site would be doing so at a very slow speed and in a forward gear which would be a considerable improvement.

In terms of additional traffic generated by the development, it is considered that one dwelling would not generate significantly more traffic to the area, nor create highway safety implications at the site entrance.

The Traffic Section have assessed the site and the proposals and are satisfied that the development would not create highway or pedestrian safety issues. No objection has been raised by Traffic subject to conditions and as such, the proposals would comply with H2/2 - The layout of New residential Development, HT2/4 - Car Parking and New development and HT6/2 - Pedestrian and Vehicular Conflict.

Ecology - There are no significant ecological constraints associated with the development. The only loss appears to be a damson tree and some lawn. GMEU are satisfied with the information submitted and recommend a note be included to the applicant informing of action required should nesting birds be found present.

Response to objectors -

- Decrease in house prices is not a material planning consideration.
- New built development would expect to generate a certain amount of traffic and disruption. This would not be an issue controlled under a planning application and would be subject to control under separate legislation.
- Similarly, working hours on the site would not be controlled by planning conditions, with more effective legislation facilitated under the Environmental Protection Act.
- The other issues raised by the objectors have been covered in the above report.

Statement in accordance with Article 31 Town and Country Planning (Development Management Procedure) (England) (Amendment) Order 2012

The Local Planning Authority worked positively and proactively with the applicant to identify various solutions during the application process to ensure that the proposal comprised sustainable development and would improve the economic, social and environmental conditions of the area and would accord with the development plan. These were incorporated into the scheme and/or have been secured by planning condition. The Local Planning Authority has therefore implemented the requirement in Paragraphs 186-187 of the National Planning Policy Framework.

Recommendation: Approve with Conditions

Conditions/ Reasons

- The development must be begun not later than three years beginning with the date of this permission.
 <u>Reason</u>. Required to be imposed by Section 91 Town & Country Planning Act 1990.
- 2. This decision relates to drawings numbered Site Location Plan AL01 A; Site block plan as existing AL02 A; Site block plan as proposed AL03 D; Site section A-A1 as existing and proposed AL04 B; Site section B-B1 as existing and proposed AL05 B; Floor plans and elevations as proposed AL06 C; Clean site block plan AL07 and the development shall not be carried out except in accordance with the drawings hereby approved.

<u>Reason.</u> For the avoidance of doubt and to ensure a satisfactory standard of design pursuant to the policies of the Bury Unitary Development Plan listed.

- 3. No development shall commence unless and until:-
 - A contaminated land Preliminary Risk Assessment report to assess the actual/potential contamination and/or ground gas/landfill gas risks at the site shall be submitted to, and approved in writing by, the Local Planning Authority;
 - Where actual/potential contamination and/or ground gas/landfill gas risks have been identified, detailed site investigation and suitable risk assessment shall be submitted to, and approved in writing by the Local Planning Authority;
 - Where remediation/protection measures is/are required, a detailed Remediation Strategy shall be submitted to, and approved in writing by, the Local Planning Authority.

<u>Reason</u>. To secure the satisfactory development of the site in terms of human health, controlled waters, ground gas and the wider environment and pursuant to National Planning Policy Framework Section 11 - Conserving and enhancing the natural environment.

- 4. Following the provisions of Condition 3 of this planning permission, where remediation is required, the approved Remediation Strategy must be carried out to the satisfaction of the Local Planning Authority within agreed timescales; and A Site Verification Report detailing the actions taken and conclusions at each stage of the remediation works, including substantiating evidence, shall be submitted to and approved in writing by the Local Planning Authority prior to the development being brought into use.
 <u>Reason</u>. To secure the satisfactory development of the site in terms of human health, controlled waters and the wider environment and pursuant to National Planning Policy Framework Section 11 Conserving and enhancing the natural environment.
- 5. Following the provisions of Condition 3 of this planning permission, where ground gas remediation / protection measures are required, the approved Remediation Strategy must be carried out to the written satisfaction of the Local Planning Authority within approved timescales; and A Site Verification Report detailing the actions taken and conclusions at each stage of the remediation works, including substantiating evidence, shall be submitted to and approved in writing by the Local Planning Authority prior to the development being brought into use.
 <u>Reason</u>. To alleviate any possible risk associated with the production of landfill gas and ground gas in accordance with the recommendations of the Environment Agency and pursuant to National Planning Policy Framework Section 11 Conserving and enhancing the natural environment.
- 6. Notwithstanding the details indicated on approved plan reference (AL07) the development hereby approved shall not be commenced unless and until full details of the following have been submitted to and agreed in writing with the Local Planning Authority:
 - proposals to reconstruct the area of adopted highway used as a shared access between the site and Enfield Close in front of the existing pedestrian barriers in a contrasting material to the flagged footpath link between Enfield Close and Lakeside and to a specification to be agreed;
 - proposals to provide a clearly demarcated access to the new dwelling approximately 2.5m in width;
 - provision of a 5.0m long hardstanding for No. 14 Enfield Close measured from the front elevation of the existing garage;
 - provision of a roller shutter door or a similar approved type which does not project outwards at any time during or after operation to replace the existing garage door.

The details subsequently approved shall be implemented in full before the dwelling hereby approved is first occupied and shall thereafter be maintained. <u>Reason</u>. To ensure good highway design, maintain the integrity of the adopted highway and enable a vehicle to stand clear of the access to the new dwelling whilst the garage door is opened and to allow adequate space to maintain a vehicle clear of the shared access, all in the interests of highway safety pursuant to Bury Unitary Development Plan Policy H2/2 - The Layout of New Residential Development.

7. Subject to the requirements of Condition 6, the turning facilities indicated on approved plan reference AL07 shall be provided before the dwelling hereby approved is first occupied and shall subsequently be maintained free of

obstruction at all times and be maintained available for use by the future occupier of the new dwelling and users of the existing hardstanding serving No 14 Enfield Close.

<u>Reason</u>. To minimise the standing and turning movements of vehicles on the highway in the interests of road safety pursuant to Bury Unitary Development Plan Policy H2/2 - The Layout of New Residential Development.

- 8. The car parking indicated on the approved plans shall be surfaced, demarcated and made available for use before the dwelling hereby approved is first occupied and thereafter maintained available for use at all times. <u>Reason</u>. To ensure adequate off street car parking provision in the interests of road safety pursuant to policy HT2/2 - The Layout of New Residential Development and HT2/4 - Car Parking and New Development of the Bury Unitary Development Plan.
- 9. Notwithstanding the terms of the Town and Country Planning (General Permitted Development) Order 2015, no development shall be carried out within the terms of Classes A to E of Part 1 of Schedule 2 of the Order, without the prior written consent of the Local Planning Authority. <u>Reason</u>. To ensure that future inappropriate alterations or extensions do not occur pursuant to Bury Unitary Development Plan Policy H2/3 - Extensions and Alterations and SPD6 - Alterations and Extensions to Residential Properties.
- No development shall commence until details of surface water drainage aspects have been submitted to and approved by the Local Planning Authority. This must include an assessment of potential SuDS schemes for surface water drainage. with approrpiate calculations to support the chosen solution. The approved details only shall be implemented. <u>Reason</u>. In order to meet the requirements of Chapter 10 - Meeting the challenge

reason. In order to meet the requirements of Chapter 10 - Meeting the challenge of climate change, flooding and coastal change of the National Planning Policy Framework.

11. Details/Samples of the (materials/bricks) to be used in the external elevations, together with details of their manufacturer, type/colour and size, shall be submitted to and approved in writing by the Local Planning Authority before the development is commenced. Only the approved materials/bricks shall be used for the construction of the development. <u>Reason</u>. In the interests of visual amenity and to ensure a satisfactory development pursuant to Policy EN1/2 - Townscape and Built Design of Bury Unitary Development Plan.

For further information on the application please contact **Jennie Townsend** on **0161 253-5320**

Viewpoints

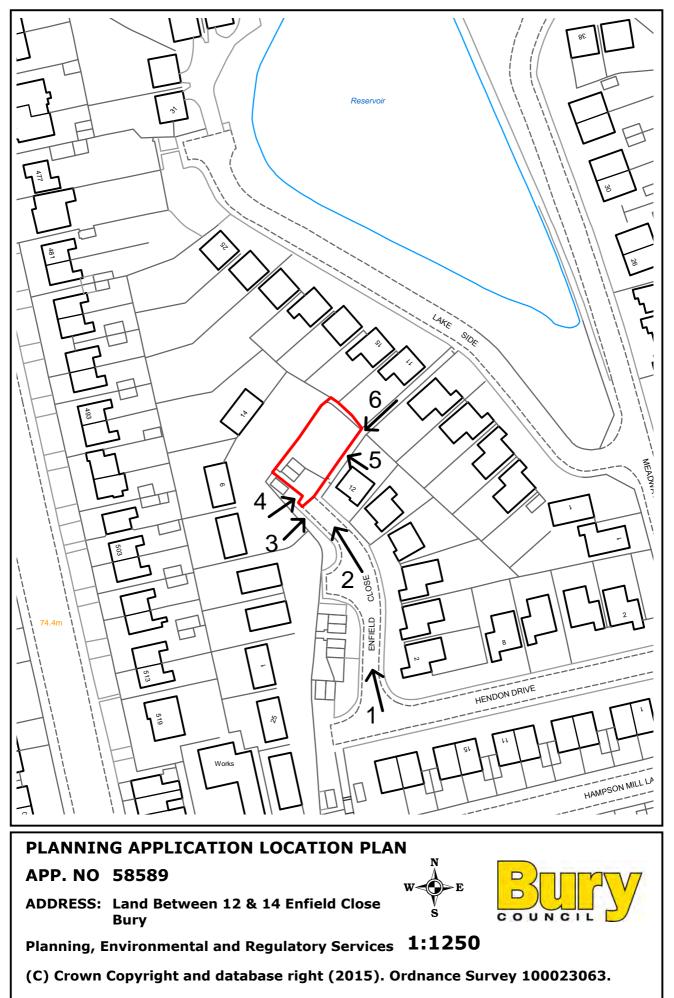








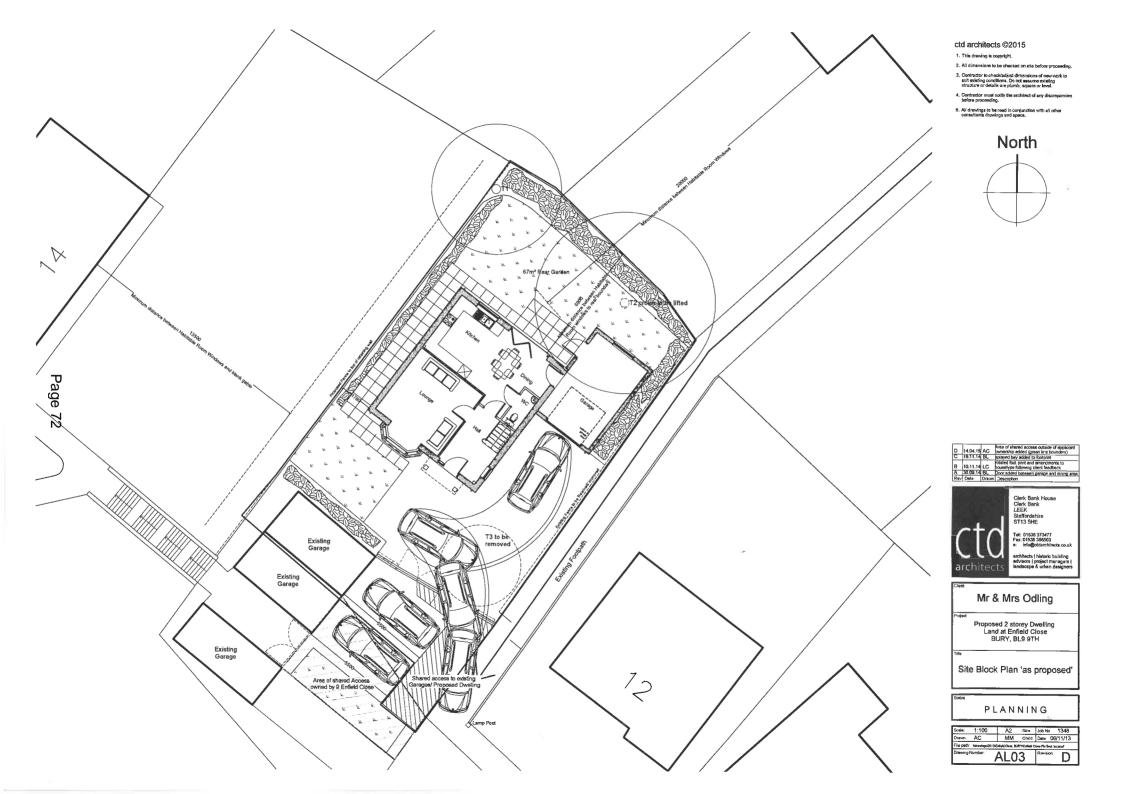


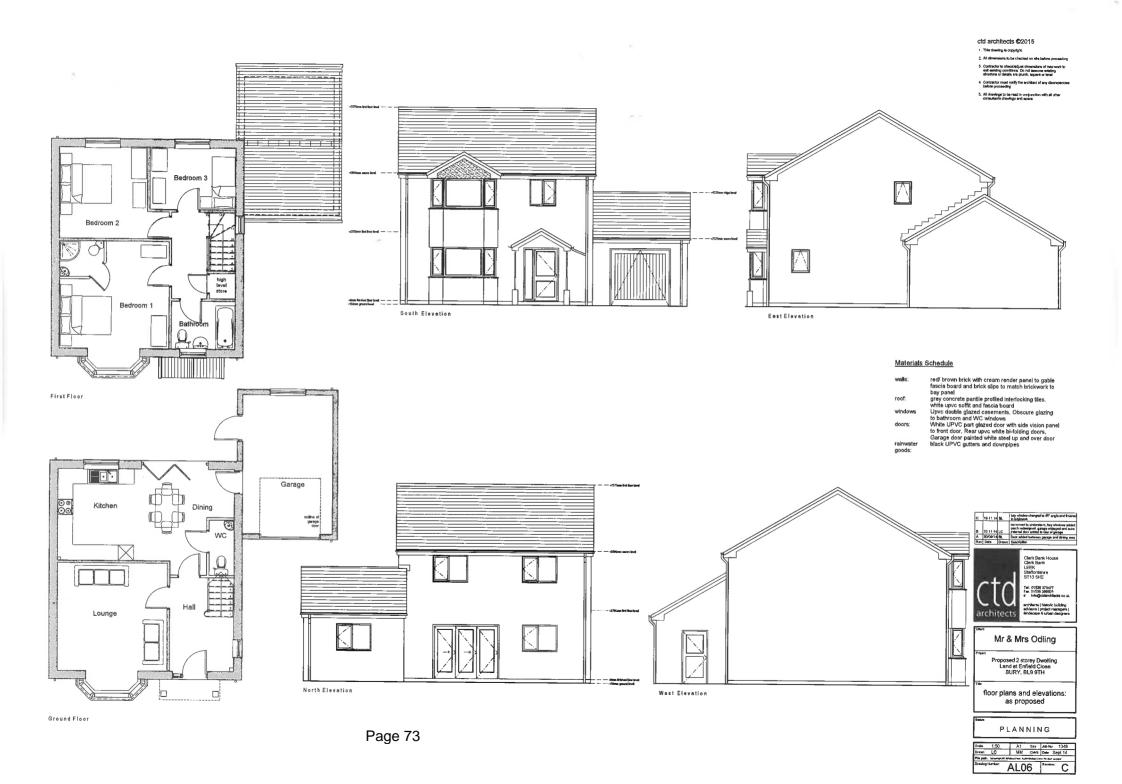
Photo 5



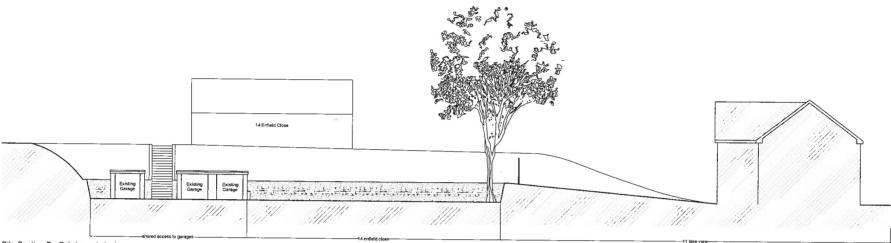
Photo 6



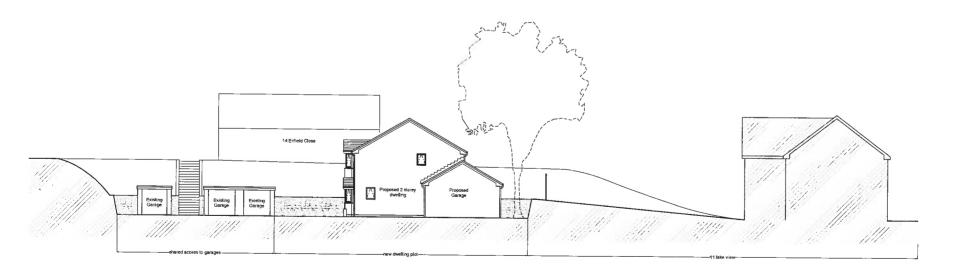




 Contractor must notify the erchitect of any decrepancie before proceeding
 All dravings to be read in conjunction with all other comutante dravings and spece.

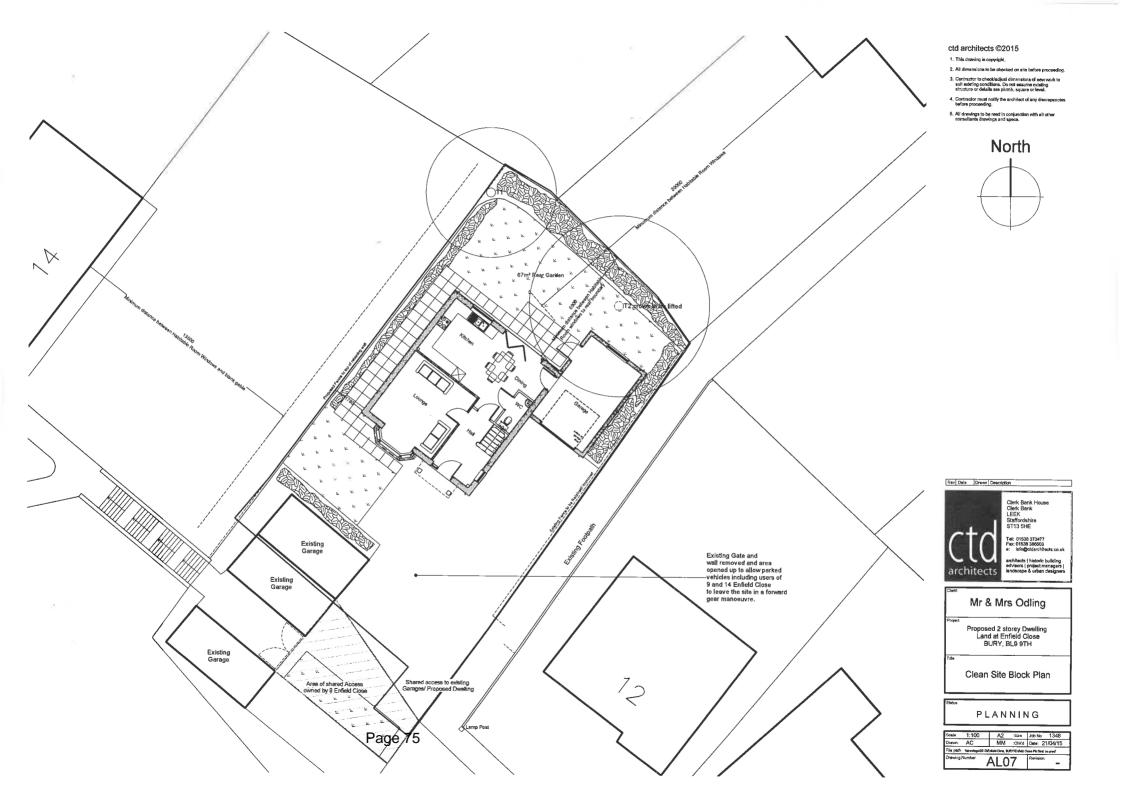


Site Section B - B 1 'as existing' Scale 1:100





B 24.11.14 LC 2 storey bay atterad to aplayed bay
 A 12.11.14 LC 2 storey bay and and parch added, p
 A 12.11.14 LC root shanged to pitched
 Rev Oata Drawn Description



Ward: Radcliffe - North

Applicant: Mr Saeed Postchi

Location: 22 Cockey Moor Road, Bury, BL8 2HB

Proposal: Demolition of existing bungalow and erection of 2 storey replacement dwelling (resubmission)

Application Ref: 58590/Full

Target Date: 15/06/2015

Recommendation: Approve with Conditions

Description

The application is a resubmission following a previous refusal for a scheme to replace the existing bungalow with a larger house. The existing property is a red brick and slate detached bungalow on the north side of Cockey Moor Road. The properties along the road are mixed in size and style with large garden areas front and back and form a well established ribbon development linking the west side of Bury with Ainsworth Village.

The site is within the Green Belt and the West Pennine Moors and has open countryside to the north, beyond the rear garden boundary. To the west side is a bungalow with an extension at the rear of similar proportions to the existing property whilst to the east is a two storey house with a hipped roof. Across Cockey Moor Road, to the south, are two storey houses.

The application proposes to demolish the existing bungalow and detached single garage at the rear and replace it with a two storey 4-bed dwellinghouse. The proposed house would be centrally positioned with a footprint measuring D14m x W10.7m. The eaves would be 5.5m high with the ridge height of 7.4m.

The house would have a relatively conventional design and appearance with a high proportion glazing in the front elevation. The roof would be hipped with a central glazed flat roof element. At the rear corners there would be single storey sections with a two storey central element set in. Revised plans show the two storey element has been reduced back at the rear. The elevations would be red facing brick at the lower level with an ivory K render above. The roof would be cement tiles. The access point onto Cockey Moor Road would remain as existing.

Relevant Planning History

01601/E - Demolition of existing bungalow, construction of replacement dwelling - Enquiry completed 23/01/2015

57756 - Demolition of existing bungalow and erection of 2 storey replacement dwelling with additional living accommodation in roofspace - Refused 07/10/2014 on the following grounds

- detrimental to the character and appearance of the locality by reason of its height, size, design and position within the streetscape.
- detrimental impact on the openness of the Green Belt.
- overdominant and have a serious overshadowing effect on the adjacent neighbours.
- undue overlooking and an unacceptable reduction in the level of privacy of neighbours.

Publicity

The following neighbours were notified by letters dated 20/04/2015 and 20/05/2015 (revised 7 day letter). 5-11(odds) and 18-26(evens) Cockey Moor Road, Craigside, Arthur Lane and the Ainsworth Community Association (75 Church Street).

Six objections received from Nos.9, 11, 18, 20 and 24 Cockey Moor Road and Craigside on Arthur Lane. Objections are summarised below:

- The revised plans don't address original objections regarding intrusion on and dwarfing of surrounding properties.
- The modern design would be out of character with the surroundings.
- The height of the proposal also presents concern and will result in a dwarfing effect (exaggerated by the upward incline) for neighbouring property.
- The proposed dwelling is too big and would be overdominant in relation to neighbouring properties. It would be contrary to Green Belt policy which only allows replacement dwellings that are proportionate and not materially larger.
- Overdevelopment within the plot.
- Increased overlooking of neighbours from rear windows.
- The new house would block light and views from neighbouring properties.
- Increase in noise levels due to noise reflecting off high walls.
- The footprint represents an increase of almost 80% which is contrary to Green Belt Policy.
- The loss of light to neighbours would lead to increased energy consumption and increased CO2 emissions.
- The existing bungalow could be sympathetically restored without detriment to the area.
- Views of Holcombe Hill and beyond (from No.9 Cockey Moor Road) will disappear forever with the building of this property.
- There is insufficient parking and access to and from the site would be dangerous.

The neighbouring properties have been notified of the revised plans on 20 May 2015. Any comments received will be reported in the Supplementary Report.

The objectors have been notified of the Planning Control Committee.

Consultations

Traffic Section - No objection. Drainage Section - No objection. Environmental Health - No objection.

Unitary Development Plan and Policies

- OL7/2 West Pennine Moors
- OL1/2 New Buildings in the Green Belt
- OL1/3 Infilling in Existing Villages in the Green Belt
- EN1/2 Townscape and Built Design
- EN7 Pollution Control
- H1/2 Further Housing Development
- H2/1 The Form of New Residential Development
- H2/2 The Layout of New Residential Development
- HT2/4 Car Parking and New Development
- SPD8 DC Policy Guidance Note 8 New Buildings in the Green Belt
- SPD11 Parking Standards in Bury
- SPD16 Design and Layout of New Development in Bury
- EN5/1 New Development and Flood Risk
- EN7/5 Waste Water Management

Issues and Analysis

The following report includes analysis of the merits of the application against the relevant polices of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are considered to be in accordance with the NPPF and as such are material planning

considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

Principle - Policy H1/2 Further Housing Development, states that the Council will have regard to various factors when determining a proposal for residential development including the availability of infrastructure, the suitability of the site, the nature of the local environment and the surrounding land uses. The principle of residential use on the site established by the current property.

Green Belt - The National Planning Policy Framework (NPPF) para 89 indicates that a replacement dwelling within the Green Belt is acceptable provided it is not materially larger than the one it is replacing.

UDP Policy OL1/2 New Buildings in the Green Belt reflects the NPPF in stating that replacement dwellings are acceptable where they are not disproportionate in scale to, or materially larger than, the original dwelling. Where new development is deemed to be inappropriate in that it would have a detrimental impact on the openness of the Green Belt, the development would need to be justified under 'Very Special Circumstances (VSC)'.

Policy OL1/3 indicates that infill development would be acceptable where there is unbroken ribbon development and the new development would not prejudice Green Belt objectives.

Supplementary guidance in SPD8 New Buildings and Associated Development in the Green Belt supports Green Belt policies and indicates that where a replacement dwelling is proposed the new dwelling should reflect the original dwelling in terms of massing, siting and area of footprint, height and should not be materially larger than the one it replaces. A new dwelling that is disproportionately larger or differs materially in position or footprint to the existing house would only be permitted in 'Very Special Circumstances' and only after the applicant has demonstrated why, in these circumstances, permission should be granted.

Notwithstanding the various increases in footprint or volume, the overriding advice is that each proposal will be considered on its own merits in the light of policies and guidance.

With an approximate increase in the footprint, from 88sqm(approx) to 150sqm and an approximate volume increase from the existing bungalow and garage at 410m3 to 823m3, the new dwelling would be significantly larger than the original bungalow.

In assessing the proposal on its own merits, it is considered that the larger dwelling is not 'disproportionate' within the wider streetscape which is made up of both bungalows and large two storey houses along a well established ribbon development. An appropriately proportioned larger dwelling may not be out of keeping with the street scene or have a seriously detrimental impact on the character or openness of the Green Belt. Indeed it could be argued that a larger house on what is a spacious plot would make better, more efficient use of the site.

In the light of the NPPF, para 89, UDP Policies OL1/2, OL1/3 and associated guidance and taking the proposal on its individual merits, the new dwelling would not be considered to be out of scale with its surroundings and therefore would be acceptable and complies with the above Green Belt policies.

Visual Amenity - There is a mix of different house styles and sizes of dwellings along this part of Cockey Moor Road as is runs out of Bury towards Ainsworth Village. In terms of siting, the new house is generally in line with the other properties along the road and is in a similar position within the plot as the previous bungalow, albeit extending out further at the rear.

With an eaves height of 5.5m and a ridge height of 7.4m, the replacement house, whilst having a more modern character than the neighbours, would not appear particularly prominent or incongruous on the streetscape and within the wider locality.

It is considered the proposal would not have a seriously detrimental impact on visual amenity and the character of the streetscape and the wider West Pennine Moors landscape. It would therefore be acceptable and complies with to policies EN1/2 Townscape and Built Design, OL7/2 West Pennine Moors and adopted guidance in SPD16 Design and Layout of New Development in Bury.

Residential Amenity - The neighbouring house at No.20 has a ground floor door and hallway window with first floor stairwell and WC windows facing across the side boundary. The bungalow at No.24 has a ground floor secondary side kitchen window and a first floor obscure glazed bathroom window facing the site. In terms of residential amenity, the non-habitable/ secondary windows cannot be afforded significant weight in any assessment.

The proposed new dwelling has a number of windows directly facing towards the neighbours on either side. On the side/west elevation there are obscure glazed windows to the integral garage and an en suite. On the other side/east elevation, there are two dining room windows at ground floor level that would be non-opening and obscure glazed. On the upper floor all the side windows are obscure glazed en suite. Given the nature of the windows and the obscure glazing, there would be no direct overlooking of neighbours on either side. There are habitable room windows on the front and rear elevations but these would not increase overlooking beyond what would reasonably be expected in a suburban residential setting.

The concerns of the neighbour at No.20 Cockey Moor Road with regard to reflected noise from the side elevations of the new house are noted but not considered significantly serious enough to warrant refusing the application.

In terms of the impact of the single and two storey elements extending beyond the rear elevations of the neighbouring properties on either side, the Council's adopted guidance in SPD6 Alterations and Extensions suggests that two storey extensions should not encroach on a 45 degree line measured from a point on the boundary, 1m beyond the neighbours rear elevation. In terms of the single storey elements, these should not encroach beyond a 45 degree line measured from habitable room windows on neighbours properties. The revised plan satisfies this guidance. It is also noted that No.20 Cockey Moor Road has driveway down the side boundary and a single garage at the rear that would in part help screen the single storey element on this side.

Although extending back further beyond the neighbour's properties, the new dwelling is, on balance, considered acceptable and complies with UDP Policies H2/1, H2/2 and guidance in SPD6 Extensions and Alterations in relation to residential amenity.

Access and Parking - The existing access point from Cockey Moor Road would remain unchanged. The driveway up to the integral garage and parking to the front, at a length of approximately 13m, is considered sufficient for two cars. A condition would be attached to require all areas of hardsurfacing to be made permeable. The proposal complies with UDP Policy HT2/4 Car Parking and New Development and associated guidance in SPD11.

Drainage - The new house would be connected to the main drainage system and an appropriate condition and informatives would be attached to any approval notice.

Representations - Most of the planning issues raised by the objectors have been addressed in the above report.

The issue about increased CO2 levels and higher energy consumption raised by the neighbour would not be considered significant enough to warrant refusing the application. The loss of particular views of Holcombe Hill from properties across Cockey Moor Road are

not a valid reason to refuse the application, particularly as the new house would only be two storeys high.

On balance, it is not considered that the revised proposal would have a seriously detrimentally impact on the visual amenity and character of the area, the openness of the Green Belt and the residential amenity of the neighbours.

Statement in accordance with Article 31 Town and Country Planning (Development Management Procedure) (England) (Amendment) Order 2012

The Local Planning Authority worked positively and proactively with the applicant to identify various solutions during the application process to ensure that the proposal comprised sustainable development and would improve the economic, social and environmental conditions of the area and would accord with the development plan. These were incorporated into the scheme and/or have been secured by planning condition. The Local Planning Authority has therefore implemented the requirement in Paragraphs 186-187 of the National Planning Policy Framework.

Recommendation: Approve with Conditions

Conditions/ Reasons

- The development must be begun not later than three years beginning with the date of this permission.
 <u>Reason</u>. Required to be imposed by Section 91 Town & Country Planning Act 1990.
- This decision relates to revised drawings numbered 01, 02/B, 03/B, 04/D, 05 and 06/A and the development shall not be carried out except in accordance with the drawings hereby approved.
 <u>Reason.</u> For the avoidance of doubt and to ensure a satisfactory standard of design pursuant to the policies of the Bury Unitary Development Plan listed.
- Details/Samples of the (materials/bricks) to be used in the external elevations, together with details of their manufacturer, type/colour and size, shall be submitted to and approved in writing by the Local Planning Authority before the development is commenced. Only the approved materials/bricks shall be used for the construction of the development.
 <u>Reason</u>. In the interests of visual amenity and to ensure a satisfactory development pursuant to Policy EN1/2 Townscape and Built Design of Bury

Unitary Development Plan.

- 4. Notwithstanding the terms of the Town and Country Planning (General Permitted Development) Order 1995, as subsequently amended, no development shall be carried out within the terms of Classes A to G of Part 1 of Schedule 2 of the Order, without the prior written consent of the Local Planning Authority. <u>Reason</u>. To ensure that future inappropriate alterations or extensions do not occur pursuant to the following policies of the Unitary Development Plan H2/1 The Form of New Residential Development and H2/2 The Layout of New Residential Development.
- 5. No development shall commence unless and until:-
 - A contaminated land Preliminary Risk Assessment report to assess the actual/potential contamination and/or ground gas/landfill gas risks at the site shall be submitted to, and approved in writing by, the Local Planning Authority;
 - Where actual/potential contamination and/or ground gas/landfill gas risks have been identified, detailed site investigation and suitable risk assessment shall be submitted to, and approved in writing by the Local Planning Authority;
 - Where remediation/protection measures is/are required, a detailed Remediation Strategy shall be submitted to, and approved in writing by, the

Local Planning Authority.

<u>Reason</u>. To secure the satisfactory development of the site in terms of human health, controlled waters, ground gas and the wider environment and pursuant to National Planning Policy Framework Section 11 - Conserving and enhancing the natural environment.

6. Following the provisions of Condition 5 of this planning permission, where remediation is required, the approved Remediation Strategy must be carried out to the satisfaction of the Local Planning Authority within agreed timescales; and A Site Verification Report detailing the actions taken and conclusions at each stage of the remediation works, including substantiating evidence, shall be submitted to and approved in writing by the Local Planning Authority prior to the development being brought into use.
<u>Reason</u>. To secure the satisfactory development of the site in terms of human health, controlled waters and the wider environment and pursuant to National Planning Policy Framework Section 11 - Conserving and enhancing the natural

environment

7. Following the provisions of Condition 5 of this planning permission, where ground gas remediation / protection measures are required, the approved Remediation Strategy must be carried out to the written satisfaction of the Local Planning Authority within approved timescales; and A Site Verification Report detailing the actions taken and conclusions at each stage of the remediation works, including substantiating evidence, shall be submitted to and approved in writing by the Local Planning Authority prior to the development being brought into use.

<u>Reason</u>. To alleviate any possible risk associated with the production of landfill gas and ground gas in accordance with the recommendations of the Environment Agency and pursuant to National Planning Policy Framework Section 11 -Conserving and enhancing the natural environment.

8. The proposed driveway and paved areas at the front of the property shall be constructed of permeable/porous materials as set out in the Dept of Communities and Local Government publication "Guidance on the Permeable Surfacing of Front Gardens".

<u>Reason</u>: To secure the satisfactory development of the site pursuant to UDP Policy EN5/1 New Development and Flood Risk.

- 9. Development shall not commence until details of foul and surface water drainage aspects have been submitted to and approved by the Local Planning Authority. This must include potential SuDS options for a surface water drainage scheme. The approved drainage scheme shall be implemented and thereafter maintained to the satisfaction of the Local Planning Authority. <u>Reason</u>: To reduce the risk of local flooding and water pollution by ensuring the provision of a satisfactory means of surface water disposal pursuant to UDP Policy EN5/1 New Development and Flood Risk and EN7/5 Waste Water Management.
- The integral garage hereby approved shall not be converted to additional living accommodation without the written approval of the Local Planning Authority. <u>Reason.</u> To ensure adequate car parking provision is retained pursuant to Policy H2/2 The Layout of New Residential Development and HT2/4 Car Parking and New Development.
- 11. Prior to the commencement of development, details relating to the proposed boundary treatment for the site shall be submitted to and approved in writing by the Local Planning Authority. The approved details only shall be implemented as part of the approved development. <u>Reason</u> - To secure the satisfactory development of the site and in the interests of the visual amenities of the area pursuant to Policy EN1/2 - Townscape and Built Design of Bury Unitary Development Plan.

12. Before the first occupation of the dwellinghouse hereby approved all windows on the west and east side elevations shall be fitted with restricted opening and obscured glazing (Min obscurity level 3) to the written satisfaction of the Local Planning Authority and shall be permanently retained in that condition thereafter. <u>Reason</u>. To protect the privacy of adjoining occupiers and to accord with Policy H2.1 The Form of New Residential Development.

For further information on the application please contact **Tom Beirne** on **0161 253 5361**

Viewpoints

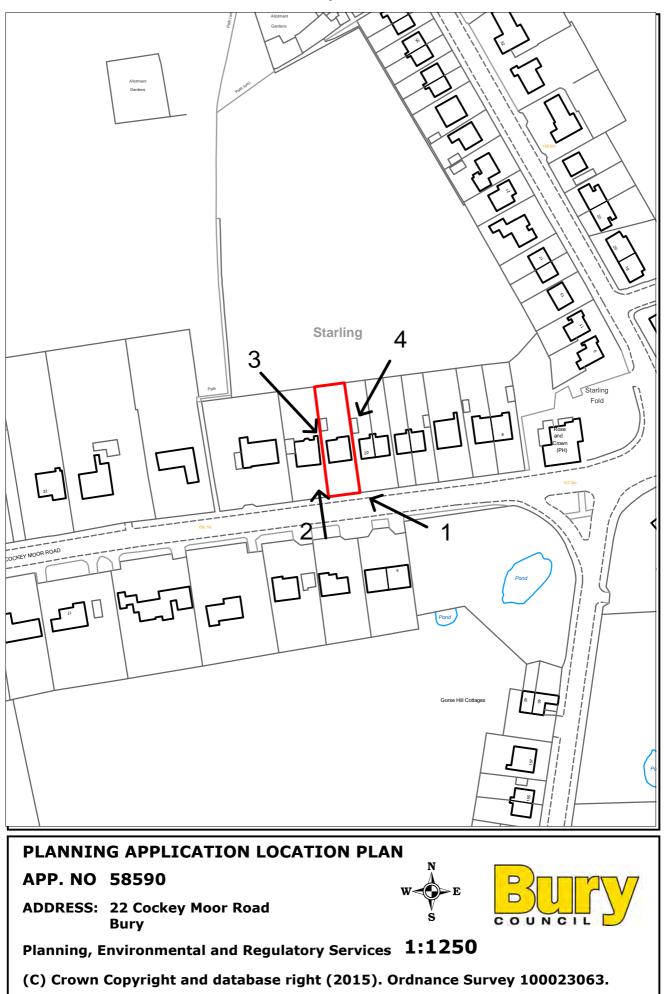


Photo 1



Photo 2

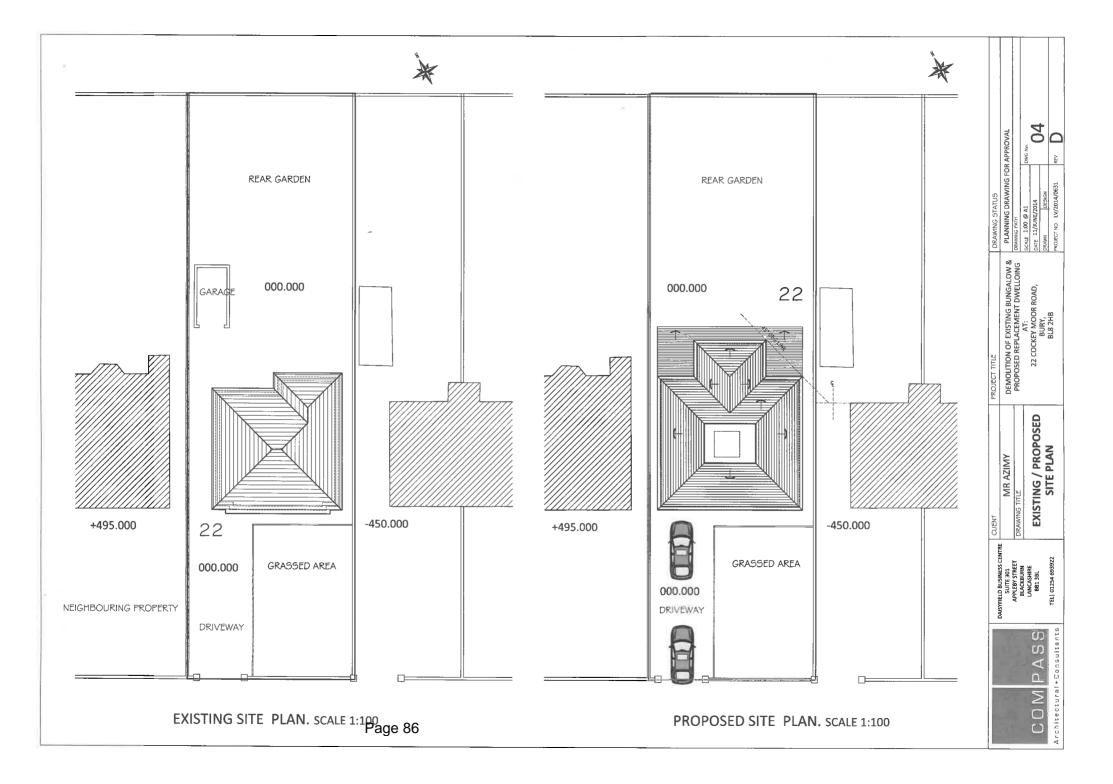


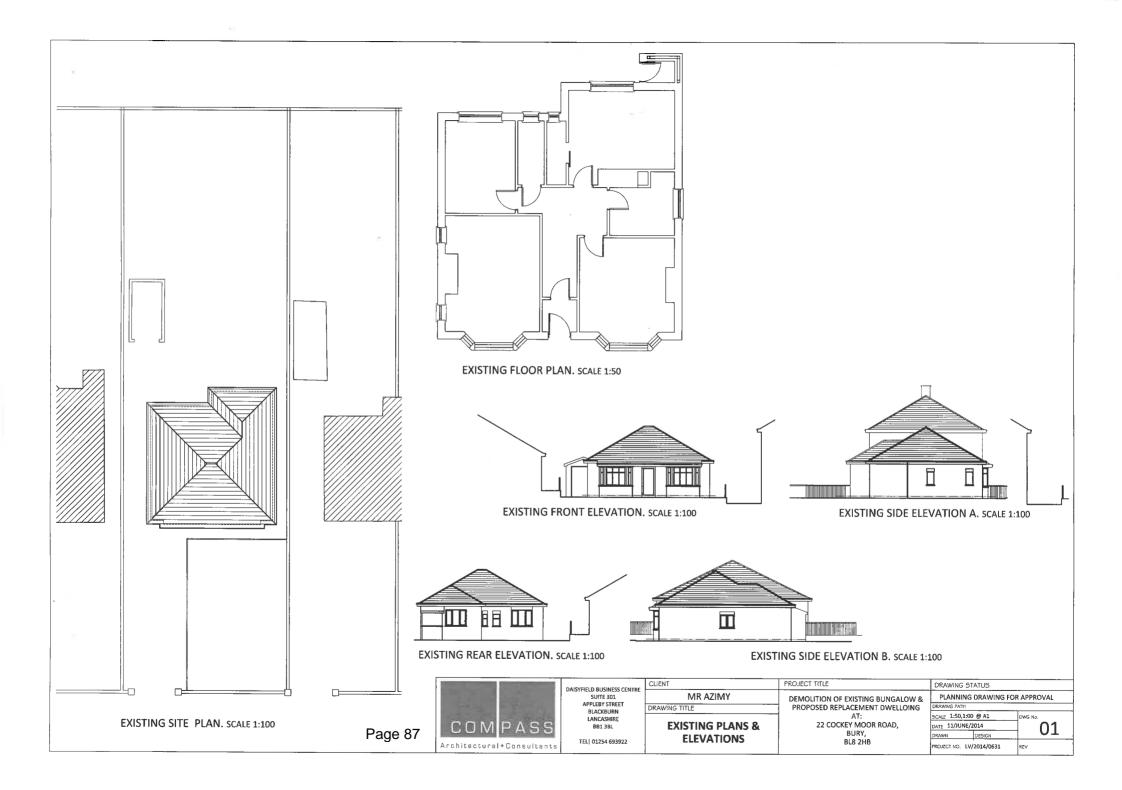
Photo 3

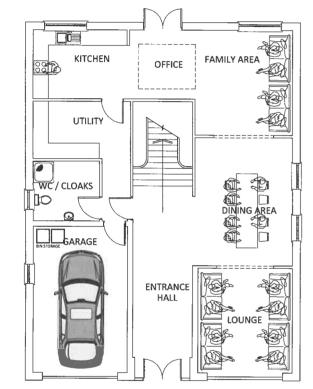


Photo 4

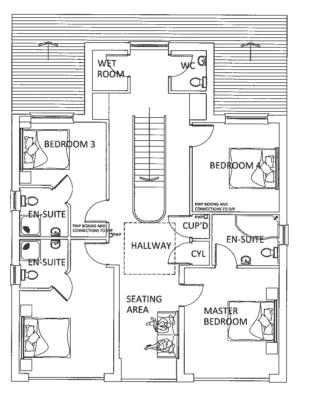








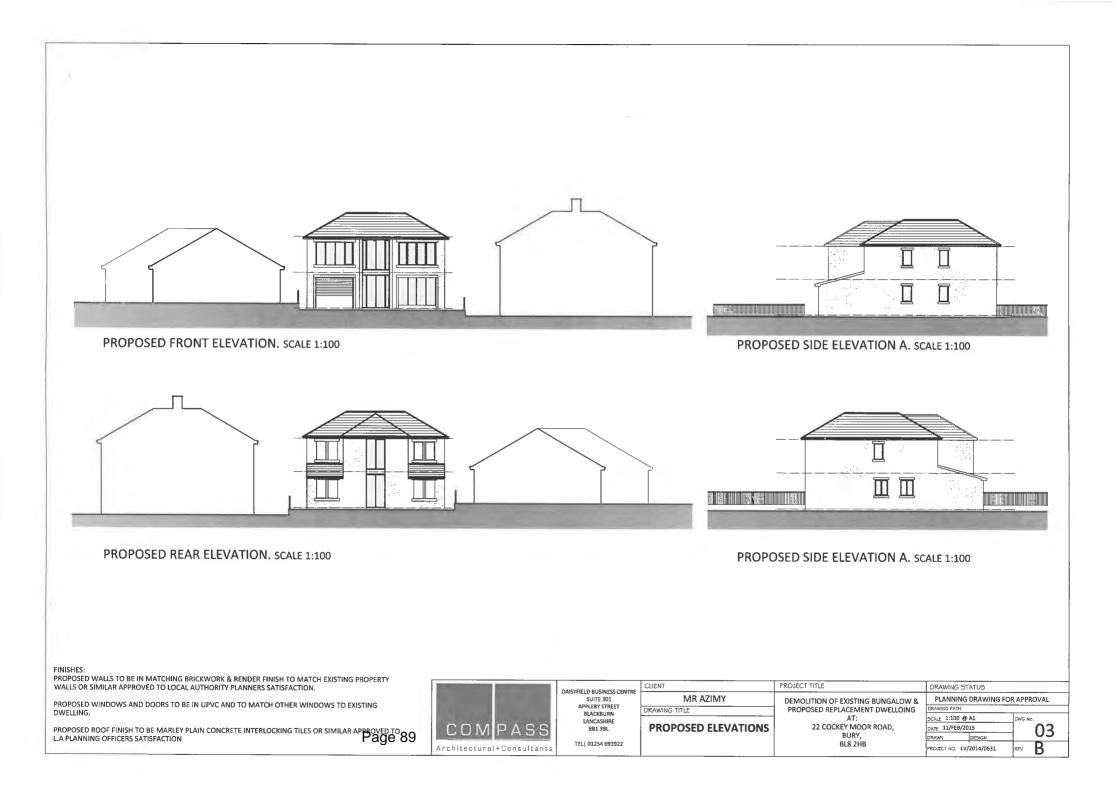
PROPOSED GROUND FLOOR PLAN. SCALE 1:50



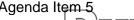
PROPOSED FIRST FLOOR PLAN. SCALE 1:50

PROPOSED ROOF PLAN. SCALE 1:50

ĺ		DAISYFIELD BUSINESS CENTRE	CLIENT	PROJECT TITLE	DRAWING STATUS
	A CONTRACTOR	SUITE 301 APPLEBY STREET		DEMOLITION OF EXISTING BUNGALOW & PROPOSED REPLACEMENT DWELLOING	PLANNING DRAWING FOR APPROVAL DRAWING PATH
	COMPASS	BLACKBURN LANCASHIRE BB1 3BL	PROPOSED FLOOR PLANS		SCALE 1:50,1:00 @ A1 DWG No DATE 08/FEB/2015 DRAWN DESIGN
	Architectural+Consultants	TEL 01254 693922		BL8 2HB	PROJECT NO. LV/2014/0631 REV B



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REPORT FOR DECISION



DECISION OF: PLANNIN		IG CONTROL COMMITTEE		
DATE:	2nd June 2015			
SUBJECT:	DELEGATED DECISIONS			
REPORT FROM:	HEAD OF DEVELOPMENT MANAGEMENT			
CONTACT OFFICER:	DAVID MARNO			
TYPE OF DECISION:	COUNCIL	COUNCIL		
FREEDOM OF INFORMATION/STATUS:	This paper	is within the public domain		
SUMMARY:	The report Recent de	t lists: legated planning decisions since the last PCC		
OPTIONS & The Command apper		nittee is recommended to the note the report ndices		
IMPLICATIONS:				
Corporate Aims/Policy Framework:		Do the proposals accord with the Policy Framework? Yes		
Statement by the S151 Officer: Financial Implications and Risk Considerations:		Executive Director of Resources to advise regarding risk management		
Statement by Executive D of Resources:	Director	N/A		
Equality/Diversity implications:		No		
Considered by Monitoring Officer:		N/A		
Wards Affected:		All listed		
Scrutiny Interest:		N/A Page 91		

TRACKING/PROCESS

Chief Executive/ Strategic Leadership Team	Executive Member/Chair	Ward Members	Partners
Scrutiny Committee	Committee	Council	

1.0 BACKGROUND

This is a monthly report to the Planning Control Committee of the delegated planning decisions made by the officers of the Council.

2.0 CONCLUSION

That the item be noted.

List of Background Papers:-None

Contact Details:-

David Marno, Head of Development Management Planning Services, Department for Resources and Regulation 3 Knowsley Place Bury BL9 0EJ

Tel: 0161 253 5291 Email: <u>d.marno@bury.gov.uk</u>



Ward: Bury East

Application Location:	No.: 58449 App. Type: FUL 17/04/2015 Approve with Conditions Unit D, Moorgate Retail Park, Bury, BL9 7AQ
Proposal:	Variation of Condition no. 2 of planning permission 53512 to allow the sale of food
Application Location:	No.: 58453 App. Type: FUL 23/04/2015 Approve with Conditions 5 Crompton Street, Bury, BL9 0AD
Proposal:	Change of use from ground floor children's play centre and first/second floor offices to creche/day nursery/children's play centre (Class D1) to the ground/first/second floors; New access to first floor flat roof area at rear and installation of 1.8 metre high railings to create outside play area
Application Location:	No.: 58472 App. Type: FUL 15/04/2015 Approve with Conditions 5 Crompton Street, Bury, BL9 0AD
Proposal:	Two storey extension to side elevation to form additional internal staircase (resubmission)
Application Location:	No.: 58487 App. Type: FUL 15/04/2015 Approve with Conditions 7 Market Place, Bury, BL9 0AH
Proposal:	Change of use of ground floor from retail (Class A1) to financial and professional services (Class A2) (retrospective)
Application Location: Proposal:	No.: 58501 App. Type: ADV 24/04/2015 Refused Land at entrance to Waterfold Business Park, Rochdale Road, Bury, BL9 7HP Erection of non-illuminated free standing signboard
Application Location: Proposal:	No.: 58563 App. Type: HRN 21/04/2015 Approve with Conditions Hedgerow at Woodgate Hill Water Treatment Work, Sixth Avenue, Bury, BL9 7RP Removal of a maximum of 10m of hedgerow
Application Location:	24 Maxwell Street, Bury, BL9 7QA
Proposal: Ward: B	Single storey extension at rear
Application Location:	No.: 58442 App. Type: FUL 21/04/2015 Approve with Conditions 46 The Drive, Bury, BL9 5DG

Proposal: New roof to form first floor with front dormers and juliet balcony at rear; Single storey extension at side and rear; Canopy at front and carport at side

Application Location:	No.: 58524 App. Type: FUL 38 Walmersley Road, Bury, BL9 6DP	27/04/2015	Approve with Conditions
Proposal:	Change of use from estate agents office shop front and roller shutter	(Class A2) to dess	sert bar/restaurant (Class A3); New
Application Location:	No.: 58525 App. Type: ADV 38 Walmersley Road, Bury, BL9 6DP	27/04/2015	Approve with Conditions
Proposal:	1 No. externally illuminated fascia sign		
Application Location:	No.: 58528 App. Type: FUL 81 West Drive, Bury, BL9 5DW	05/05/2015	Approve with Conditions
Proposal:	Two storey extension at rear and dorme	ers at side	
Application Location:	No.: 58548 App. Type: FUL 42 Meadowbrook Close, Bury, BL9 7LE	29/04/2015	Approve with Conditions
Proposal:	Single storey extension at side: Reposit ramp at front	ioning of boundary	fence; Alterations to driveway and
Ward: B	ury East - Redvales		
Application Location:	No.: 58494 App. Type: FUL 2 Hendon Drive, Bury, BL9 9TT	07/05/2015	Refused
Proposal:	New roof to form first floor to existing b	ungalow; Single st	orey extension and canopy at front
Application Location:	No.: 58506 App. Type: FUL 352 Manchester Road, Bury, BL9 9NR	16/04/2015	Approve with Conditions
Proposal:	Single storey rear extension and erection	n of double garage	e in front garden
Application Location:	No.: 58550 App. Type: GPDE 18 Orchid Drive, Bury, BL9 9EL	28/04/2015	Prior Approval Required and Refused
Proposal:	Prior approval of proposed single storey	rear extension	
Application Location:	No.: 58553 App. Type: FUL 19 Crossfield Street, Bury, BL9 9TF	07/05/2015	Approve with Conditions
Proposal:	Single storey extension at rear		
Application Location:	No.: 58597 App. Type: FUL 638 Whitefield Road, Bury, BL9 9PP	07/05/2015	Approve with Conditions
Proposal:	Single storey side and rear extension		
Application Location:	7 Hampshire Close, Bury, BL9 9EZ	18/05/2015	Approve with Conditions
Proposal:	Front dormer extension and alterations	to openings at side	e and rear

Application Location:		App. Type: FUL e, Manchester Road, E		Approve with Conditions
Proposal:	Siting of 1 no. m	etal storage containe	r	
Ward: B	ury West - Ch	urch		
Application Location:		App. Type: FUL Victoria Street, Bury		Approve with Conditions
Proposal:		tions 2 and 15 of plan t and 418sqM (Class A		56249 to amend floor space to 232sqM pods) Unit
Application Location:		App. Type: LDCE ding Brook Road, Har	14/04/2015 wood, Bolton BL2	Lawful Development 2 4JG
Proposal:		ent Certificate for exis for existing use for d		sidential occupation of 1 no. caravan S.
Application Location:	No.: 58508 8 Harwood Drive,	App. Type: FUL Bury, BL8 2ED	24/04/2015	Approve with Conditions
Proposal:	Single storey exte	nsion at front		
Ward: B Application Location:		App. Type: FUL Darlington Close, Bur		Approve with Conditions (irklees Brook
Proposal:	Outdoor art instal	lation "Emergency Me	adow"	
Application Location:		App. Type: FUL ntial Care Home, 388	05/05/2015 Tottington Road,	Approve with Conditions Bury, BL8 1TU
Proposal:	Single storey exte	nsion		
Application Location:	No.: 58596 7 Purbeck Drive,	App. Type: FUL Bury, BL8 1JG	29/04/2015	Approve with Conditions
Proposal:	Single storey exte	nsions at side/rear		
Ward: N	orth Manor			
Application Location:		App. Type: FUL Greenmount, Bury, B	24/04/2015 L8 4EZ	Approve with Conditions
Proposal:	New front porch a	nd render to front ele	evation	
Application Location:		App. Type: FUL scent, Greenmount, E	29/04/2015 Bury, BL8 4QD	Approve with Conditions
Proposal:	Single storey exte	nsion at front		
			Page 95	

Application Location:	No.: 58552 App. Type: FUL 13/05/2015 84 Holcombe Road, Tottington, Bury, BL8 4AY	Approve with Conditions
Proposal:	Three storey extension to the north elevation including extension link on southern elevation; New terracing of g porch	
Application Location:	No.: 58574 App. Type: FUL 14/05/2015 419 Holcombe Road, Tottington, Bury, BL8 4HB	Approve with Conditions
Proposal:	Two storey side extension and single storey rear extens	ion
Application Location:	No.: 58604 App. Type: FUL 18/05/2015 93 Longsight Road, Ramsbottom, Bury, BL0 9TA	Approve with Conditions
Proposal:	Part two storey and part single storey extensions to from driveway for extra parking	nt, side and rear and widening of front
Application Location:	No.: 58616 App. Type: AG 11/05/2015 Windacre House, Mather Road, Bury, BL9 6RB	Prior Approval Required and Refused
Proposal:	Prior Notification for the proposed erection of an agricul agricultural machinery	tural building for the storage of
Application Location:	No.: 58648 App. Type: FUL 20/05/2015 15 Crag Avenue, Summerseat, Bury, BL9 5NZ	Approve with Conditions
Proposal:	Pitched roof to existing side/rear extension; 2 No. dorm scheme)	ers at front and front porch (revised
Ward: P	restwich - Holyrood	
Application Location:	No.: 58488 App. Type: FUL 21/04/2015 247 Bury Old Road, Prestwich, Manchester, M25 1JE	Approve with Conditions
Proposal:	New shop front	
Application Location:	No.: 58545 App. Type: FUL 05/05/2015 11 Westholme Road, Prestwich, Manchester, M25 2RE	Approve with Conditions
Proposal:	Two storey extension at side and single storey extension	n at side/rear
Application Location:	No.: 58547 App. Type: FUL 16/04/2015 2 Brooklawn Drive, Prestwich, Manchester, M25 2GS	Approve with Conditions
Proposal:	Two storey extension at side/rear and single storey externation at side/rear and single storey externation at side/rear	ension at rear; Decking and steps at
Application Location:	No.: 58566 App. Type: FUL 05/05/2015 2 Oaklands Drive, Prestwich, Manchester, M25 1LJ	Refused
Proposal:	First floor rear extension	
Application Location:	No.: 58571 App. Type: FUL 05/05/2015 6 Willow Road, Prestwich, Manchester, M25 3DZ	Approve with Conditions
Proposal:	Two storey extensions to side and rear	

Application Location:	No.: 58576 App. Type: FUL 14/05/2015 8 Gilmore Drive, Prestwich, Manchester, M25 1NB	Approve with Conditions
Proposal:	Two storey side extension	
Application Location:	No.: 58591 App. Type: PMBPA 19/05/2015 Agricultural building at Mellowdew Farm, Simister Lane, Pr	
Proposal:	Prior approval for the change of use of an agricultural build	ling to one dwelling(Class Q (a))
Ward: P	restwich - Sedgley	
Application Location:	No.: 58477 App. Type: LDCP 16/04/2015 9 Windsor Road, Prestwich, Manchester, M25 0DZ	Refused
Proposal:	Lawful development certificate for proposed extension at re	ear
Application Location:	No.: 58478 App. Type: FUL 15/04/2015 102 Scholes Lane, Prestwich, Manchester, M25 OAU	Refused
Proposal:	Two storey extension at side/rear with dormer roof at side (resubmission)	; Canopy/portico at front
Application Location:	No.: 58486 App. Type: FUL 15/04/2015 68 Kings Road, Prestwich, Manchester, M25 OLN	Approve with Conditions
Proposal:	Single storey rear extension	
Application Location: Proposal:	No.: 58495 App. Type: FUL 20/04/2015 51 Bland Road, Prestwich, Manchester, M25 9WG Single storey extension to front and side	Approve with Conditions
Application	No.: 58496 App. Type: FUL 21/04/2015 74 Windsor Road, Prestwich, Manchester, M25 0DE	Approve with Conditions
Proposal:	Single storey and first floor extensions at rear (resubmission	on)
Application Location:	No.: 58518 App. Type: FUL 23/04/2015 102 Scholes Lane, Prestwich, Manchester, M25 0AU	Approve with Conditions
Proposal:	Two storey extension at side/rear; Porch/portico at front	
Application Location:	No.: 58523 App. Type: FUL 23/04/2015 11 Danesway, Prestwich, Manchester, M25 0ET	Approve with Conditions
Proposal:	Single storey side extension	
Application Location:	No.: 58529 App. Type: FUL 24/04/2015 59 & 61 Bishops Road, Prestwich, Manchester, M25 OHS	Approve with Conditions
Proposal:	Single storey extensions at front; Two storey extensions si rear; Raised patio with balustrade and steps down to garde Page 97	

Application Location:	No.: 58534 App. Type: FUL 23/04/201 40 Meade Hill Road, Prestwich, Manchester, M25 01	
Proposal:	Single storey rear extension	
Application Location:	No.: 58581 App. Type: FUL 19/05/201 10 Craigwell Road, Prestwich, Manchester, M25 0Ef	
Proposal:	Two storey extensions at side and rear; porch exte	nsion
Application Location:	No.: 58660 App. Type: FUL 20/05/201 Hilton House, 2A Bland Road, Prestwich, Mancheste	
Proposal:	Variation of condition no. 2 of planning permission enlarged garage and alterations at rear	56769 to amend the approved plans -
Ward: P	restwich - St Mary's	
Application Location:	No.: 58511 App. Type: FUL 21/04/201 418 Bury New Road, Prestwich, Manchester, M25 1	
Proposal:	Change of use from residential (Class C3) to office	es (Class B1) at first floor
Application Location:	No.: 58556 App. Type: FUL 05/05/201 39 Hilton Lane, Prestwich, Manchester, M25 9SA	5 Approve with Conditions
Proposal:	New front canopy; Conversion of garage to games associated landscaping with new steps	room; Widening of vehicular access with
Application Location:	No.: 58565 App. Type: FUL 05/05/201 10 Church Drive, Prestwich, Manchester, M25 3JW	5 Approve with Conditions
Proposal:	Single storey extension to side and rear	
Application Location:	No.: 58599 App. Type: ADV 14/05/201 Land At Tesco Stores Ltd, Valley Park Road, Prestw	
Proposal:	1 no. non illuminated free standing fascia stack sig	n
Application Location:	No.: 58613 App. Type: GPDE 15/04/201 11 Butt Hill Avenue, Prestwich, Manchester, M25 91	
Proposal:	Prior notification for single storey rear extension	
Ward: R	adcliffe - East	
Application		5 Approve with Conditions

Application No.:58360App. Type:FUL23/04/2015Approve with ConditionsLocation:Radcliffe Riverside High School, Spring Lane, Radcliffe, Manchester, M26 2SZ

Proposal: Refurbishment of part of the former High School to create a Pupil Learning Centre; Single storey extension and associated works

Application Location:	No.: 58422 App. Type: FUL 15/04/2015 Approve with Conditions 54 Bright Street, Radcliffe, Manchester, M26 2XX
Proposal:	Two storey/single storey rear extension
Application Location:	No.: 58448 App. Type: FUL 21/04/2015 Approve with Conditions 5 Stand Lane, Radcliffe, Manchester, M26 1NW
Proposal:	Change of use of 2 no. ground floor apartments to 2 no. retail units (Class use A1, A2, A3); Sub division of existing apartment to form 2 no. apartments; Installation of new shop fronts and alterations to elevations
Application Location:	No.: 58555 App. Type: FUL 23/04/2015 Approve with Conditions 16 Waterside Close, Radcliffe, Manchester, M26 2QP
Proposal:	Single storey extension to side and rear
	1 - 9 New Church Court, 1 - 20 Seymour Court, 1 - 10 Darbyshire Walk, 1 - 17 Haworth
Proposal:	 1 - 9 New Church Court, 1 - 20 Seymour Court, 1 - 10 Darbyshire Walk, 1 - 17 Haworth Walk, 1 - 14 New Church Walk, 1 - 7 Seymour Walk, 1 - 16 Haworth Court & 1 - 8 External building fabric refurbishment of the St Thomas' Estate consisting of 96 properties. Roof coverings will be renewed with new concrete interlocking roof tiles and walls will be claw with a combination of new masonary brickslips and render finish plus new double glazed windows and doors. Radcliffe - North
Proposal: Ward: R Application	Walk, 1 - 14 New Church Walk, 1 - 7 Seymour Walk, 1 - 16 Haworth Court & 1 - 8 External building fabric refurbishment of the St Thomas' Estate consisting of 96 properties. Roof coverings will be renewed with new concrete interlocking roof tiles and walls will be clar with a combination of new masonary brickslips and render finish plus new double glazed windows and doors. Radcliffe - North
Proposal: Ward: R Application Location:	 Walk, 1 - 14 New Church Walk, 1 - 7 Seymour Walk, 1 - 16 Haworth Court & 1 - 8 External building fabric refurbishment of the St Thomas' Estate consisting of 96 properties. Roof coverings will be renewed with new concrete interlocking roof tiles and walls will be claw with a combination of new masonary brickslips and render finish plus new double glazed windows and doors. Radcliffe - North No.: 58425 App. Type: FUL 14/04/2015 Approve with Conditions
Location: Proposal: Ward: R Application Location: Proposal: Application Location:	 Walk, 1 - 14 New Church Walk, 1 - 7 Seymour Walk, 1 - 16 Haworth Court & 1 - 8 External building fabric refurbishment of the St Thomas' Estate consisting of 96 properties. Roof coverings will be renewed with new concrete interlocking roof tiles and walls will be claw with a combination of new masonary brickslips and render finish plus new double glazed windows and doors. Radcliffe - North No.: 58425 App. Type: FUL 14/04/2015 Approve with Conditions 15 Delph Lane, Ainsworth, Bolton, BL2 5PP Two storey extension at side/single storey extension at front; Raised area at rear with balustrade and steps to garden level
Proposal: Ward: R Application Location: Proposal: Application	 Walk, 1 - 14 New Church Walk, 1 - 7 Seymour Walk, 1 - 16 Haworth Court & 1 - 8 External building fabric refurbishment of the St Thomas' Estate consisting of 96 properties. Roof coverings will be renewed with new concrete interlocking roof tiles and walls will be claw with a combination of new masonary brickslips and render finish plus new double glazed windows and doors. Radcliffe - North No.: 58425 App. Type: FUL 14/04/2015 Approve with Conditions 15 Delph Lane, Ainsworth, Bolton, BL2 5PP Two storey extension at side/single storey extension at front; Raised area at rear with balustrade and steps to garden level No.: 58493 App. Type: LDCP 17/04/2015 Refused
Proposal: Ward: R Application Location: Proposal: Application Location: Proposal:	 Walk, 1 - 14 New Church Walk, 1 - 7 Seymour Walk, 1 - 16 Haworth Court & 1 - 8 External building fabric refurbishment of the St Thomas' Estate consisting of 96 properties. Roof coverings will be renewed with new concrete interlocking roof tiles and walls will be claw with a combination of new masonary brickslips and render finish plus new double glazed windows and doors. Radcliffe - North No.: 58425 App. Type: FUL 14/04/2015 Approve with Conditions 15 Delph Lane, Ainsworth, Bolton, BL2 5PP Two storey extension at side/single storey extension at front; Raised area at rear with balustrade and steps to garden level No.: 58493 App. Type: LDCP 17/04/2015 Refused 37 Arthur Lane, Ainsworth, Bolton, BL2 5PR
Proposal: Ward: R Application Location: Proposal: Application Location: Proposal:	 Walk, 1 - 14 New Church Walk, 1 - 7 Seymour Walk, 1 - 16 Haworth Court & 1 - 8 External building fabric refurbishment of the St Thomas' Estate consisting of 96 properties. Roof coverings will be renewed with new concrete interlocking roof tiles and walls will be claw with a combination of new masonary brickslips and render finish plus new double glazed windows and doors. Radcliffe - North No.: 58425 App. Type: FUL 14/04/2015 Approve with Conditions 15 Delph Lane, Ainsworth, Bolton, BL2 5PP Two storey extension at side/single storey extension at front; Raised area at rear with balustrade and steps to garden level No.: 58493 App. Type: LDCP 17/04/2015 Refused 37 Arthur Lane, Ainsworth, Bolton, BL2 5PR Lawful development certificate for proposed single storey side extension Radcliffe - West

Location: Greenside Farm, 265 Ringley Road West, Radcliffe, Manchester, M26 1DZ

Proposal: Two storey extension at side

Ward: Ramsbottom + Tottington - Tottington

Application Location:	No.: 58517 App. Type: FUL 15/04/2015 22 Claybank Drive, Tottington, Bury, BL8 4BU	Approve with Conditions
Proposal:	Single storey extension at side; Flue to side elevation	
Application Location:	No.: 58522 App. Type: FUL 18/05/2015 13 First Avenue, Tottington, Bury, BL8 3JA	Approve with Conditions
Proposal:	Single storey extension at rear; Conversion of existing flat to windows	roof to pitched at side; Alterations
Application Location:	No.: 58583 App. Type: FUL 29/04/2015 Holcombe Villa Farm, Turton Road, Tottington, Bury, BL8 3	Approve with Conditions QG
Proposal:	Single storey rear extension (Revised Scheme); Extension	to existing bay window at front
Ward: R	amsbottom and Tottington - Ramsbottom	
Application Location: Proposal:	No.: 58314 App. Type: FUL 05/05/2015 2 Market Place & 57-59 Bridge Street, Ramsbottom, Bury, Change of use from shop (Class A1) to cafe (Class A3)	Approve with Conditions BLO 9HT
Application Location: Proposal:		Approve with Conditions
Application Location: Proposal:	No.: 58475 App. Type: ADV 15/04/2015 7 Market Place, Ramsbottom, Bury, BLO 9AJ 1 No. internally illuminated fascia sign	Refused
Application Location:	No.: 58483 App. Type: FUL 13/04/2015 7 Linden Crescent, Tottington, Bury, BL8 3GE	Approve with Conditions
Proposal:	Single storey extensions to side and rear and provision of 2	2 no. parking spaces
Application Location:	No.: 58530 App. Type: FUL 05/05/2015 23 Cleveland Close, Ramsbottom, Bury, BL0 9FH	Approve with Conditions
Proposal:	Two storey extension at rear; Single story extensions at re	ar
Application Location:	No.: 58537 App. Type: FUL 06/05/2015 Topwood, Spring Wood Street, Ramsbottom, Bury, BL0 9D	Approve with Conditions S
Proposal:	Erection of detached garage	
Application	No.: 58539 App. Type: FUL 29/04/2015 Land at rear of 162 Peel Brow, Ramsbottom, Bury, BLO 0A	Approve with Conditions X
Proposal:	Erection of a single storey detached garage	

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Application Location:	n No.: 58551 App. Type: GPDE 28/04/2015 Prior Approval Not r 107 Dundee Lane, Ramsbottom, Bury, BL0 9HG	required
Proposal:	Prior approval of proposed single storey rear extension	
Application Location:	n No.: 58554 App. Type: FUL 29/04/2015 Approve with Condi 26 Cleveland Close, Ramsbottom, Bury, BL0 9FH	tions
Proposal:	Single storey extensions to side and rear	
Application Location:	n No.: 58557 App. Type: LBC 05/05/2015 Approve with Condi 2 Market Place & 57-59 Bridge Street, Ramsbottom, Bury, BL0 9HT	tions
Proposal:	Listed building consent for change of use from shop (Class A1) to cafe (Class A	.3)
Application Location:	n No.: 58560 App. Type: FUL 07/05/2015 Approve with Condi Hawkshaw Hall, Hawkshaw Lane, Hawkshaw, Bury, BL8 4LD	tions
Proposal:	Two storey extension at side; Single storey extension at rear; Replacement of tarmac driveway to south of house with hard and soft landscaping enhancement	
Application Location:	n No.: 58575 App. Type: FUL 13/05/2015 Approve with Condi 19 Brooksbottoms Close, Ramsbottom, Bury, BLO 9YP	tions
Proposal:	First floor extension at side	
Application	n No.: 58585 App. Type: FUL 05/05/2015 Approve with Condi 5 Brooksbottoms Close, Ramsbottom, Bury, BL0 9YP	tions
Proposal:	Erection of front porch	
Application	n No.: 58593 App. Type: FUL 15/05/2015 Approve with Condi 436 Whalley Road, Shuttleworth, Ramsbottom, Bury, BL0 0EG	tions
Proposal:	Erection of porch to front; Two storey side and two storey rear extensions	
Application	n No.: 58595 App. Type: FUL 19/05/2015 Refused 49 Dundee Lane, Ramsbottom, Bury, BL0 9HL	
Proposal:	Loft conversion with side and rear dormers and external alterations	
Application Location:	n No.: 58614 App. Type: ADV 18/05/2015 Approve with Condi 15 Bridge Street, Ramsbottom, Bury, BL0 9WN	tions
Proposal:	2no. halo illuminated fascia signs; 1no. non illuminated projecting sign; 1no. In illuminated ATM Tablet; 1no. non illuminated ATM cladding	nternally
Ward: N	Whitefield + Unsworth - Besses	
Application	n No.: 58434 App. Type: ADV 20/04/2015 Split Decision 100 Bury New Road, Whitefield, Manchester, M45 6AJ	
Location:	Too Bary New Road, Whiteheld, Mahenester, Who orb	

Location:	No.: 58466 App. Type: FUL 16/04/2015 Land at rear of 152-156 Bury New Road, Whitefield, Man	Approve with Conditions achester, M45 6AD			
Proposal:					
	Single storey extension at rear; Erection of gates to entra	ance and formation of parking area			
Application N Location:	No.: 58498 App. Type: FUL 15/04/2015 28 Oak Lane, Whitefield, Manchester, M45 8ET	Approve with Conditions			
Proposal:	Single storey rear extension				
Application N Location:	No.: 58505 App. Type: FUL 15/04/2015 8 Willow Drive, Bury, BL9 8NT	Approve with Conditions			
Proposal:	Garage extension at side; conversion of existing garage a	and addition of bay window			
Application N Location:	No.: 58519 App. Type: FUL 23/04/2015 16 Waterdale Drive, Whitefield, Manchester, M45 8SB	Approve with Conditions			
Proposal:	Two storey side extension				
Application N Location:	No.: 58559 App. Type: FUL 29/04/2015 2 Waterdale Drive, Whitefield, Manchester, M45 8SB	Approve with Conditions			
	First floor extension at side; Single storey extensions at side and rear; Bay window, porch and canopy at front (resubmission)				
Application N Location:	No.: 58572 App. Type: FUL 18/05/2015 1A Oxbow Way, Whitefield, Manchester, M45 8SG	Approve with Conditions			
Proposal:	Front Porch; First floor side extension				
Ward: WI	hitefield + Unsworth - Pilkington Park				
Application N Location:	No.: 58473 App. Type: FUL 15/04/2015 12 Church Lane, Whitefield, Manchester, M45 7NF	Approve with Conditions			
Proposal:	Dormer at front (retrospective)				
Application N Location:	No.: 58492 App. Type: FUL 15/04/2015 59 Radcliffe New Road, Whitefield, Manchester, M45 7QZ	Approve with Conditions			
	Erection of fence on top of existing boundary walls to rear garden	ar garden and alterations to levels of			
Application N Location:	No.: 58514 App. Type: FUL 29/04/2015 1 Glenbeck Road, Whitefield, Manchester, M45 7WN	Approve with Conditions			
	New front bay				

Proposal: Certificate of lawfulness for proposed single storey side and rear extension

1 Glenbeck Road, Whitefield, Manchester, M45 7WN

Location:

Application Location:	No.: 58573 App. Type: GPDE 46 Wingate Drive, Whitefield, Manches	05/05/2015 ter, M45 7QY	Prior Approval Not required		
Proposal:	Prior Notification for a single storey rea	ar extension inclu	ding steps down to garden level		
Ward: N	/hitefield + Unsworth - Unswor	rth			
Application Location:	No.: 58474 App. Type: FUL 28 Hathaway Road, Bury, BL9 8EQ	15/04/2015	Approve with Conditions		
Proposal:	Two storey extension at side and single	e storey extensio	n at rear		
Application Location:	No.: 58520 App. Type: FUL 68 Croft Lane, Bury, BL9 8BX	27/04/2015	Approve with Conditions		
Proposal:	pposal: New dropped kerb and works to public highway to form vehicular access				
Application Location:	No.: 58541 App. Type: FUL 7 Hollins Brook Close, Bury, BL9 8PZ	13/05/2015	Approve with Conditions		
Proposal:	Two storey extension at side and two/s	single storey exte	ension at rear		
Application Location:	No.: 58561 App. Type: FUL 845 Manchester Road, Bury, BL9 9TP	13/05/2015	Approve with Conditions		
Proposal:	Variation of condition 16 following gran opening hours: Amend from: The development hereby of the public outside the following time Saturdays and 10.00 to 16.00 Sundays Amend to :The development hereby per the public outside the following times: Saturdays and 11.00 to 17.00 Sundays	permitted shall r s: 08.00 to 18.30 s ermitted shall not 08.00 to 18.30 N	hot be open to customers or members O Monday to Friday, 08.00 to 17.00 be open to customers or members of		
Application Location:	No.: 58570 App. Type: FUL 41 Randale Drive, Bury, BL9 8NF	05/05/2015	Approve with Conditions		
Proposal:	Single storey extension to rear				

Total Number of Applications Decided: 100

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REPORT FOR DECISION



Agenda	,
Item	6

DECISION OF:	PLANNI	NG CONTROL COMMITTEE	
DATE:	2nd June	e 2015	
SUBJECT:	PLANNI	NG APPEALS	
REPORT FROM:	HEAD OF	DEVELOPMENT MANAGEMENT	
CONTACT OFFICER:	DAVID MARNO		
TYPE OF DECISION:	COUNCI	L	
FREEDOM OF INFORMATION/STATUS:	This pape	er is within the public domain	
SUMMARY:	Planning Appeals: - Lodged - Determined Enforcement Appeals - None to report		
OPTIONS & RECOMMENDED OPTION	The Committee is recommended to the note the report and appendices		
IMPLICATIONS:			
Corporate Aims/Policy Framework:		Do the proposals accord with the Policy Framework? Yes	
Statement by the S151 Officer: Financial Implications and Risk Considerations:		Executive Director of Resources to advise regarding risk management	
Statement by Executive Director of Resources:		N/A	
Equality/Diversity implications:		No	
Considered by Monitoring Officer:		N/A	
	ŀ	age 105	

Wards Affected:	All listed
Scrutiny Interest:	N/A

TRACKING/PROCESS

DIRECTOR:

Chief Executive/ Strategic Leadership Team	Executive Member/Chair	Ward Members	Partners
Scrutiny Committee	Committee	Council	

1.0 BACKGROUND

This is a monthly report to the Committee of the Planning Appeals lodged against decisions of the authority and against Enforcement Notices served and those that have been subsequently determined by the Planning Inspectorate.

Attached to the report are the Inspectors Decisions and a verbal report will be presented to the Committee on the implications of the decisions on the Appeals that were upheld.

2.0 CONCLUSION

That the item be noted.

List of Background Papers:- Copy Appeal Decisions attached

Contact Details:-David Marno, Head of Development Management Planning Services, Department for Resources and Regulation, 3 Knowsley Place ,Bury BL9 0EJ Tel: 0161 253 5291 Email: <u>d.marno@bury.gov.uk</u>

Planning Appeals Lodged between 13/04/2015 and 21/05/2015



Application No.: 58340/FUL Decision level: DEL Recommended Decision: Refuse Appeal lodged: 20/04/2015 Appeal Type: Written Representations

Applicant: Mr lain Smith

Location 4 Brookhouse Close, Tottington, Bury, BL8 4QN

Proposal Single storey extension with balcony above at the front

Total Number of Appeals Lodged: 1

Planning Appeals Decided between 13/04/2015 and 21/05/2015



Application No.: 58142/FUL

Recommended Decision: Refuse

Decision level: DEL

Appeal Decision: Allowed Date: 28/04/2015 Appeal type: Written Representations

- Applicant: Mr David Shafai
- Location: Fountain Street North, Bury, BL9 7AN
- **Proposal:** Change of use from industrial building (Class B1) to children's daytime play centre (Class D1) (resubmission)



Appeal Decision

Site visit made on 1 April 2015

by P Eggleton BSc(Hons) MRTPI

an Inspector appointed by the Secretary of State for Communities and Local Government

Decision date: 28/04/2015

Appeal Ref: APP/T4210/W/14/3001833 Fountain Street North, Bury BL9 7AN

- The appeal is made under section 78 of the Town and Country Planning Act 1990 against a refusal to grant planning permission.
- The appeal is made by Mr D Shafai against the decision of Bury Metropolitan Borough Council.
- The application Ref 58142 was refused by notice dated 15 December 2014.
- The development proposed is the change of use from industrial (Class B1) to children's daytime play centre (Class D1).

Decision

- 1. The appeal is allowed and planning permission is granted for the change of use from industrial (Class B1) to children's daytime play centre (Class D1) at Fountain Street North, Bury in accordance with the terms of the application, Ref 58142, dated 5 November 2014, subject to the following condition:
 - 1) The development hereby permitted relates to the approved plans: MS4-00 and MS4-02.

Main Issues

2. The main issues are the effect on the supply of employment premises; and the effect on highway safety with regard to parking and pedestrian access.

Reasons

3. The proposal is for the change of use of this modern commercial (Class B1) building to a children's daytime play centre. The use has already commenced.

Loss of employment land and premises

4. Policy EC2/2 of the Bury Unitary Development Plan 1977 (UDP) seeks to retain existing employment premises except where it can be clearly demonstrated that it is no longer suited to employment use. The aim of the policy is to retain isolated pockets of industry as they provide employment opportunities, particularly in the more deprived areas of the borough. The policy is supported by the Council's Supplementary Planning Document 14: Employment Land and Premises (SPD14) which was updated in 2011.

www.planningportal.gov.uk/planninginspectorate

- 5. The *National Planning Policy Framework* advises that planning policies should avoid the long-term protection of sites allocated for employment use where there is no reasonable prospect of them being used for that purpose. Although not part of an industrial allocation, the Council's policies generally accord with the *Framework* and I therefore afford them substantial weight.
- 6. The Chartered Surveyor, Ian S Parr describes the area as having become extremely depressed with numerous vacant properties and quite a large number of older properties falling into disrepair. He has advised that given the high vacancy and depressed feeling of the immediate area, there would not be a demand for alternative users. I found this description to reflect the situation on the ground. The immediate area is run down; large sites have been cleared; many buildings are in a poor condition and appear to be empty or underused; and there is a significant fly tipping problem. However, the area is also busy with numerous on-going commercial uses.
- 7. The details submitted with regard to the marketing, particularly in relation to the rent level, do not suggest that the unit has been comprehensively marketed at a price that accords with other commercial properties in the area. This building is a modern purpose built unit and given its location, central to the town, I am not persuaded that, if marketed at a suitable price, it would not attract some interest. Although I note the reservations of the appellant's expert, I am not satisfied that it has been demonstrated that the premises are no longer suited to continued employment use. I therefore find conflict with Policy EC2/2 and SPD14.

Highway safety

- 8. Works have been undertaken to the frontage of this property. Although generally required by the original permission for the Class B1 building, the entrance is clearly set out; the forecourt is surfaced, marked and enclosed; and the footpath has been improved. The route to the remote parking area is along a short stretch of public footpath. I also found on street parking to be available. I understand that the use of the remote parking area is the subject of a legal agreement that is already in place. I walked through that area to the appeal site and generally found the arrangement to be satisfactory. The proposal also includes two on-site spaces and a disabled space.
- 9. The Council's Development Control Policy Guidance Note 11: Parking Standards in Bury 2007 (PGN11) provides a variety of standards for differing uses within Class D1. These do not refer directly to a use such as this. The nearest equivalent appears to be 'Crèche, day nursery or day centre'. It requires a parking space per member of staff which is achieved by the current arrangements. The Council refer to a requirement for 1 space per 25 square metres of floor space but this appears to relate to Class D2 uses.
- 10. I anticipate that visitors would seek to park as close to the entrance as possible. PGN11 also requires drop off facilities to be considered. I note the concerns of the Council in this regard and the sketch plan provided which the engineer considers would overcome their concerns. I am not persuaded that the revised layout suggested would offer significant benefits as it would result in the need for vehicles to reverse across the pavement.

11. The continued use is likely to result in some congestion in the vicinity of the property. The drop-off provision is limited. It requires the use of the adjacent pavements and the uncontrolled on-street parking areas. This is a shortcoming of the development. However, given the nature of these streets and the parking provision available, I am not persuaded that the development results in significant concerns with regard to highway safety or the free flow of traffic. I am also not satisfied that it would conflict with the objectives of PGN11 or UDP Policy HT2/4 which requires that developments make adequate parking provision.

Other matters

- 12. The use has resulted in a number of jobs and the provision of a well-used service. Although the industrial and relatively run down character of this area would not appear to be ideally suited to a play centre, it is actually centrally located and in close proximity to a number of residential streets. I am also mindful that the *Framework* indicates that alternative uses of buildings should be treated on their merits, having regard to market signals and the relative need for different land uses to support sustainable local communities.
- 13. Although of a slightly different character, UDP Policy CF5 advises that the Council will look favourably on proposals for childcare facilities, such as nurseries and playgroups. The *Framework* requires that Council's plan positively for the provision of community facilities and local services to enhance the sustainability of communities and residential environments. I also find support from UDP Policy EC4/1 which relates to small businesses. There is similar support within the *Framework* for economic activity.
- 14. Reference has been made to UDP Area Policy BY10 which relates to the wider area of Rochdale Road, Lord Street and York Street. It encourages and promotes proposals for Class B1, B2 and B8 uses and also retail development in the secondary shopping area fronting Rochdale Road. The justification for the policy is to instil new life into the area and promote and encourage physical and environmental improvements, whilst retaining the primarily industrial/business nature of the area.
- 15. The Council suggest that the use would be inconsistent with the aims of Policy BY10 but it actually only specifically suggests that residential development will be discouraged. The works and the new use have already gone some way to improve this area and bring new life into it. Although predominantly industrial, the wider area is very mixed. I do not consider that a use of this limited scale, which represents new investment; provides a local service; and has improved the appearance of the area, undermines the objectives of the policy. I consider that it may help to support renewal objectives.

Conclusions

- 16. The use clearly fails to satisfy the requirements of Policy EC2/2 and the SPD as the marketing of the premises has been inadequate but it would retain employment which is at the heart of the policy justification.
- 17. I find support from within the development plan from Policy EC4/1 with regard to small business uses. The provision of local services and small local businesses also gains support from the *Framework*. I do not find that the use

conflicts with the objectives of UDP Area Policy BY10 and in these particular circumstances, it provides support for its overall aims.

- 18. I afford considerable weight to the guaranteed provision of employment opportunities (which are at the heart of Policy EC2/2); the effective and efficient use and maintenance of a building and its forecourt which lies in an area where many other buildings and their surrounds are in decay; and the provision of a community service in this central and relatively sustainable area.
- 19. I am required to determine the proposal in accordance with the development plan unless material considerations indicate otherwise. Overall, whilst there is conflict with the development plan, there is also some support. Although finely balanced, I am satisfied that this support, coupled with the other matters that weigh in favour of the proposal, are sufficient to outweigh the Council's concerns. These considerations indicate that a decision contrary to Policy EC2/2 should be reached.
- 20. I am not persuaded that such a conclusion would undermine Policy EC2/2 or its objectives in the future given the very particular and unusual circumstances of this case; the small scale of the property; and the array of buildings and sites in the vicinity that appear to be available for industrial and storage uses. I therefore allow the appeal.
- 21. As the use has already commenced, I have imposed a condition relating to the details of the approved plans for the avoidance of doubt and in the interests of proper planning. The only other condition requested by the Council relates to the surfacing and laying out of the parking area but as this now appears to have been completed, I do not find the condition to be necessary.

Peter Eggleton

INSPECTOR